105TH CONGRESS 1ST SESSION

H. R. 2727

To amend the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 to reauthorize and reform the Superfund program, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

October 23, 1997

Mr. Boehlert introduced the following bill; which was referred to the Committee on Commerce, and in addition to the Committees on Transportation and Infrastructure, and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 to reauthorize and reform the Superfund program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Superfund Acceleration, Fairness, and Efficiency Act".
- 6 (b) Table of Contents.—
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Amendments to Comprehensive Environmental Response, Compensation, and Liability Act of 1980.

Sec. 3. Effective date.

TITLE I—REMEDY SELECTION AND ENVIRONMENTAL STANDARDS

- Sec. 101. General rules and objectives.
- Sec. 102. Remedy selection.
- Sec. 103. Site review requirement.
- Sec. 104. Human health and environmental standards.
- Sec. 105. Early evaluation and phased remedial action.
- Sec. 106. Generic remedies.
- Sec. 107. Hazardous substance property use.
- Sec. 108. Risk assessment standards.
- Sec. 109. Remedy review.
- Sec. 110. Remedy updates.
- Sec. 111. Remedy defined.

TITLE II—COMMUNITY PARTICIPATION AND HUMAN HEALTH

Subtitle A—Community Participation

- Sec. 201. Definitions.
- Sec. 202. Improving citizen and community participation in decisionmaking.
- Sec. 203. Additional public involvement requirements.
- Sec. 204. Superfund site information offices; publication requirement.
- Sec. 205. Technical assistance grants.
- Sec. 206. Understandable presentation of materials.
- Sec. 207. Public participation in removal actions.
- Sec. 208. Community advisory groups.
- Sec. 209. Community study.

Subtitle B—Human Health

- Sec. 221. Public health authorities.
- Sec. 222. Indian health provisions.
- Sec. 223. Hazard ranking system.
- Sec. 224. Facility scoring.

TITLE III—LIABILITY REFORM

- Sec. 301. Amendments to section 104.
- Sec. 302. Amendments to section 106.
- Sec. 303. Amendments to section 107(a).
- Sec. 304. Innocent parties.
- Sec. 305. Liability relief for small businesses and de minimis parties.
- Sec. 306. Amendments to section 113.
- Sec. 307. Liability of response action contractors.
- Sec. 308. Amendments to section 122.
- Sec. 309. Clarification of liability for recycling transactions.
- Sec. 310. Allocation.
- Sec. 311. Transition rules.

TITLE IV—BROWNFIELDS REVITALIZATION

- Sec. 401. Brownfields.
- Sec. 402. Assistance for State response programs.
- Sec. 403. Enforcement in cases of a release subject to a State plan.

TITLE V—STATE ROLE

- Sec. 501. State delegation at NPL facilities.
- Sec. 502. State authorization at NPL facilities.
- Sec. 503. Federal funding of State actions under State delegation or State authorization.
- Sec. 504. Transfer of authorities.
- Sec. 505. State cost share.
- Sec. 506. Additions to National Priorities List.
- Sec. 507. State and local reimbursement for response actions.
- Sec. 508. State role at Federal facilities.

TITLE VI—NATURAL RESOURCES DAMAGES

- Sec. 601. Natural resources defined.
- Sec. 602. Consultation with natural resources trustees.
- Sec. 603. Liability.
- Sec. 604. Designation of trustees.
- Sec. 605. Determination of causation.
- Sec. 606. Measure of damages.
- Sec. 607. Damage assessments.
- Sec. 608. Process for determining damages.
- Sec. 609. Selection of restoration alternatives.
- Sec. 610. Use of sums recovered by trustees.
- Sec. 611. Relation to other laws; damages occurring before December 11, 1980.
- Sec. 612. Restoration.
- Sec. 613. Recovery by foreign claimants.
- Sec. 614. Applicability.

TITLE VII—OIL POLLUTION

- Sec. 701. Natural resources defined.
- Sec. 702. Liability.
- Sec. 703. Designation of lead decisionmaking trustee.
- Sec. 704. Selection of restoration alternatives.
- Sec. 705. Measure of damages.
- Sec. 706. Damage assessments.
- Sec. 707. Process for determining damages.
- Sec. 708. Restoration.
- Sec. 709. Applicability.

TITLE VIII—MISCELLANEOUS

- Sec. 801. Trust fund defined.
- Sec. 802. Indian tribes.
- Sec. 803. Grants for training and education of workers.

TITLE IX—FUNDING

Subtitle A—Expenditures From the Hazardous Substance Superfund

- Sec. 901. Expenditures from the Hazardous Substance Superfund.
- Sec. 902. Authorization of appropriations from general revenues.

Subtitle B-5-Year Extension of Hazardous Substance Superfund

Sec. 911. 5-year extension of Hazardous Substance Superfund.

1	SEC. 2. AMENDMENTS TO COMPREHENSIVE ENVIRON-
2	MENTAL RESPONSE, COMPENSATION, AND LI-
3	ABILITY ACT OF 1980.
4	Except as otherwise specifically provided, whenever in
5	this Act an amendment or repeal is expressed in terms
6	of an amendment to, or repeal of, a section or other provi-
7	sion of law, the reference shall be considered to be made
8	to a section or other provision of the Comprehensive Envi-
9	ronmental Response, Compensation, and Liability Act of
10	1980 (42 U.S.C. 9601 et seq.).
11	SEC. 3. EFFECTIVE DATE.
12	Except as otherwise specifically provided, this Act,
13	and the amendments made by this Act, shall become effec-
14	tive on the date of the enactment of this Act.
15	TITLE I—REMEDY SELECTION
16	AND ENVIRONMENTAL
17	STANDARDS
18	SEC. 101. GENERAL RULES AND OBJECTIVES.
19	Section 121(a) (42 U.S.C. 9621(a)) is amended—
20	(1) by striking "(a)" and all that follows
21	through "The President" and inserting the follow-
22	ing:
23	"(a) General Rules and Objectives.—
24	"(1) General rules.—Final remedies selected
25	under this Act shall protect human health and the

1	environment, and shall provide long-term reliability
2	at reasonable cost. The President";
3	(2) by adding at the end the following:
4	"(2) Objectives.—The objectives of remedial
5	actions taken under this Act shall be to make con-
6	taminated property available for beneficial use, to
7	protect uncontaminated water resources, and to re-
8	turn contaminated water resources to beneficial uses
9	in a period of time that is reasonable given the par-
10	ticular circumstances of the release."; and
11	(3) by aligning the text of paragraph (1) of
12	such section, as designated by paragraph (1) of this
13	section, with the text of paragraph (2) of such sec-
14	tion, as added by paragraph (2) of this section.
15	SEC. 102. REMEDY SELECTION.
16	Section 121(b) (42 U.S.C. 9621(b) is amended to
17	read as follows:
18	"(b) Remedy Selection.—
19	"(1) Methods of Remediation.—A remedial
20	action may achieve protection of human health and
21	the environment through—
22	"(A) treatment that reduces the toxicity,
23	mobility, or volume of hazardous substances,
24	pollutants, or contaminants;
25	"(B) natural attenuation;

1	"(C) containment or other engineering con-
2	trols to limit exposure or release;
3	"(D) removal of the contaminated media;
4	"(E) a combination of treatment, contain-
5	ment, and removal; or
6	"(F) other methods of protection.
7	"(2) Protective remedies.—The President
8	shall identify appropriate remedial options, including
9	options with a treatment component, that are de-
10	signed to meet the standards set forth in this section
11	within a reasonable period of time and considering
12	reasonable points of compliance.
13	"(3) Balancing factors.—The President
14	shall determine the appropriate remedial action by
15	balancing the following factors:
16	"(A) The effectiveness of a remedy in pro-
17	tecting human health and the environment, in-
18	cluding consideration of highly exposed or espe-
19	cially susceptible subpopulations.
20	"(B) The reliability of a remedy in main-
21	taining protection of human health and the en-
22	vironment over the long term.
23	"(C) The effectiveness of a remedy in
24	meeting the objectives set forth in subsection
25	(a)(2).

1	"(D) Risks to the affected community, to
2	those engaged in the remedial effort, and to the
3	environment arising from the implementation of
4	a remedy, including any component of a remedy
5	that requires offsite transportation and subse-
6	quent management of the hazardous sub-
7	stances.
8	"(E) The implementability of a remedy.
9	"(F) The acceptability of a remedy to the
10	affected community.
11	"(G) The reasonableness of the cost of a
12	remedy.
13	"(4) Consideration of treatment as a
14	COMPONENT OF A REMEDY.—
15	"(A) In general.—In balancing factors
16	under paragraph (3) and determining the ap-
17	propriate remedial action, the President shall
18	give preference to remedies that include a treat-
19	ment component for discrete areas within a fa-
20	cility that contain—
21	"(i) high concentrations of highly
22	toxic substances that present such a sub-
23	stantial inherent threat to human health or
24	the environment that it would be impru-

dent to rely solely on remedies that do not include such a treatment component; or

"(ii) high concentrations of toxic substances that, due to the mobility of such substances or other characteristics, cannot be controlled reliably through engineered barriers and therefore could present a substantial threat to human health or the environment if such substances are not treated.

"(B) SELECTION OF A REMEDY WITHOUT A TREATMENT COMPONENT.—In the case of a facility with discrete areas containing toxic substances described in clause (i) or (ii) of subparagraph (A), if the President selects a remedy that does not include a treatment component for such discrete areas, the President shall publish an explanation of why such treatment component was not included in the remedy.

"(5) ALTERNATIVE REMEDIAL ACTIONS.—The President may select an alternative remedial action meeting the requirements of this section whether or not such action has been achieved in practice at any other facility or site that has similar characteristics. In making such a selection, the President may take

1	into account the degree of support for such remedial
2	action by parties interested in such site.
3	"(6) Institutional controls.—
4	"(A) Use and implementation.—In any
5	case in which the President selects a remedial
6	action that allows hazardous substances to re-
7	main on-site at a facility above concentration
8	levels that would be protective for unrestricted
9	use, the President—
10	"(i) shall include, as an integral com-
11	ponent of the remedy, restrictions on the
12	use of land, water, or other resources nec-
13	essary to provide long-term protection of
14	human health and the environment;
15	"(ii) shall not determine the remedy
16	to be complete until a mechanism is estab-
17	lished to ensure ongoing monitoring and
18	operation and maintenance of the remedy;
19	"(iii) shall not determine the remedy
20	to be complete until any necessary institu-
21	tional controls are implemented and sub-
22	ject to appropriate monitoring and enforce-
23	ment; and
24	"(iv) shall ensure that any necessary
25	institutional controls remain in effect as

1	long as necessary to protect human health
2	and the environment.
3	"(B) Restrictions on use.—The Presi-
4	dent may use institutional controls as a supple-
5	ment to, but not as a substitute for, other re-
6	sponse measures at a facility, except in extraor-
7	dinary circumstances.
8	"(C) Notice.—Whenever the President
9	selects, in accordance with subparagraph (A), a
10	remedy at a facility that relies on institutional
11	controls as an integral component of the rem-
12	edy, the President shall—
13	"(i) clearly specify in the record of de-
14	cision the anticipated restrictions on uses
15	of land, water, or other resources or activi-
16	ties at the facility and the terms of antici-
17	pated institutional controls to implement
18	those restrictions;
19	"(ii) specify such restrictions and con-
20	trols in all other appropriate remedy deci-
21	sion documents and other public informa-
22	tion regarding the site, along with identi-
23	fication of the unit of government pri-
24	marily responsible for monitoring and en-
25	forcement of the institutional controls:

1	"(iii) provide public notice of such
2	controls and, in the case of a deed restric-
3	tion, easement, or other similar measure,
4	incorporate the measure in the public land
5	records for the jurisdiction in which the af-
6	fected property is located; and
7	"(iv) undertake any change in the na-
8	ture or form of institutional controls at the
9	facility in a manner consistent with section
10	117 and give notice pursuant to the re-
11	quirements of section 104.
12	"(D) Registry.—The President shall
13	maintain a registry of restrictions on the use of
14	land, water, or other resources through institu-
15	tional controls that are included in final records
16	of decision as an integral component of the
17	remedy at facilities that are, or have been, on
18	the National Priorities List. The registry shall
19	identify the property and the nature or form of
20	the institution controls, including any subse-
21	quent changes in the nature or form of such
22	controls.
23	"(E) Annual Report.—On March 1,
24	1999, and annually thereafter, the Adminis-

trator shall transmit to the Committee on Com-

1 merce and the Committee on Transportation 2 and Infrastructure of the House of Representa-3 tives and the Committee on Environment and 4 Public Works of the Senate a report on each 5 record of decision signed during the previous 6 fiscal year, the type of institutional controls and 7 media affected, and the institution designated 8 to monitor, enforce, and ensure compliance with 9 the institutional controls.". 10 SEC. 103. SITE REVIEW REQUIREMENT. 11 Section 121(c) (42 U.S.C. 9621(c)) is amended— 12 (1) in the first sentence— (A) by inserting after "remedial action" 13 14 the second time it appears the following: ", in-15 cluding public health recommendations and de-16 cisions resulting from activities under section 17 104(i),"; and 18 (B) by striking "the initiation of" and in-19 serting "construction and installation of equip-20 ment and structures to be used for"; and 21 (2) by inserting after the first sentence the fol-22 lowing: "The President shall review the effectiveness 23 of and compliance with any institutional controls re-24 lated to the remedial action during the review.".

1	SEC. 104. HUMAN HEALTH AND ENVIRONMENTAL STAND-
2	ARDS.
3	Section 121(d) (42 U.S.C. 9621(d)) is amended to
4	read as follows:
5	"(d) Human Health and Environmental Stand-
6	ARDS.—
7	"(1) Human health risk assessment.—
8	"(A) IN GENERAL.—To determine what is
9	protective of human health, the President shall
10	conduct a site-specific human health risk as-
11	sessment that meets the requirements set forth
12	in section 127(a).
13	"(B) Basis of exposure assess-
14	MENTS.—A risk assessment conducted under
15	subparagraph (A) shall base exposure assess-
16	ments on the reasonably anticipated uses of
17	land and water identified under paragraph (3).
18	"(C) Inclusion of Certain Informa-
19	TION.—In a case in which reliable information
20	is made available to the President on actual in-
21	gestion of, inhalation of, or dermal contact with
22	hazardous substances, pollutants, or contami-
23	nants or blood lead levels at or near the site,
24	the President shall include such information,
25	along with other relevant information, in the as-
26	sessment.

1	"(2) Ecological risk assessment.—
2	"(A) In general.—To determine what is
3	protective of the environment, the President
4	shall conduct a site-specific ecological risk as-
5	sessment that meets the requirements set forth
6	in section 127(a).
7	"(B) Basis of determinations on
8	RISKS TO PLANTS AND ANIMALS.—A risk as-
9	sessment conducted under subparagraph (A)
10	shall base determinations of what is protective
11	of plants and animals on the significance of di-
12	rect, indirect, or potential impacts from a re-
13	lease or threatened release of hazardous sub-
14	stances from a facility to the local ecosystem,
15	communities of plants and animals, or popu-
16	lations of plants and animals. If a species is
17	listed as threatened or endangered under the
18	Endangered Species Act (16 U.S.C. 1531 et
19	seq.), impacts to individual plants or animals
20	shall be considered impacts to populations of
21	such plants or animals.
22	"(3) Reasonably anticipated uses of land
23	AND WATER.—
24	"(A) LAND USES.—Remedies selected
25	under this section shall take into account the

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1	reasonably anticipated beneficial uses of land at
2	a facility and, to the extent appropriate, of
3	nearby property. Assumptions regarding such
4	uses shall be used in the development and eval-
5	uation of remedial alternatives. The Adminis-
6	trator shall develop assumptions regarding such
7	reasonably anticipated beneficial uses and the
8	timing of such uses, considering the following
9	factors:
10	"(i) The view of elected local govern-
11	ment officials.
12	"(ii) The current land use zoning, fu-
13	ture land use plans of the local government
14	with land use regulatory authority, and
15	water management plans.
16	"(iii) Views of the affected commu-
17	nity, giving substantial weight to any con-
18	sensus recommendations by a Community
19	Advisory Group established under section
20	117(h) or, as appropriate, a restoration or
21	site-specific advisory board.
22	"(iv) The land use history of the facil-
23	ity and surrounding properties, the current
24	land uses of the facility and surrounding
25	properties, recent development patterns in

1	the area where the facility is located, and
2	population projections for the areas.
3	"(v) Federal or State land use des-
4	ignations, including national park designa-
5	tions, State ground water or surface water
6	recharge area designations established
7	under a State's comprehensive protection
8	plan for ground water and surface water,
9	and recreational area designations.
10	"(vi) The potential for beneficial use.
11	"(vii) The proximity of the contamina-
12	tion to residences, sensitive ecosystems,
13	natural resources, or areas of unique or
14	cultural significance.
15	"(viii) Current plans for the future
16	use of the facility by the property owner or
17	owners.
18	"(ix) Navigational or transportation
19	uses that may be affected by the facility.
20	"(x) Any additional factors the Ad-
21	ministrator considers appropriate.
22	"(B) Ground water uses.—Remedies
23	selected under this section shall take into ac-
24	count the reasonably anticipated beneficial uses
25	of ground water that are or may be impacted

by releases or threatened releases from the facility and the timing of such uses. Assumptions regarding such uses shall be used in the development and evaluation of remedial alternatives. The Administrator shall develop assumptions regarding reasonably anticipated beneficial uses of such ground water as follows:

"(i) If a State has a comprehensive State ground water protection program that has provisions for making site-specific determinations of use and timing of use and that has received a written endorsement by the Administrator, the Administrator shall base such assumptions on State determinations of use and timing of use that are based on such program.

"(ii) If a State does not have a ground water protection program referred to in clause (i), or if interstate ground water resources may be affected by the release or threatened release and the affected States do not agree on the reasonably anticipated beneficial uses of the interstate ground water, the Administrator shall determine the reasonably anticipated bene-

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ficial uses of ground water potentially impacted by releases from the facility following extensive consultation with the affected States and consideration of relevant factors, including, as appropriate, the availability of alternative water supplies and the current and anticipated uses planned by local water suppliers.

"(iii) In a State where there has not been a comprehensive Statewide evaluation of ground water uses, the Administrator shall begin the determination of the reasonably anticipated beneficial ground water with the presumption that ground water within an aquifer that is classified as a drinking water aguifer is reasonably anticipated to be used as drinking water. Such presumption may be overthrough site-specific come information identified during the analysis of relevant factors under clause (ii).

"(iv) A current or reasonably anticipated beneficial use of ground water shall not be identified as drinking water if—

1	"(I) the ground water contains
2	more than 10,000 milligrams per liter
3	total dissolved solids;
4	"(II) the ground water is so con-
5	taminated by naturally occurring con-
6	ditions or by the effects of broad-scale
7	human activity unrelated to a specific
8	activity that restoration to drinking
9	water quality is impracticable; or
10	"(III) the potential source of
11	drinking water is physically incapable
12	of yielding a quantity of 150 gallons
13	per day of water to a well or spring
14	without adverse environmental con-
15	sequences, unless available informa-
16	tion indicates that such source is used
17	as a source of drinking water.
18	"(C) Administrative record.—All infor-
19	mation considered by the Administrator in eval-
20	uating current and reasonably anticipated bene-
21	ficial land and ground water uses under this
22	paragraph shall be included in the administra-
23	tive record under section 113(k).
24	"(4) Other applicable requirements.—

1	"(A) Hazardous substances remaining
2	ON SITE.—With respect to any hazardous sub-
3	stance, pollutant, or contaminant that will re-
4	main onsite, a remedial action, at completion,
5	shall comply with the substantive requirements
6	of any promulgated standard, requirement, cri-
7	terion, or limitation that is applicable to the
8	conduct or operation of the remedial action, and
9	shall at least attain any promulgated protective
10	concentration levels applicable to determining
11	the level of cleanup for remedial actions,
12	under—
13	"(i) a Federal environmental or facil-
14	ity siting law that is legally applicable to
15	the hazardous substance, pollutant, or con-
16	taminant concerned; or
17	"(ii) a State environmental or facility
18	siting law that is legally applicable to the
19	hazardous substance, pollutant, or con-
20	taminant concerned, and is—
21	"(I) identified in a timely manner
22	to the President by the State as appli-
23	cable at the facility to the proposed
24	remedial alternative;
25	"(II) of general applicability; and

1 "(III) consistently applied to re2 sponse actions in the State, whether
3 conducted under this Act or other au4 thorities, including any State response
5 program.

The President shall closely examine whether a requirement is of general applicability under clause (ii)(II) if, in practice, the requirement only applies to 1 facility in the State or if the requirement only applies to facilities owned or operated by the United States.

"(B) Drinking water protection standards.—If, as determined under paragraph (3)(B), the reasonably anticipated beneficial use of ground water is drinking water, final remedies selected under this Act shall require a level or standard of control which meets maximum contaminant levels established under the Safe Drinking Water Act at reasonable points of compliance, as determined by the Administrator, considering the nature and timing of such use of the ground water.

"(C) SURFACE WATER PROTECTION STANDARDS.—To the extent technically practicable, final remedies selected under this Act

1	shall prevent impairment of any designated use
2	of surface water established under section 303
3	of the Federal Water Pollution Control Act
4	caused by hazardous substances, pollutants, or
5	contaminants from ground water contaminated
6	by releases from the facility in any surface
7	water body into which such contaminated
8	ground water is known or expected to enter.
9	"(D) GROUND WATER PROTECTION
10	STANDARDS.—To the extent technically prac-
11	ticable, final remedies selected under this Act
12	shall ensure that uncontaminated ground water
13	is protected from contamination unless—
14	"(i) the remedial action includes natu-
15	ral attenuation as a component to facilitate
16	restoration of ground water to beneficial
17	use within a period of time that is reason-
18	able given the particular circumstances of
19	the release;
20	"(ii) an alternative concentration limit
21	has been adopted under paragraph (5); or
22	"(iii) the ground water has no bene-
23	ficial use.
24	"(E) Human ingestion or exposure.—
25	Final remedies selected under this Act shall

1 prevent or eliminate, at a minimum, any actual 2 human ingestion or exposure to drinking water 3 containing any hazardous substances, pollut-4 ants, or contaminants at levels in excess of the levels specified in subparagraph (B), including, 6 as appropriate, the provision of an alternative 7 water supply. "(F) Exclusions.—The standards, re-8 9 quirements, criteria, and limitations referred to 10 in subparagraph (A) shall not include— 11 "(i) any requirement with respect to 12 the return, replacement, or disposal of con-13 taminated media, residuals, or other solid 14 waste or contaminated media into the 15 same medium in or very near existing 16 areas of contamination on site; or 17 "(ii) any requirement for a reduction 18 in concentrations of contaminants below 19 background levels. 20 "(G) WAIVERS.—The President may select 21 a remedial action meeting the requirements of 22 subsection (a)(1) that does not attain a stand-23 ard, requirement, criterion, or limitation set 24 forth in subparagraphs (A) through (D), if the

President finds any of the following:

1	"(i) The remedial action selected is
2	only part of a total remedial action that
3	will attain such level or standard of control
4	when completed.
5	"(ii) Compliance with such standard,
6	requirement, criterion, or limitation at the
7	facility will result in greater risk to human
8	health and the environment than alter-
9	native options.
10	"(iii) Compliance with such standard,
11	requirement, criterion, or limitation is
12	technically impracticable from an engineer-
13	ing perspective. Findings of technical im-
14	practicability from an engineering perspec-
15	tive may be based on engineering feasibil-
16	ity and reliability or inordinate costs and
17	may be made as soon as adequate and reli-
18	able information is available to make the
19	finding.
20	"(iv) The remedial action selected will
21	attain a standard of performance that is
22	equivalent to that required under such
23	standard, requirement, criterion, or limita-
24	tion through use of another method or ap-

proach.

1	"(v) In the case of a remedial action
2	to be undertaken solely under section 104
3	using the Fund, selection of a remedial ac-
4	tion that attains such standard, require-
5	ment, criterion, or limitation will not pro-
6	vide a balance between—
7	"(I) the need for protection of
8	public health and welfare and the en-
9	vironment at the facility under consid-
10	eration; and
11	"(II) the availability of amounts
12	from the Fund to respond to other
13	sites which present or may present a
14	threat to public health or welfare or
15	the environment, taking into consider-
16	ation the relative immediacy of such
17	threats.
18	"(vi) Compliance with such standard,
19	requirement, criterion, or limitation at the
20	facility will result in less protection of
21	human health or the environment than al-
22	ternative options.
23	The President shall publish such findings, to-
24	gether with an explanation and appropriate doc-
25	umentation.

"(5) Process for establishing alternative concentration, a process for establishing alternative concentration limits to those otherwise applicable for hazardous constituents in ground water under subparagraphs (A) and (B) of paragraph (4) may not be used to establish applicable standards under this paragraph if the process assumes a point of human exposure beyond the boundary of the facility, as defined at the conclusion of the remedial investigation and feasibility study, except where—

"(A) there are known and projected points of entry of such ground water into surface water;

"(B) on the basis of measurements or projections, there is or will be no impairment of a designated use of surface water established under section 303 of the Federal Water Pollution Control Act from constituents in such ground water at the point of entry of such ground water into such surface water or at any point where there is reason to believe accumulation of constituents may occur downstream; and

"(C) the remedial action includes enforceable measures that will preclude human expo-

1 sure to the contaminated ground water at any 2 point between the facility boundary and all 3 known and projected points of entry of such 4 ground water into surface water, 5 then the assumed point of human exposure may be 6 at such known and projected points of entry. 7 "(6) Land disposal.— "(A) APPLICABILITY OF SUBPARAGRAPH 8 9 (B).—Subparagraph (B) shall be applicable only 10 in cases where the proposed disposition of waste 11 generated by or associated with the remedial ac-12 tion selected by the President is land disposal 13 in a State referred to in subparagraph (B). 14 "(B) Nonapplicability OF STATE 15 STANDARDS.—Except as provided in subpara-16 graph (C), a State standard, requirement, cri-17 terion, or limitation (including any State siting 18 standard or requirement) which could effec-19 tively result in the statewide prohibition of land 20 disposal of hazardous substances, pollutants, or 21 contaminants shall not apply. 22 "(C) Exceptions.—Any State standard, 23 requirement, criterion, or limitation referred to 24 in subparagraph (B) shall apply where each of

the following conditions is met:

1	"(i) The State standard, requirement,
2	criterion, or limitation is of general appli-
3	cability and was adopted by formal means.

- "(ii) The State standard, requirement, criterion, or limitation was adopted on the basis of hydrologic, geologic, or other relevant considerations and was not adopted for the purpose of precluding onsite remedial actions or other land disposal for reasons unrelated to protection of human health and the environment.
- "(iii) The State arranges for, and assures payment of, the incremental costs of utilizing, a facility for disposition of the hazardous substances, pollutants, or contaminants concerned.

"(7) Offsite transfers.—In the case of any removal or remedial action involving the transfer of any hazardous substance, pollutant, or contaminant offsite, such hazardous substance, pollutant, or contaminant shall only be transferred to a facility that is authorized to receive such hazardous substance, pollutant, or contaminant and that is operating in compliance with all applicable Federal and State requirements. Such substance, pollutant, or contami-

1	nant may be transferred to a land disposal facility
2	only if the President determines that both of the fol-
3	lowing requirements are met:
4	"(A) The unit to which the hazardous sub-
5	stance, pollutant, or contaminant is transferred
6	is not releasing any hazardous waste, or con-
7	stituent thereof, into the ground water, surface
8	water, or soil.
9	"(B) All such releases from other units at
10	the facility regulated under section 3005 of the
11	Solid Waste Disposal Act are being controlled
12	by a corrective action program approved by the
13	Administrator under subtitle C of such Act.
14	The President shall notify the owner or operator of
15	such facility of determinations under this para-
16	graph.".
17	SEC. 105. EARLY EVALUATION AND PHASED REMEDIAL AC-
18	TION.
19	Section 121 (42 U.S.C. 9621) is amended by adding
20	at the end the following:
21	"(g) Early Evaluation and Phased Remedial
22	Actions.—
23	"(1) Consideration of New Procedures.—
24	The President shall consider new procedures for con-
25	ducting remedial investigations and feasibility stud-

1 ies in an efficient, cost-effective, and timely manner.

2 Such new procedures shall take into consideration a

4 time required to conduct such investigations and

results-oriented approach in order to minimize the

5 studies. The President shall, as appropriate, employ

6 a phased approach to site characterization and reme-

7 diation in which remedies are arrived at through a

8 sequence of investigations and actions. Information

9 gathered in one phase shall be used to inform each

successive phase until final remediation goals are de-

termined and attained.

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"(2) Collection of hydrogeologic and contaminant-related information necessary to select final ground water remedial actions, including findings of technical impracticability, will be collected as part of site characterization activities prior to and during the remedial investigation. Such data shall include information from actions under paragraph (3).

"(3) Phased remedial actions.—To facili-1 2 tate efficient and effective site characterization that 3 promotes early evaluation of remedial alternatives 4 and to prevent the ground water contamination 5 problems from worsening, the President shall, as ap-6 propriate, consistent with the factors in subsection 7 (b)(3), and to the extent technically practicable from 8 an engineering perspective, implement phased reme-9 dial actions to minimize further contaminant migra-10 tion and to reduce the risk of exposure to contami-11 nated ground water. Such actions shall be based on 12 sufficient site characterization to ensure achievement 13 of the intended goal of such actions, shall prevent 14 exacerbation of the contamination problem, and shall 15 be monitored to collect detailed information on site 16 characterization and potential remedial alter-17 natives.".

18 SEC. 106. GENERIC REMEDIES.

- 19 Section 121 (42 U.S.C. 9621) is further amended by 20 adding at the end the following:
- 21 "(h) GENERIC REMEDIES.—
- "(1) ESTABLISHMENT.—To expedite and increase the efficiency of the remedy selection process, the President may, after providing notice and an opportunity for public comment, establish generic rem-

- 1 edies where such remedies are demonstrated to be 2 effective in protecting human health and the environment. Such generic remedies may provide for 3 consideration of site-specific factors along with ge-5 neric approaches for particular categories of sites. 6 "(2) Demonstration.—A demonstration of 7 the effectiveness of a remedy under paragraph (1) 8 shall— "(A) be based on the record from a num-9 10 ber of comparable sites; 11
 - "(B) evaluate an appropriate selection of remedial options; and
 - "(C) show that the generic remedy will not prevent consideration of site-specific factors which vary significantly from site to site in a manner that could significantly impact protection of human health or the environment or the costs of the remedy.
 - "(3) UTILIZATION.—In a case in which a generic remedy established under this subsection applies with respect to a site, the President shall not be required to perform a site specific risk assessment (other than a baseline assessment) or an evaluation of alternatives under this section.

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1	"(4) Notice and comment.—The President
2	shall publish notice of the President's intention to
3	utilize, and provide an opportunity to comment on
4	the applicability of, a generic remedy for a site.
5	"(5) Waivers.—
6	"(A) In General.—The Administrator
7	may issue to an interested party a waiver of the
8	application of a generic remedy established
9	under this subsection with respect to a site.
10	"(B) FORM OF REQUEST.—A request for a
11	waiver submitted by an interested party to the
12	Administrator under this paragraph shall in-
13	clude sufficient site-specific and other informa-
14	tion to demonstrate that—
15	"(i) the generic remedy is not appro-
16	priate; or
17	"(ii) another alternative can protect
18	human health and the environment
19	through significantly less costly means in a
20	manner consistent with this section.
21	"(C) APPROVAL AND DISAPPROVAL.—The
22	President shall approve or disapprove a request
23	for a waiver submitted under this paragraph on
24	or before the 90th day following the date of re-
25	ceipt of the request.".

1 SEC. 107. HAZARDOUS SUBSTANCE PROPERTY USE.

- Section 104 (42 U.S.C. 9604) is amended by adding
 at the end the following:
- 4 "(k) Hazardous Substance Property Use.—
- 5 "(1) AUTHORITY OF PRESIDENT TO ACQUIRE 6 EASEMENTS.—In connection with any remedial ac-7 tion under this Act, in order to prevent exposure to, 8 reduce the likelihood of, or otherwise respond to a 9 release or threatened release of a hazardous sub-10 stance, pollutant, or contaminant, the President may 11 acquire, at fair market value, or for other consider-12 ation as agreed to by the parties, a hazardous sub-13 stance easement which restricts, limits, or controls 14 the use of land or other natural resources, including 15 specifying permissible or impermissible uses of land, 16 prohibiting specified activities upon property, prohib-17 iting the drilling of wells or use of ground water, or 18 restricting the use of surface water.
 - "(2) USE OF EASEMENTS.—A hazardous substance easement under this subsection may be used wherever institutional controls have been selected as a component of a remedial action under this Act and the National Contingency Plan.
 - "(3) Persons subject to easements.—A hazardous substance easement shall be enforceable in perpetuity (unless terminated and released as pro-

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vided for in this section) against any owner of the affected property and all persons who subsequently acquire an interest in the property or rights to use the property, including lessees, licensees, and any other person with an interest in the property, without respect to privity or lack of privity of estate or contract, lack of benefit running to any other property, assignment of the easement to another party or sale or other transfer of the burdened property, or any other circumstance which might otherwise affect the enforceability of easements or similar deed restrictions under the laws of the State. The easement shall be binding upon holders of any other interests in the property regardless of whether such interests are recorded or whether they were recorded prior or subsequent to the easement, and shall remain in effect notwithstanding any foreclosure or other assertion of such interests. "(4) Contents of Easements.—A hazardous

- substance easement shall contain, at a minimum—
- "(A) a legal description of the property af-21 22 fected;
 - "(B) the name or names of any current owner or owners of the property as reflected in public land records;

1	"(C) a description of the release or threat-
2	ened release; and

"(D) a statement as to the nature of the restriction, limitation, or control created by the easement.

"(5) Recording and filing of easement.—
Whenever the President acquires a hazardous substance easement or assigns a hazardous substance easement to another party, the President shall record the easement in the public land records for the jurisdiction in which the affected property is located. If the State has not by law designated an office for the recording of interests in real property or claims or rights burdening real property, the easement shall be filed in the office of the clerk of the United States district court for the district in which the affected property is located and the registry.

"(6) METHODS OF ACQUIRING EASEMENTS.—
The President may acquire a hazardous substance easement by purchase or other agreement, by condemnation, or by any other means permitted by law. Compensation for such easement shall be at fair market value, or for other consideration as agreed to by the parties, for the interest acquired.

1	"(7) Assignment of easements to parties
2	OTHER THAN THE PRESIDENT.—
3	"(A) Authority to Assign.—The Presi-
4	dent may, where appropriate and with the con-
5	sent of the State or other governmental entity,
6	assign an easement acquired under this sub-
7	section to a State or other governmental entity
8	that has the capability of effectively enforcing
9	the easement over the period of time necessary
10	to achieve the purposes of the easement. In the
11	case of any assignment, the easement shall also
12	be fully enforceable by the assignee. Any assign-
13	ment of such an easement by the President may
14	be made by following the same procedures as
15	are used for the transfer of an interest in real
16	property to a State under section 104(j).
17	"(B) Easements held by other per-
18	SONS.—
19	"(i) Designation as hazardous
20	SUBSTANCE EASEMENTS.—Subject to
21	clause (ii), in a case in which an institu-
22	tional control is a component of a remedy
23	selected under section 121 at a facility list-
24	ed on the National Priorities List, the
25	owner of property and the potential holder

of a restrictive easement may expressly
designate, in writing, any interest in property as a hazardous substance easement
within the meaning of this paragraph.

"(ii) Conditions.—An interest in property may be designated as a hazardous substance easement under clause (i) if such interest is granted to a State, an Indian Tribe, or another governmental entity or other person for the purpose of restricting or limiting the use of land, water, or other resources in order to prevent exposure to, reduce the likelihood of, or otherwise respond to a release or threatened release of a hazardous substance, pollutant, or contaminant from such a facility.

"(iii) Effect of designation.—
When properly recorded or filed under paragraph (5), a hazardous substance easement designated under clause (i) shall create the same rights, have the same legal effect, and be enforceable in the same manner as a hazardous substance easement acquired by the President regardless of whether the interest in property is oth-

erwise denominated as an easement, covenant, or any other form of property right.

> "(8) Public Notice.—Not later than 180 days after the date of the enactment of this subsection, the President shall issue regulations regarding the procedures to be used for public notice of proposed property use restrictions. Such regulations shall ensure that before acquiring a hazardous substance easement, and before recording any notice of such easement, the President will give notice and an opportunity to comment to the owner of the affected property, all other persons with recorded interests in the property, any lessees or other authorized occupants of the property known to the President, the State and any municipalities in which the property is located, any relevant Community Advisory Group established under section 117, the affected community, and the general public.

> "(9) TERMINATION OR MODIFICATION OF EASE-MENTS.—An easement acquired under this subsection shall remain in force until the Administrator approves a modification or termination and release of the easement and, following such approval, the holder of the easement executes and records such modification or termination and release in accord-

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ance with the terms of the easement. Such modification or termination shall be recorded in the same manner as the easement. A person may conduct additional response actions at a facility to allow for unrestricted use of the facility and may subsequently request termination of the easement. Such a request shall be granted by the holder of the easement and approved by the Administrator, in the discretion of the holder and the Administrator, if the holder and the Administrator determine that the easement is no longer necessary to protect human health and the environment.

"(10) Enforcement.—

"(A) Effect of violations.—Violation of any restriction, limitation, or control imposed under a hazardous substance easement shall have the same effect as failure to comply with an order issued under section 106 and relief may be sought either in enforcement actions under section 106(b)(1) or section 120(g), by States under section 121(e)(2), or in citizens suits under section 310. No citizens suit under section 310 to enforce such a notice may be commenced if the holder of the easement has

1 commenced and is diligently prosecuting an ac-2 tion in court to enforce the easement.

> "(B) Enforcement ACTIONS.—The President may take appropriate enforcement actions to ensure compliance with the terms of the easement whenever the Administrator determines that the terms set forth in the easement are being violated. If the easement is held by a party other than the President and that party has not taken appropriate enforcement actions, the President may notify the party of the violation. If the party does not take appropriate enforcement actions within 30 days of such notification, or sooner in the case of an imminent hazard, the President may initiate such enforcement actions.

> "(C) SAVINGS CLAUSE.—Nothing in this section shall limit rights or remedies available under other laws.

"(11) APPLICABILITY OF OTHER PROVISIONS.—
Holding a hazardous substance easement shall not
in itself subject either the holder thereof or the
owner of the affected property to liability under section 107. Any such easement acquired by the President shall not be subject to the requirements of sec-

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1	tion 104(j)(2) or 120(h). Nothing in this subsection
2	limits or modifies the authority of the President pur-
3	suant to section $104(j)(1)$.".
4	SEC. 108. RISK ASSESSMENT STANDARDS.
5	Title I (42 U.S.C. $9601-9626$) is amended by adding
6	at the end the following:
7	"SEC. 127. RISK ASSESSMENT PRINCIPLES, GUIDELINES,
8	AND REVIEWS.
9	"(a) General Principles.—Risk assessments and
10	characterizations conducted under this Act shall—
11	"(1) provide objective assessments, estimates,
12	and characterizations which neither minimize nor ex-
13	aggerate the nature and magnitude of risks to
14	human health and the environment;
15	"(2) distinguish scientific findings from other
16	considerations;
17	"(3) be based on the best, relevant, and current
18	scientific and technical information, including avail-
19	able or reasonably obtainable (A) epidemiologic data,
20	(B) data on bioavailability, and (C) site specific and
21	all other relevant information made available to the
22	President; and
23	"(4) be based on a careful analysis of the
24	weight of scientific evidence that supports conclu-

- 1 sions about a problem's potential risk to human
- 2 health and the environment.
- 3 "(b) Guidelines.—
- "(1) Publication.—Not later than 2 years 5 after the date of the enactment of this section, the 6 President shall update and publish exposure assess-7 ments and ecological risk assessment guidelines 8 which are consistent with the principles in sub-9 section (a). Ecological risk guidelines shall address 10 how to evaluate the significance of risks to popu-11 lations of plant and animal species, ecological com-12 munities, and ecosystems.
- "(2) FINAL GUIDELINES.—Final guidelines under this subsection shall be established after external peer review and notice and opportunity for comment on draft guidelines.
- "(c) Study of Substances.—The President shall conduct a study of the cancer potency values of 12 hazard19 ous substances listed under section 104(i)(2) that are fre20 quently found to pose significant risks at National Prior21 ities List facilities. The study may also include a review
 22 of other health effects values. The President shall not in23 clude a substance in the study under this subsection if
 24 such substance is under scientific reevaluation pursuant
 25 to title XIV of the Safe Drinking Water Act. After solicit-

- 1 ing public comment, and after external peer review, the
- 2 President shall complete the study and publish the assess-
- 3 ment under this subsection. The publication of the final
- 4 assessment shall be considered a final agency action.".
- 5 SEC. 109. REMEDY REVIEW.
- 6 Title I (42 U.S.C. 9601–9626) is further amended
- 7 by adding at the end the following:
- 8 "SEC. 128. REMEDY REVIEW.
- 9 "(a) National Superfund Remedy Review
- 10 Board.—The President shall establish a National
- 11 Superfund Remedy Review Board to control remedy costs,
- 12 and to provide for protective, consistent, and cost-effective
- 13 remedial decisions, at facilities on the National Priorities
- 14 List.
- 15 "(b) Threshold for Review.—For remedial alter-
- 16 natives evaluated and identified after the date of the en-
- 17 actment of this section, following completion of the evalua-
- 18 tion or remedial alternatives and identification of a pre-
- 19 ferred remedy, the Board shall review remedies for those
- 20 facilities on the National Priorities List for which the esti-
- 21 mated cost of the preferred remedy exceeds \$15,000,000.
- 22 If requested, the Board may review remedies for any facil-
- 23 ity for which the estimated cost for the preferred remedy
- 24 is \$15,000,000 or less.

- 1 "(c) Remedy Review at Federal Facilities.—
- 2 Notwithstanding the threshold for review established by
- 3 subsection (b), the President, after consultation with the
- 4 Administrator and the Secretaries of Defense and Energy
- 5 and after providing notice and an opportunity for public
- 6 comment, may establish a different threshold for review
- 7 for remedies at facilities owned or operated by the United
- 8 States.
- 9 "(d) Board Membership.—The Board shall consist
- 10 of experts on remedy selection, cost-effectiveness, and im-
- 11 plementation of this Act. Such experts may be selected
- 12 from the Environmental Protection Agency, State environ-
- 13 mental agencies, and other Federal departments and
- 14 agencies, including the Department of Defense and the
- 15 Department of Energy. No person who participated in the
- 16 development of a remedy for a facility may be a member
- 17 of the Board reviewing such remedy.
- 18 "(e) Public Participation.—For each remedy that
- 19 is subject to review under this section, the President shall
- 20 notify the State, the affected local government, the af-
- 21 fected community (including any community assistance
- 22 group), and the potentially responsible parties that the re-
- 23 view will take place. Such notice shall include a brief de-
- 24 scription of the preferred remedy and information regard-
- 25 ing the location of the administrative record established

- 1 for the facility under section 113(k). The Board shall re-
- 2 view all comments that are received during the period for
- 3 public comment. The Board is not required to review any
- 4 comments that exceed 4,000 words or are not received
- 5 during such period.
- 6 "(f) Board Recommendations.—With respect to a
- 7 facility for which the Board conducts a review under this
- 8 section, the Board shall make recommendations to the Re-
- 9 gional Administrator of the Environmental Protection
- 10 Agency for the region in which the facility is located. The
- 11 Regional Administrator shall make such recommendations
- 12 publicly available and shall place such recommendations
- 13 in the administrative record for the facility immediately
- 14 upon receipt. When the proposed remedial alternative for
- 15 the facility is issued, the President shall explain any devi-
- 16 ations from the Board's recommendations.
- 17 "(g) Reviews of Remedies Proposed by States
- 18 Under Section 151.—This section shall apply to rem-
- 19 edies developed by States under section 151. To the extent
- 20 practicable, a majority of the members of the Board re-
- 21 viewing any such remedies shall be officials from State en-
- 22 vironmental agencies. This section shall not apply to rem-
- 23 edies developed by States under section 152, although the
- 24 Administrator shall encourage such States to provide re-

- 1 views of remedies in a manner consistent with this sec-
- 2 tion.".

3 SEC. 110. REMEDY UPDATES.

- 4 (a) Review.—To ensure that Superfund records of
- 5 decision reflect the current state of knowledge with respect
- 6 to remediation science and technology, and to improve the
- 7 cost-effectiveness of site remediation while ensuring reli-
- 8 able long-term protection of human health and the envi-
- 9 ronment, the President, upon receiving a request from an
- 10 interested party on or before the last day of the 12-month
- 11 period beginning on the date of the enactment of this Act,
- 12 shall review a past Superfund record of decision. If appro-
- 13 priate, based on such review, the President shall modify
- 14 such record of decision.
- 15 (b) Past Record of Decision Defined.—For the
- 16 purpose of this section, the term "past Superfund record
- 17 of decision" means a record of decision selecting a remedy
- 18 at a site on the National Priorities List that was signed
- 19 prior to October 2, 1995, and has not been reviewed pur-
- 20 suant to United States Environmental Protection Agency,
- 21 Office of Solid Waste and Emergency Response Directive,
- 22 EPA540/F–96/026, or otherwise updated since October 2,
- 23 1995.
- 24 (c) Administrative Record.—The results of the
- 25 President's review of a record of decision under this sec-

- 1 tion and the basis for the President's decision to update
- 2 or not update a remedy shall be placed in the administra-
- 3 tive record for the facility.
- 4 (d) Judicial Review.—The President's decision
- 5 under this section to modify or not modify a remedy fol-
- 6 lowing a review under this section shall not be subject to
- 7 judicial review.
- 8 (e) Limitation on Statutory Construction.—
- 9 Nothing in this section may be construed to affect the au-
- 10 thority of the President to modify or amend a record of
- 11 decision.
- 12 SEC. 111. REMEDY DEFINED.
- Section 101(24) is amended by adding at the end the
- 14 following: "The term includes obtaining, ensuring ade-
- 15 quate public notice of, and otherwise tracking and main-
- 16 taining the protections afforded by institutional controls,
- 17 including easements acquired under section 104(k).".

18 TITLE II—COMMUNITY PARTICI-

19 PATION AND HUMAN HEALTH

- 20 Subtitle A—Community
- 21 **Participation**
- 22 SEC. 201. DEFINITIONS.
- Section 117 (42 U.S.C. 9617) is amended by adding
- 24 after subsection (i), as added by section 209 of this Act,
- 25 the following:

1	"(j) Definitions.—In this section, the following
2	definitions apply:
3	"(1) COVERED FACILITY.—The term 'covered
4	facility' means a facility that has been listed or pro-
5	posed for listing on the National Priorities List.
6	"(2) AFFECTED COMMUNITY.—The term 'af-
7	fected community' means any group of 2 or more in-
8	dividuals (including representatives of Indian tribes)
9	which may be affected by a release or threatened re-
10	lease of a hazardous substance, pollutant, or con-
11	taminant at a covered facility.".
12	SEC. 202. IMPROVING CITIZEN AND COMMUNITY PARTICI-
13	PATION IN DECISIONMAKING.
14	(a) Technical Amendments.—Section 117 (42
15	U.S.C. 9617) is amended—
16	(1) in subsection (a)—
17	(A) by striking "Proposed Plan" and in-
18	serting "Proposed Plan";
19	(B) by redesignating paragraphs (1) and
20	(2) as subparagraphs (A) and (B), respectively;
21	and
22	(C) by striking "ander nonemark (1)" and
	(C) by striking "under paragraph (1)" and

1	(2) by redesignating subsection (a) as para-
2	graph (4) and moving the text of such paragraph 2
3	ems to the right;
4	(3) in subsection (b) by striking "Final Plan"
5	and inserting "FINAL PLAN";
6	(4) in subsection (c)—
7	(A) by striking "Explanation of Dif-
8	FERENCES" and inserting "EXPLANATION OF
9	DIFFERENCES"; and
10	(B) by redesignating paragraphs (1), (2),
11	and (3) as subparagraphs (A), (B), and (C), re-
12	spectively; and
13	(5) by redesignating subsections (b) and (c) as
14	paragraphs (6) and (7) and moving the text of such
15	paragraphs 2 ems to the right.
16	(b) Participation in Decisionmaking.—Section
17	117 (42 U.S.C. 9617) is further amended by inserting
18	after the section heading the following:
19	"(a) Improving Citizen and Community Partici-
20	PATION IN DECISIONMAKING.—
21	"(1) IN GENERAL.—In order to provide an op-
22	portunity for meaningful public participation at
23	every significant phase of a response action at a cov-
24	ered facility, the President shall take the actions
25	specified in this subsection. Public meetings required

under this subsection shall be designed to obtain information from the community and to disseminate information to the community concerning the President's activities at a covered facility.

"(2) Preliminary assessment and site inspection.—

"(A) EVALUATION OF CONCERNS.—To the extent practicable, before or during site inspection, the President shall solicit and evaluate concerns, interests, and information from the Community Advisory Group, if any, affected Indian Tribes, the affected community, local government officials, and State and local health officials.

"(B) Requirements for evaluation.—
An evaluation under subparagraph (A) shall include, as appropriate, face-to-face community surveys to identify the location of private drinking water wells, potential exposure pathways, including historic and current or potential use of water, and other environmental resources in the community; a public meeting; written responses to significant concerns; and other appropriate participatory activities.

1	"(3) Remedial investigation and feasibil
2	ITY STUDY.—
3	"(A) Public meetings.—The President
4	shall provide an opportunity for public meetings
5	and publish a notice of such meetings before or
6	during the remedial investigation and feasibility
7	study.
8	"(B) Solicitation of views.—During
9	the remedial investigation and feasibility study
10	the President shall solicit the views and pref
11	erences of the Community Advisory Group, in
12	any, affected Indian tribes, the affected commu-
13	nity, local government officials, and State and
14	local health officials on the remediation and dis-
15	position of hazardous substances, pollutants, or
16	contaminants at the facility. Such views and
17	preferences shall be described in the remedia
18	investigation and feasibility study and consid-
19	ered in the screening of remedial alternatives
20	for the facility.".
21	(2) Completion of work plan.—Section
22	117(a) (42 U.S.C. 9617(a)) is amended by inserting
23	after paragraph (4) of such section, as redesignated

by subsection (a)(2) of this section, the following:

1 "(5) Completion of work plan.—The President shall provide an opportunity for public meetings and publish a notice of such meetings before or during the completion of the work plan for the remedial design and remedial action.".

(c) Alternatives; Selecting Appropriate Activities; Providing Information.—Section 117(a) (42 U.S.C. 9617(a)) is amended by inserting after paragraph

9 (7) of such section, as redesignated by subsection (a)(5)

10 of this section, the following:

"(8) ALTERNATIVES.—Pursuant to paragraph (4), members of the Community Advisory Group, if any, affected Indian tribes, the affected community, local government officials, and State and local health officials may propose remedial alternatives to the President. The President shall consider such alternatives in the same manner as the President considers alternatives proposed by other parties.

"(9) Selecting appropriate activities.—In determining which of the activities set forth in paragraph (2) may be appropriate, the President may consult with the Community Advisory Group, if any, affected Indian tribes, the affected community, local government officials, and State and local health officials.

1	"(10) Providing Information.—
2	"(A) IN GENERAL.—The President, with
3	the assistance of the Superfund Site Informa-
4	tion Offices, shall provide information to the
5	Community Advisory Group, if any, affected In-
6	dian tribes, the affected community, local gov-
7	ernment officials, and State and local health of-
8	ficials at every significant phase of the response
9	action at the covered facility.
10	"(B) Notice.—The President, on a regu-
11	lar basis, shall inform the entities specified in
12	subparagraph (A) of the progress and sub-
13	stance of technical meetings between the lead
14	agency and potentially responsible parties re-
15	garding a covered facility and shall provide no-
16	tice to such entities concerning—
17	"(i) the schedule for commencement
18	of construction activities at the covered fa-
19	cility and the location and availability of
20	construction plans;
21	"(ii) the results of any review under
22	section 121(c) and any modifications to the
23	covered facility made as a result of the re-
24	view; and

1	"(iii) the execution of and any revi-
2	sions to institutional controls being used as
3	part of a remedial action.".
4	SEC. 203. ADDITIONAL PUBLIC INVOLVEMENT REQUIRE-
5	MENTS.
6	Section 117 (42 U.S.C. 9617) is further amended by
7	inserting after subsection (a) the following:
8	"(b) Additional Public Involvement Require-
9	MENTS.—
10	"(1) Availability of records.—The Presi-
11	dent shall make records relating to a response action
12	at a covered facility available to the public through-
13	out all phases of the response action. Such informa-
14	tion shall be made available to the public for inspec-
15	tion and copying without the need to file a formal
16	request, subject to reasonable service charges as ap-
17	propriate. This paragraph shall not apply to a
18	record that is exempt from disclosure under section
19	552 of title 5, United States Code.
20	"(2) Requirements for public informa-
21	TION.—
22	"(A) Presentation.—The President, in
23	carrying out responsibilities under this Act,
24	shall ensure that the presentation of informa-
25	tion on risk is unbiased and informative and

1	clearly discloses any uncertainties and data
2	gaps. To the extent feasible, documents made
3	available to the general public which purport to
4	describe the degree of risk to human health
5	shall state, at a minimum—
6	"(i) the population or populations ad-
7	dressed by any risk estimates;
8	"(ii) the expected risk or central esti-
9	mate of risk for the specific population;
10	"(iii) any appropriate upperbound and
11	lowerbound estimates; and
12	"(iv) the reasonable range or other
13	description of uncertainties in the assess-
14	ment process.
15	"(B) Comparisons of risk.—To the ex-
16	tent practicable and appropriate, the Adminis-
17	trator shall provide comparisons of the level of
18	risk from hazardous substances found at facili-
19	ties to the levels of risk from hazardous sub-
20	stances ordinarily encountered by the general
21	public through other routes of exposure.".
22	SEC. 204. SUPERFUND SITE INFORMATION OFFICES; PUBLICATION OFFICES
23	CATION REQUIREMENT.
24	Section 117 (42 U.S.C. 9617) is further amended by
25	inserting after subsection (b) the following:

1	"(c) Superfund Site Information Offices.—
2	"(1) Establishment.—
3	"(A) In general.—Subject to subpara-
4	graph (B), not later than 18 months after the
5	date of the enactment of the Superfund Accel-
6	eration, Fairness, and Efficiency Act, a State
7	with a site on the National Priorities List may
8	establish a Superfund Site Information Office
9	to perform the functions set forth in paragraph
10	(3).
11	"(B) Existing offices.—The Adminis-
12	trator may determine that a State office in ex-
13	istence before the date of the enactment of the
14	Superfund Acceleration, Fairness, and Effi-
15	ciency Act can or does already perform the
16	functions of a Superfund Site Information Of-
17	fice and is eligible for funding under paragraph
18	(2).
19	"(C) Process.—Each State shall decide
20	the process for establishing a Superfund Site
21	Information Office. Such office may be elec-
22	tronic or a physical location within the State.
23	"(D) EPA ROLE.—The Administrator
24	shall provide financial and other assistance to a
25	State for establishment and operation of a

1 Superfund Site Information Office if the office 2 serves the functions set forth in paragraph (3). If the Administrator determines that the State 3 4 has not established an office that can perform the functions of a Superfund Site Information 6 Office, the Administrator shall establish an of-7 fice within the Environmental Protection Agen-8 cy to perform the functions. "(2) Funding.— 9

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"(A) IN GENERAL.—Funding for the operation of Superfund Site Information Offices, and Environmental Protection Agency offices that perform similar functions, shall not exceed \$20,000,000 for a fiscal year.

"(B) STATE GRANTS.—Subject to availability of appropriations, each State that has a Superfund Site Information Office, and each Environmental Protection Agency regional office performing the functions of a Superfund Site Information Office, shall receive not less than \$100,000, and not more than \$500,000, for a fiscal year.

"(C) Formula.—

"(i) IN GENERAL.—The Administrator shall publish guidelines establishing a for-

1	mula for determining the actual amount of
2	funding for each Superfund Site Informa-
3	tion Office.
4	"(ii) Factors.—The formula shall in-
5	clude factors such as the number of facili-
6	ties potentially eligible for or on the Na-
7	tional Priorities List that would be covered
8	by the Superfund Site Information Office.
9	"(3) Functions.—
10	"(A) IN GENERAL.—A Superfund Site In-
11	formation Office for a State shall—
12	"(i) assist the Administrator in—
13	"(I) disseminating information
14	regarding covered facilities, the exist-
15	ence of the Office and its services, and
16	opportunities to participate under this
17	Act;
18	"(II) notifying citizens of public
19	meetings;
20	"(III) notifying the affected com-
21	munity near a covered facility of the
22	opportunity to establish a Community
23	Advisory Group and of the availability
24	of technical assistance grants under
25	subsection (e);

1	"(IV) informing citizens of their
2	rights under this Act; and
3	"(V) providing citizens with in-
4	formation relating to the operation of
5	this Act with respect to covered facili-
6	ties within the State;
7	"(ii) serve as a clearinghouse, main-
8	tain records, and provide electronic access,
9	as appropriate, for information regarding
10	such facilities, including a description of
11	the Administrator's process for identifying
12	covered facilities and undertaking response
13	actions under this Act; and
14	"(iii) provide a list of covered facilities
15	located in the State and, with respect to
16	each such covered facility to the extent in-
17	formation becomes available—
18	"(I) the location, name of owner
19	or operator, and characteristics of the
20	covered facility;
21	"(II) the hazardous substances,
22	pollutants, and contaminants present,
23	including the quantities and relative
24	toxicities of the substances, pollutants,
25	and contaminants;

1	"(III) the response actions being
2	taken, including records of any insti-
3	tutional controls that are included in
4	the response actions;
5	"(IV) any health data generated
6	in connection with the covered facility;
7	"(V) the status of the response
8	actions at the covered facility;
9	"(VI) any report generated as a
10	result of a review under section
11	121(e);
12	"(VII) the location of the admin-
13	istrative record created for the facil-
14	ity, if any, under section 113(k); and
15	"(VIII) any ongoing operation
16	and maintenance requirements or in-
17	stitutional controls in place.
18	"(B) Report.—
19	"(i) In general.—Each State with a
20	Superfund Site Information Office receiv-
21	ing a grant under this section shall submit
22	annually a report to the Administrator re-
23	garding the use of the grant and shall cer-
24	tify in the report that such grant has been

1	used in compliance with the requirements
2	of this subsection.
3	"(ii) Termination of grant.—If
4	the Administrator determines that the
5	grant is not being used in a manner con-
6	sistent with the functions under subpara-
7	graph (A), the Administrator may termi-
8	nate the grant.".
9	(b) Publication.—Section 117(d) (42 U.S.C.
10	9617(d)) is amended by striking "major".
11	SEC. 205. TECHNICAL ASSISTANCE GRANTS.
12	Section 117(e) (42 U.S.C. 9617(e)) is amended to
13	read as follows:
14	"(e) Technical Assistance Grants.—
15	"(1) Authority.—In accordance with rules to
16	be promulgated by the Administrator, the Adminis-
17	trator may make grants for technical assistance
18	available to any Community Advisory Group or af-
19	fected community with respect to—
20	"(A) a covered facility;
21	"(B) a facility at which the Administrator
22	is undertaking a response action anticipated to
23	exceed 1 year; or
24	"(C) a facility at which the funding limit
25	under section 104 is anticipated to be reached.

1	"(2) Special rules.—
2	"(A) Federal share.—No matching con-
3	tribution shall be required for a grant under
4	this subsection.
5	"(B) ADVANCE PAYMENTS.—The Administration
6	trator may make available to a recipient of a
7	grant under this subsection in advance of the
8	expenditures to be covered by the grant the
9	lesser of \$5,000 or 10 percent of the tota
10	amount of the grant.
11	"(3) Grant availability.—The Administrator
12	shall promptly notify residents and Indian tribes live
13	ing near a covered facility that technical assistance
14	grants are available under this section.
15	"(4) Number of grants per facility.—
16	"(A) In general.—Except as otherwise
17	provided in this paragraph, the Administrator
18	may not make more than 1 grant under this
19	subsection with respect to a single facility.
20	"(B) Renewal of Grants.—A grant
21	made under this subsection with respect to a fa-
22	cility may be renewed to facilitate public par-
23	ticipation at all stages of a response action.
24	"(C) Special rule.—In exceptional cir-
25	cumstances, the Administrator may provide

1 more than 1 grant under this subsection with 2 respect to a single facility, considering such fac-3 tors as the area affected by the facility and the distances between affected communities. "(5) Funding amount.— 6 "(A) IN GENERAL.—Except as provided in 7 subparagraph (B), the amount of a grant under 8 this subsection may not exceed \$50,000 for a 9 single grant recipient. "(B) Additional funds.—The Adminis-10 11 trator may increase the amount of a grant 12 under this subsection if— 13 "(i) the grant recipient demonstrates 14 that the characteristics of a facility indi-15 cate that additional funds are necessary 16 due to the complexity of the response ac-17 tion, including the size and complexity of 18 the facility, or the nature or volume of 19 site-related information; and 20 "(ii) the Administrator finds that the 21 grant recipient's management of a previous 22 grant under this subsection, if any, was 23 satisfactory, and the costs incurred under

the grant were allowable and reasonable.

"(6) SIMPLIFICATION.—To ensure that the application process is accessible to all affected citizens, the Administrator shall review the existing guidelines and application procedures for grants under this subsection and, not later than 180 days after the date of the enactment of this paragraph, revise, as appropriate, such guidelines and procedures to simplify the process of obtaining such grants.

"(7) AUTHORIZED GRANT ACTIVITIES.—

"(A) Information and participation.—
To facilitate full participation by a grant recipient in response activities at a facility, a grant made under this subsection may be used to obtain technical assistance, including the hiring of health and safety experts, in interpreting information for, and disseminating information to, members of the community, and in providing information and recommendations to the President, with regard to—

"(i) the nature of the hazard at a facility, including information used to rank facilities according to the Hazard Ranking System;

"(ii) sampling and monitoring plans;

1	"(iii) the remedial investigation and
2	feasibility study;
3	"(iv) the record of decision;
4	"(v) the selection, design, and con-
5	struction of the remedial action;
6	"(vi) operation and maintenance;
7	"(vii) institutional controls;
8	"(viii) removal activities at the facil-
9	ity; and
10	"(ix) health assessment or health
11	studies.
12	"(B) Additional activities.—In addi-
13	tion to the activities specified in subparagraph
14	(A), not more than 10 percent of the amount
15	of a grant under this subsection may be used
16	for educational training, hiring neutral profes-
17	sionals to facilitate deliberations and consensus
18	efforts, and hiring community liaisons to poten-
19	tially responsible parties and government agen-
20	cies to facilitate public participation at the facil-
21	ity.
22	"(C) AVAILABILITY OF INFORMATION.—In-
23	formation generated by the recipients of grants
24	under this subsection shall be made available.

1	as appropriate, to the appropriate Superfund
2	Site Information Office.
3	"(D) LIMITATION.—Grants made under
4	this subsection may not be used for the pur-
5	poses of collecting field sampling data.
6	"(8) Non-site-specific grants.—In accord-
7	ance with rules to be promulgated by the Adminis-
8	trator, the Administrator may make grants under
9	this subsection to Indian tribes, nonprofit organiza-
10	tions, and citizens groups to enhance their participa-
11	tion, prior to final agency action, in rulemaking
12	processes carried out in accordance with this Act.
13	Total funding for all such grants shall not exceed
14	\$100,000.
15	"(9) Representative of the community.—
16	The Administrator shall publish guidance for deter-
17	mining whether a recipient of a grant under this
18	subsection is a legitimate representative of the com-
19	munity affected by a facility.".
20	SEC. 206. UNDERSTANDABLE PRESENTATION OF MATE-
21	RIALS.
22	Section 117 (42 U.S.C. 9617) is amended by adding
23	at the end the following:
24	"(f) Understandable Presentation of Mate-
25	RIALS.—The President shall ensure that information pre-

1	pared for distribution to the public under this section shall
2	be provided or summarized in a manner that may be easily
3	understood by the community, considering any unique cul-
4	tural needs of the community, including presentation of
5	information or ally and distribution of information in lan-
6	guages other than English, as appropriate.".
7	SEC. 207. PUBLIC PARTICIPATION IN REMOVAL ACTIONS.
8	Section 117 (42 U.S.C. 9617) is further amended by
9	adding at the end the following:
10	"(g) Public Participation in Removal Ac-
11	TIONS.—In the case of a removal action taken in accord-
12	ance with section 104, the President shall provide opportu-
13	nities for meaningful public participation as follows:
14	"(1) Removal actions where on-site ac-
15	TIVITIES MUST BEGIN IN LESS THAN 6 MONTHS.—
16	In the case of a removal action where on-site activi-
17	ties must begin in less than 6 months, the President
18	shall—
19	"(A) publish a notice of availability of the
20	administrative record established under section
21	113(k) in a local newspaper of general circula-
22	tion within 60 days of any on-site removal ac-
23	tivity;
24	"(B) provide a public comment period, as
25	appropriate, of not less than 30 days from the

1	date on which the administrative record is made
2	available for public inspection; and
3	"(C) prepare a written response to com-
4	ments.
5	"(2) Removal actions where on-site ac-
6	TIVITIES WILL EXTEND BEYOND 120 DAYS.—In the
7	case of a removal action where on-site activities are
8	expected to extend beyond 120 days, the President
9	shall—
10	"(A) conduct interviews with the Commu-
11	nity Advisory Group, if any, affected Indian
12	tribes, the affected community, local govern-
13	ment officials, and State and local health offi-
14	cials, as appropriate, to solicit their concerns,
15	information needs, and how or when the af-
16	fected community would like to become involved
17	in the response action;
18	"(B) prepare a formal community relations
19	plan based on the community interviews and
20	other relevant information, specifying the com-
21	munity relations activities that the President
22	expects to undertake during the response; and
23	"(C) establish at least 1 local information
24	repository at or near the location of the re-
25	sponse action.

1	The information repository shall contain items made
2	available for public information and the administra-
3	tive record. The President shall inform the affected
4	community of the establishment of the information
5	repository and provide a notice of availability of the
6	administrative record for public review. All items in
7	the repository shall be available for public inspection
8	and copying.
9	"(3) Removal actions where planning pe-
10	RIOD WILL EXTEND BEYOND 6 MONTHS.—In the
11	case of a removal action where the planning period
12	is expected to extend beyond 6 months, the Presi-
13	dent shall—
14	"(A) comply with the requirements of
15	paragraph (2);
16	"(B) provide a notice of availability of and
17	a brief description of the removal engineering
18	evaluation and cost analysis in a local news-
19	paper of general circulation;
20	"(C) provide a reasonable opportunity, not
21	less than 30 days, for submission of written and
22	oral comments after completion of the engineer-
23	ing evaluation and cost analysis; and
24	"(D) prepare a written response to signifi-
25	cant comments.".

1 SEC. 208. COMMUNITY ADVISORY GROUPS.

2	Section 117 (42 U.S.C. 9617) is further amended by
3	adding at the end the following:
4	"(h) Community Advisory Groups.—
5	"(1) Creation and responsibilities.—The
6	President shall provide the opportunity for the es-
7	tablishment of a Community Advisory Group to
8	serve as a representative public forum to achieve di-
9	rect, regular, and meaningful consultation with all
10	interested parties throughout all stages of a response
11	action whenever—
12	"(A) the President determines such a
13	group will be helpful; or
14	"(B) 25 individuals residing in the area in
15	which the facility is located, or 10 percent of
16	the population of a locality in which the Na-
17	tional Priorities List facility is located, which-
18	ever is fewer, petition for a Community Advi-
19	sory Group to be established.
20	"(2) Duties.—
21	"(A) Provision of Information and
22	VIEWS.—A Community Advisory Group shall
23	provide information and views to the President
24	and, as appropriate, to any or all of the follow-
25	ing: the Agency for Toxic Substances and Dis-
26	ease Registry. State regulatory agencies. Fed-

eral agencies, Federal, State, and tribal natural resource trustees, and potentially responsible parties conducting response actions.

- "(B) CONTENTS OF INFORMATION AND VIEWS.—The information and views reported under subparagraph (A) may include the various subjects related to facility remediation, including facility health studies, potential remedial alternatives, and selection and implementation of remedial and removal actions.
- "(C) Attempts of achieve consensus.—The Community Advisory Group shall attempt to achieve consensus among its members before reporting positions to agencies or potentially responsible parties. In cases in which consensus cannot be reached, the Community Advisory Group shall present divergent views.

"(3) Land use recommendations.—

"(A) Consultation during remedy se-Lection process.—To obtain greater community input into and support for remedial decisions affecting future land use, the Administrator shall consult with the Community Advisory Group, if any, affected Indian tribes, the affected community, local government officials,

1 and local health officials on a regular basis 2 throughout the remedy selection process regard-3 ing the reasonably anticipated beneficial use of land at the facility and any institutional controls required to assure that land use restric-6 tions remain in effect. 7 "(B) RECOMMENDATIONS OF COMMUNITY 8 ADVISORY GROUPS.— 9 "(i) In General.—A Community Advisory Group may offer recommendations 10 11 on the reasonably anticipated future use of 12 land at a facility to the Administrator at 13 any time prior to the selection of a remedy 14 at the facility. 15 "(ii) Consideration of Land Use 16 PLANS.—A land use recommendation of a 17 Community Advisory Group under this 18 subparagraph shall consider, at a mini-19 mum, applicable comprehensive land use 20 plans and the other criteria for determin-21 ing future land use set forth in section 121(d)(3)(A). 22 23 "(4) Community advisory group informa-24 TION AND RECOMMENDATIONS.—With the exception 25

of land use recommendations, information and rec-

1	ommendations received from the Community Advi-
2	sory Groups shall be considered by the President to
3	be of equal weight with the advice received from re-
4	cipients of technical assistance grants under sub-
5	section (e) and other affected community members.
6	"(5) Community advisory group mem-
7	BERS.—
8	"(A) NOTICE AND OPPORTUNITY TO PAR-
9	TICIPATE.—The President shall provide notice
10	and opportunity to participate on a Community
11	Advisory Group to the affected community, in-
12	cluding to persons who are or historically have
13	been disproportionately affected by facility con-
14	tamination in their community.
15	"(B) Community Representation.—
16	"(i) In general.—The President
17	shall ensure that each Community Advi-
18	sory Group, to the extent practicable, re-
19	flects the composition of the community
20	near the facility and the diversity of inter-
21	ests.
22	"(ii) Representatives of local
23	RESIDENTS.—Local residents shall com-
24	prise a majority of the total membership of
25	the Community Advisory Group.

1	"(iii) Representatives of tech-
2	NICAL ASSISTANCE GRANT RECIPIENTS.—
3	At least 1 member of a Community Advi-
4	sory Group shall represent the recipients of
5	technical assistance grants under sub-
6	section (e) if such a grant has been made
7	with respect to the facility.
8	"(iv) Other representatives.—To
9	the extent possible, the President shall en-
10	sure that members of the following groups
11	are represented on a Community Advisory
12	Group:
13	"(I) Persons residing or owning
14	residential property near the facility
15	or persons who may be directly af-
16	fected by the releases from the facil-
17	ity.
18	"(II) Persons who, although not
19	residing or owning property near the
20	facility, may be potentially affected by
21	releases from the facility.
22	"(III) Persons in the local medi-
23	cal community who are practicing in
24	the community.

1	"(IV) Members of local Indian
2	tribes or Indian communities.
3	"(V) Persons residing in the
4	community who are members of local
5	citizen, civic, environmental, or public
6	interest groups.
7	"(VI) Current and former em-
8	ployees of the facility during facility
9	operation.
10	"(VII) Persons in the local busi-
11	ness community.
12	"(6) Pay.—Members shall serve on a Commu-
13	nity Advisory Group without pay.
14	"(7) FACA.—The Federal Advisory Committee
15	Act shall not apply to a Community Advisory Group
16	established under this Act or ATSDR Community
17	Advisory Panels.
18	"(8) TECHNICAL AND ADMINISTRATIVE SUP-
19	PORT FOR COMMUNITY ADVISORY GROUPS.—The
20	President may provide technical and administrative
21	support for Community Advisory Groups.
22	"(9) Additional participants.—The follow-
23	ing persons may participate in meetings of Commu-
24	nity Advisory Groups to provide information and

1	technical expertise, but shall not be members of the
2	Community Advisory Group:
3	"(A) The Administrator.
4	"(B) The Administrator of the Agency for
5	Toxic Substances and Disease Registry.
6	"(C) The State.
7	"(D) Representatives chosen by the gov-
8	erning body of local Indian tribes or Indian
9	community local governments (which may in-
10	clude pertinent city or county governments, or
11	both).
12	"(E) The head of any other governmental
13	unit which regulates land use in the vicinity of
14	the facility, as appropriate.
15	"(F) Facility owners, and local representa-
16	tives of the potentially responsible parties, who
17	represent, wherever practicable, a balance of the
18	interests of the potentially responsible parties.
19	"(10) Other public involvement.—
20	"(A) Consideration of views.—The ex-
21	istence of a Community Advisory Group shall
22	not diminish any other obligation of the Presi-
23	dent to consider the views of any person in se-
24	lecting response actions under this Act.

1 "(B) STATUS OF EXISTING COMMUNITY
2 ADVISORY GROUPS.—Nothing in this section
3 shall affect the status of any citizen advisory
4 group formed before the enactment of this sub5 section.

"(C) Status of Existing Boards.—
Nothing in this section shall affect the status, decisions, or future formation of any Department of Defense Restoration Advisory Board or Department of Energy Site Specific Advisory Board. No Citizen Advisory Group must be established for a facility if any such Board has been established for the facility.".

14 SEC. 209. COMMUNITY STUDY.

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- 15 Section 117 (42 U.S.C. 9617) is further amended by 16 adding at the end the following:
- 17 "(i) Community Study.—
- 18 "(1) Report by the administrator.—Not 19 later than 2 years after the date of the enactment 20 of this Act, the Administrator shall prepare and sub-21 mit to Congress and the Superfund Site Information 22 Offices a community study. The Administrator shall 23 periodically update the study. The Administrator 24 and Superfund Site Information Offices shall ensure

1	that copies of such studies are made available to the
2	public.
3	"(2) Contents of the Report.—The Admin-
4	istrator's report shall include an analysis of—
5	"(A) the duration of time between the dis-
6	covery and listing of a facility;
7	"(B) the timing and nature of response ac-
8	tions;
9	"(C) the degree to which public views are
10	reflected in response actions;
11	"(D) future land use determinations and
12	use of institutional controls;
13	"(E) the population, race, ethnicity, and
14	income characteristics of each community af-
15	fected by each facility listed or proposed for
16	listing on the National Priorities List; and
17	"(F) the risk presented by each such facil-
18	ity.
19	"(3) Evaluation.—The Administrator shall
20	evaluate the information in the study to determine
21	whether priority setting, response actions, and public
22	participation requirements were conducted in a fair
23	and equitable manner and identify program areas
24	that require improvements or modification.

1	"(4) ACTIONS BASED ON EVALUATION.—The
2	Administrator shall institute necessary improve-
3	ments or modifications to address any deficiencies
4	identified by the study prepared under this section.".
5	Subtitle B—Human Health
6	SEC. 221. PUBLIC HEALTH AUTHORITIES.
7	(a) DISEASE REGISTRY AND MEDICAL CARE PROVID-
8	ERS.—Section 104(i)(1) (42 U.S.C. 9604(i)(1)) is amend-
9	ed—
10	(1) by striking subparagraph (A) and inserting
11	the following:
12	"(A) in cooperation with the States, for sci-
13	entific purposes and public health purposes, estab-
14	lish and maintain a national registry of persons ex-
15	posed to toxic substances;"; and
16	(2) in subparagraph (E) by striking "admission
17	to hospitals and other facilities and services operated
18	or provided by the Public Health Service" and in-
19	serting "referral to licensed or accredited health care
20	providers".
21	(b) Substance Profiles.—Section 104(i)(3) (42
22	U.S.C. 9604(i)(3)) is amended—
23	(1) by inserting "(A)" after "(3)";

- 1 (2) by redesignating subparagraphs (A), (B),
- and (C) as clauses (i), (ii), and (iii), respectively;
- 3 and
- 4 (3) by striking "Any toxicological profile or re-
- 5 vision thereof" and all that follows through the pe-
- 6 riod at the end of such paragraph and inserting the
- 7 following:
- 8 "(B) Any toxicological profile or revision thereof shall
- 9 reflect the Administrator of ATSDR's assessment of all
- 10 relevant toxicological testing which has been peer re-
- 11 viewed. The profiles prepared under this paragraph shall
- 12 be for those substances highest on the list of priorities
- 13 under paragraph (2) for which profiles have not previously
- 14 been prepared or for substances not on the listing but
- 15 which have been found at facilities for which there has
- 16 been a response action under this Act and which have been
- 17 determined by ATSDR to be of health concern. Profiles
- 18 required under this paragraph shall be revised and repub-
- 19 lished, as appropriate, based on scientific development.
- 20 Such profiles shall be provided to the States, including
- 21 State health departments, tribal health officials, and local
- 22 health departments, and made available to other inter-
- 23 ested parties.".
- 24 (c) Determining Health Effects.—Section
- 25 104(i)(5)(A) (42 U.S.C. 9604(i)(5)(A)) is amended—

- (1) by striking "designed to determine the 1 2 health effects (and techniques for development of 3 methods to determine such health effects) of such substance." and inserting "conducted directly or by 4 5 means such as cooperative agreements and grants 6 with appropriate public and nonprofit institutions. 7 The research shall be designed to determine the 8 health effects (and techniques for development of 9 methods to determine such health effects) of the 10 substance.";
 - (2) by redesignating clause (iv) as clause (v);
- 12 (3) by striking "and" at the end of clause (iii); 13 and
 - (4) by inserting after clause (iii) the following:
 - "(iv) laboratory and other studies which can lead to the development of innovative techniques for predicting organ-specific, site-specific, and systemspecific acute and chronic toxicity; and".

19 (d) Public Health at NPL Facilities.—

(1) Preliminary public health assessments.—Section 104(i)(6) (42 U.S.C. 9604(i)(6)) is amended by striking "(6)(A)" and all that follows through subparagraph (A) and inserting the following:

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- 1 "(6)(A)(i) The Administrator of ATSDR shall per-
- 2 form a preliminary public health assessment for each facil-
- 3 ity, including those facilities owned by any department,
- 4 agency, or instrumentality of the United States, on the
- 5 National Priorities List and those sites that are the sub-
- 6 ject of a petition under subparagraph (B). The prelimi-
- 7 nary public health assessment shall be commenced as soon
- 8 as practicable after each facility is proposed for inclusion
- 9 on the National Priorities List or ATSDR accepts a peti-
- 10 tion for a health assessment. Where ATSDR, in consulta-
- 11 tion with local public health officials, determines it is indi-
- 12 cated by the preliminary public health assessment,
- 13 ATSDR shall conduct a public health assessment of those
- 14 sites posing a health hazard, which should be considered
- 15 in selecting the remedial action.
- 16 "(ii) The Administrator of ATSDR shall design pub-
- 17 lie health assessments that take into account the needs
- 18 and conditions of the affected community, in cooperation
- 19 with States.
- 20 "(iii) The Administrator of the Environmental Pro-
- 21 tection Agency shall place highest priority on facilities
- 22 with releases of hazardous substances which result in ac-
- 23 tual ongoing human exposures at levels of public health
- 24 concern or adverse health effects as identified in a public

1 health assessment conducted by the ATSDR or are rea-2 sonably anticipated based on currently known facts.".

3 (2) STRATEGIES FOR OBTAINING DATA; COMMU-4 NITY INVOLVEMENT.—Section 104(i)(6)(D) (42 5 U.S.C. 9604(i)(6)(D)) is amended—

(A) by inserting "(i)" after "(D)"; and

(B) by adding at the end the following: "The President and the Administrator of ATSDR shall develop strategies to obtain relevant on-site and off-site characterization data for use in the health assessment. The President shall, to the maximum extent practicable, provide the Administrator of ATSDR with the data and information necessary to make public health assessments sufficiently prior to the choice of remedial actions to allow ATSDR to complete these assessments. Where deemed appropriate, the Administrator of ATSDR shall provide to the President as soon as practicable after site discovery, recommendations for sampling environmental media for hazardous substances of public health concern. To the extent feasible, the President shall incorporate such recommendations into the President's site investigation activities.

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- 1 "(ii) In order to improve community involvement in
- 2 health assessments, the Administrator of ATSDR shall
- 3 carry out each of the following duties:
- 4 "(I) The Administrator of ATSDR shall collect
- 5 from Community Assistance Groups, from State and
- 6 local public health authorities, and from other
- 7 sources in communities affected or potentially af-
- 8 fected by releases of hazardous substances data re-
- 9 garding exposure, relevant human activities, and
- other factors.
- 11 "(II) The Administrator of ATSDR shall design
- health assessments that take into account the needs
- and conditions of the affected community. Commu-
- 14 nity-based research models, building links to local
- expertise, and local health resources should be used.
- In preparing such designs, emphasis shall be placed
- on collection of actual exposure data, and sources of
- multiple exposure shall be considered.".
- 19 (3) Results of Public Health assess-
- 20 MENTS.—Section 104(i)(6)(H) (42 U.S.C.
- 21 9604(i)(6)(H)) is amended by striking "health as-
- sessment" each place it appears and inserting "pub-
- lic health assessment".
- 24 (e) Health Studies.—Section 104(i)(7) (42 U.S.C.
- 25 9604(i)(7)) is amended by striking "(7)(A)" and all that

- 1 follows through subparagraph (A) and inserting the fol-
- 2 lowing:
- 3 "(7)(A) Whenever in the judgment of the Adminis-
- 4 trator of ATSDR it is appropriate on the basis of the re-
- 5 sults of a public health assessment or on the basis of other
- 6 appropriate information, the Administrator of ATSDR
- 7 shall conduct a human health study of exposure or other
- 8 health effects for selected groups or individuals in order
- 9 to determine the desirability of conducting full scale epi-
- 10 demiologic or other health studies of the entire exposed
- 11 population.".
- 12 (f) Distribution of Materials to Health Pro-
- 13 Fessionals and Medical Centers.—Section
- 14 104(i)(14) (42 U.S.C. 9604(i)(14)) is amended to read as
- 15 follows:
- 16 "(14) In implementing this subsection and other
- 17 health-related provisions of this Act in cooperation with
- 18 the States, the Administrator of ATSDR shall—
- 19 "(A) assemble, develop as necessary, and dis-
- tribute to the State and local health officials, tribes,
- 21 medical colleges, physicians, nursing institutions,
- 22 nurses, and other health professionals and medical
- centers, appropriate educational materials (including
- short courses) on the medical surveillance, screening,
- and methods of prevention, diagnosis, and treatment

- 1 of injury or disease related to exposure to hazardous 2 substances (giving priority to those listed in para-3 graph (2)), through means the Administrator of 4 ATSDR considers appropriate; and "(B) assemble, develop as necessary, and dis-5 6 tribute to the general public and to at-risk popu-7 lations appropriate educational materials and other 8 information on human health effects of hazardous 9 substances.". 10 (g) Grants, Contracts, and Community Assist-11 ACTIVITIES.—Section 104(i)(15)(42)U.S.C. ANCE 12 6904(i)(15)) is amended— (1) by inserting "(A)" before "The activities"; 13 14 (2) in the first sentence by striking "coopera-15 tive agreements with States (or political subdivisions thereof)" and inserting "grants, cooperative agree-16 17 ments, or contracts with States (or political subdivi-18 sions thereof), other appropriate public authorities, 19 public or private institutions, colleges, universities, 20 and professional associations"; (3) in the second sentence by inserting "public"
- 21 (3) in the second sentence by inserting "public" 22 before "health assessments"; and
- 23 (4) by adding at the end the following:
- 24 "(B) When a public health assessment is conducted 25 at a facility on the National Priorities List, or a facility

- 1 is being evaluated for inclusion on the National Priorities
- 2 List, the Administrator of ATSDR may provide the assist-
- 3 ance specified in this paragraph to public or private non-
- 4 profit entities, individuals, and community-based groups
- 5 that may be affected by the release or threatened release
- 6 of hazardous substances in the environment.
- 7 "(C) The Administrator of ATSDR, pursuant to the
- 8 grants, cooperative agreements, and contracts referred to
- 9 in this paragraph, is authorized and directed to provide,
- 10 where appropriate, diagnostic services, health data reg-
- 11 istries and preventative public health education to commu-
- 12 nities affected by the release of hazardous substances.".
- 13 (h) Peer Review Committee.—Section 104(i) (42
- 14 U.S.C. 6904(i)) is amended by adding at the end the fol-
- 15 lowing:
- 16 "(19) The Administrator of ATSDR shall establish
- 17 an external peer review committee of qualified health sci-
- 18 entists who serve for fixed periods and meet periodically
- 19 to—
- 20 "(A) provide guidance on initiation of studies;
- 21 "(B) assess the quality of study reports funded
- by the agency; and
- 23 "(C) provide guidance on effective and objective
- risk characterization and communication.

1	The peer review committee may include additional specific
2	experts representing a balanced group of stakeholders on
3	an ad hoc basis for specific issues. Meetings of the com-
4	mittee should be open to the public.".
5	SEC. 222. INDIAN HEALTH PROVISIONS.
6	Section 104(i) (42 U.S.C. 9406(i)) is amended—
7	(1) in paragraph (1) by inserting "the Indian
8	Health Service," after "the Secretary of Transpor-
9	tation,";
10	(2) in paragraph (5)(A) by inserting "and the
11	Indian Health Service" after "Public Health Serv-
12	ice'';
13	(3) in paragraph (6)(C) by inserting "where low
14	population density is not used as an excluding risk
15	factor" after "health appears highest";
16	(4) in paragraph (6)(E) by inserting at the end
17	of the subparagraph the following: "If the Adminis-
18	trator of ATSDR or the Administrator of EPA does
19	not act on the recommendations of the State, the
20	Administrators must respond in writing to the State
21	or tribe as to why they have not acted on the rec-
22	ommendations.";
23	(5) in paragraph (6)(F)—
24	(A) by striking "and" after "emissions,";
25	and

1 (B) by inserting "and any other pathways 2 resulting from subsistence activities" after 3 "contamination"; and

(6) in paragraph (6)(G) by striking the period at the end of the last sentence and inserting the following: ", and may give special consideration, where appropriate, to any practices of the affected community that may result in increased exposure to hazardous substances, pollutants, or contaminants, such as subsistence hunting, fishing, and gathering.".

11 SEC. 223. HAZARD RANKING SYSTEM.

- Section 105(c) (42 U.S.C. 9605(c)) is amended by adding at the end the following:
 - "(5) RISK PRIORITIZATION.—In setting priorities under subsection (a)(8), the President shall place highest priority on facilities with releases of hazardous substances which result in actual ongoing human exposures at levels of public health concern or demonstrated adverse health effects as identified in a health assessment conducted by the Agency for Toxic Substances and Disease Registry or are reasonably anticipated based on currently known facts.
 - "(6) Prior response action shall take into account all prior response actions taken at a facility.".

1 SEC. 224. FACILITY SCORING.

- 2 Section 105 (42 U.S.C. 9605) is amended by adding
- 3 at the end the following:
- 4 "(h) Facility Scoring.—The Administrator shall
- 5 evaluate areas, such as Indian country or poor rural com-
- 6 munities that warrant special attention and identify up to
- 7 5 facilities in each region of the Environmental Protection
- 8 Agency that are likely to warrant inclusion on the Na-
- 9 tional Priorities List. These facilities shall be accorded a
- 10 priority in evaluation for National Priorities List listing
- 11 and scoring, and shall be evaluated for listing within 2
- 12 years after the date of enactment of this subsection.".

13 TITLE III—LIABILITY REFORM

- 14 SEC. 301. AMENDMENTS TO SECTION 104.
- 15 (a) Limitation on Removal Authority.—Section
- 16 104(c) (42 U.S.C. 9604(c)) is amended—
- 17 (1) by striking "(c)(1)" and all that follows
- through the period at the end of paragraph (1) and
- inserting the following:
- 20 "(c) Limitations on Authority of President.—
- 21 "(1) Taking or requiring response ac-
- 22 TIONS.—The President shall not take or require an-
- other person to take response actions at any facility
- after \$4,000,000 has been expended for such actions
- or 2 years has elapsed from the date of initial re-
- sponse to the release or threatened release of haz-

1	ardous substances at the facility unless the facility
2	is on the National Priorities List or is proposed to
3	be on such List or the President finds that—
4	"(A) continued response actions are imme-
5	diately required to prevent, limit, or mitigate an
6	emergency at the facility;
7	"(B) there is immediate risk to public
8	health or welfare or the environment; and
9	"(C) such assistance will not be otherwise
10	provided on a timely basis.";
11	(2) in paragraph (2) by inserting before "The
12	President" the following: "Consultation require-
13	MENT.—'';
14	(3) in paragraph (3) by inserting before "The
15	President" the following: "LIMITATION ON REME-
16	DIAL ACTIONS.—"; and
17	(4) by aligning the left margin of paragraphs
18	(2) and (3) with paragraph (4).
19	(b) Information Gathering and Access.—Sec-
20	tion 104(e)(2) (42 U.S.C. 9604(e)(2)) is amended—
21	(1) by striking subparagraph (C) and inserting
22	the following:
23	"(C) The ability of a person to pay for or
24	to perform a response action.".

1	(c) Confidentiality Requirements for Con-
2	TRACTORS.—Paragraph (7) of section 104(e) is amended
3	by adding at the end the following new subparagraph:
4	"(G)(i) No person described in clause (ii) may
5	disclose any record, report, document, or other infor-
6	mation referred to in subparagraph (A)(i) without
7	the permission of the President (or the State, as the
8	case may be).
9	"(ii) A person described in this clause is any
10	person—
11	"(I) who is not an employee of the United
12	States Government; and
13	"(II) who, by virtue of the person's duties
14	under a contract or cooperative agreement with
15	the United States under this section to perform
16	work for the United States Government or im-
17	plement the requirements of this Act, has re-
18	ceived information obtained under this section
19	(or any record, report, or document containing
20	such information) which, if requested from the
21	United States Government pursuant to section
22	552 of title 5, United States Code, would be ex-
23	empt from disclosure by reason of subsection
24	(b) of such section.".

(d) Confidentiality in General.—Subparagraph

(A) of section 104(e)(7) is amended to read as follows:

"(A) Any records, reports, documents, or information obtained from any person under this section (including records, reports, documents, or information obtained by representatives of the President (or the State as the case may be) and records, reports, documents, or information obtained pursuant to a contract, grant, or other agreement to perform work pursuant to this section) shall be available to the public not later than 45 days after the records, reports, or information is obtained, except as follows:

"(i) Upon a showing satisfactory to the President (or the State, as the case may be) by any person that records, reports, documents, or information, or any particular part thereof (other than health or safety effects data), to which the President (or the State, as the case may be) or any officer, employee, or representative has access under this section if made public would divulge information entitled to protection under section 1905 of title 18, United States Code, such information or particular portion thereof shall be considered confidential in accordance with the purposes of that section, ex-

cept as otherwise provided in this clause. Any such record, report, document, or information may be disclosed to other officers, employees, or authorized representatives of the United States carrying out this Act, when relevant in any proceeding under this Act, including any allocator appointed pursuant to section 128. If such records, reports, documents, or information are obtained or submitted to the United States (or the State, as the case may be) pursuant to a contract, grant, or other agreement to perform work pursuant to this section, such record, report, document, or information may be disclosed to persons from whom the President seeks to recover costs pursuant to this Act.

"(ii) This section does not require that information which is exempt from disclosure pursuant to section 552(a) of title 5, United States Code, by reason of subsection (b) of such section, be available to the public. The disclosure of any such information pursuant to this section shall not authorize disclosure to other parties or be deemed to waive any confidentiality privilege available under any Federal or State law.".

- 1 (e) Availability of Information to Congress.—
- 2 Subsection 104(e) is further amended by adding after
- 3 paragraph (7) the following new paragraph:
- 4 "(8) Availability of information to con-
- 5 GRESS.—Nothing in this subsection shall be con-
- 6 strued to authorize any person, including any allo-
- 7 cator appointed pursuant to section 128, to withhold
- 8 any documents or information from Congress, or any
- 9 duly authorized Committee thereof, or limit in any
- manner the right of Congress, or any duly author-
- ized Committee thereof, to obtain such documents or
- information.".

13 SEC. 302. AMENDMENTS TO SECTION 106.

- 14 (a) Administrative Orders.—Section 106(a) (42)
- 15 U.S.C. 9606(a)) is amended by adding at the end the fol-
- 16 lowing: "No order may be issued under this section
- 17 against any person who would not be liable for costs or
- 18 damages referred to in section 107(a). In any case in
- 19 which the President issues an order to a person under this
- 20 subsection, the President shall provide information con-
- 21 cerning the evidence that indicates that each element of
- 22 liability contained in section 107(a) is present.".
- 23 (b) SUFFICIENT CAUSE.—Section 106(b)(1) (42
- 24 U.S.C. 9606(b)(1)) is amended—
- 25 (1) by inserting "(A)" after "(b)(1)";

(2) by striking "to enforce such order"; 1 2 (3) by inserting before the period ", or be re-3 quired to comply with such order, or both, even if 4 another person has complied, or is complying, with 5 the terms of the same order or another order per-6 taining to the same facility and release or threatened release"; and 7 8 (4) by inserting at the end the following: 9 "(B) For purposes of this subsection and section 10 107(c)(3), a 'sufficient cause' includes an objectively rea-11 sonable belief by the person to whom the order is issued 12 that— 13 "(i) the person is not liable for any response 14 costs under section 107; or "(ii) that the action to be performed pursuant 15 16 to the order is inconsistent with the national contin-17 gency plan.". 18 (c) Reimbursement.—Subsection (b) of section 106 (42 U.S.C. 9606(b)) is further amended in the first sen-19 tence of paragraph (2)(A) by striking "completion of" and 21 inserting "the President determines that such person has 22 completed".

1 SEC. 303. AMENDMENTS TO SECTION 107(a).

2	(a) In General.—Section 107 (42 U.S.C. 9607) is
3	amended by striking the section heading, the section des-
4	ignation, and subsection (a) and inserting the following:
5	"SEC. 107. LIABILITY.
6	"(a) General Rule.—
7	"(1) Persons liable.—Notwithstanding any
8	other provision or rule of law and subject only to the
9	defenses set forth in subsection (b) of this section
10	and the exemptions set forth in subsections (n) and
11	(o), in the case of a facility or vessel from which
12	there is a release, or a threatened release, of a haz-
13	ardous substance that causes the incurrence of re-
14	sponse costs—
15	"(A) the owner or operator of the vessel or
16	the facility,
17	"(B) any person who at the time of dis-
18	posal of any hazardous substance owned or op-
19	erated any facility at which such hazardous
20	substances were disposed of,
21	"(C) any person who by contract, agree-
22	ment, or otherwise arranged for disposal or
23	treatment, or arranged with a transporter for
24	transport for disposal or treatment, of hazard-
25	ous substances owned or possessed by such per-
26	son, by any other party or entity, at any facility

1	or incineration vessel owned or operated by an-
2	other party or entity and containing such haz-
3	ardous substances, and
4	"(D) any person who accepts or accepted
5	any hazardous substances for transport to dis-
6	posal or treatment facilities, incineration vessels
7	or sites selected by such person,
8	shall be liable for the cost and damages described in
9	paragraph (2).
10	"(2) Costs and damages.—The liability of a
11	person under paragraph (1) shall be for—
12	"(A) all costs of removal or remedial action
13	incurred by the United States Government or a
14	State or an Indian tribe not inconsistent with
15	the national contingency plan;
16	"(B) any necessary costs of response in-
17	curred by any person (other than the United
18	States, a State, or an Indian tribe) consistent
19	with the national contingency plan;
20	"(C) damages for injury to, destruction of,
21	or loss of natural resources, including the rea-
22	sonable costs of assessing such injury, destruc-
23	tion, or loss resulting from the release; and

1	"(D) the costs of any health assessment or
2	health effects study carried out under section
3	104(i).
4	"(3) Interest.—The amounts recoverable in
5	an action under this section shall include interest on
6	the amounts recoverable under paragraph (2). Such
7	interest shall accrue from the later of (A) the date
8	payment of a specified amount is demanded in writ-
9	ing, or (B) the date of the expenditure concerned.
10	The rate of interest on the outstanding unpaid bal-
11	ance of the amounts recoverable under this section
12	shall be the same rate as is specified for interest on
13	investments of the Hazardous Substance Superfund
14	established under subchapter A of chapter 98 of the
15	Internal Revenue Code of 1986. For purposes of ap-
16	plying such amendments to interest under this sub-
17	section, the term 'comparable maturity' shall be de-
18	termined with reference to the date on which inter-
19	est accruing under this subsection commences.".
20	(b) Conforming Amendments.—The Act is further
21	amended—
22	(1) in section 101 (42 U.S.C. 9601)—
23	(A) in paragraph (20) by striking "section
24	107(a)(3) or (4)" each place it appears and in-

1	serting "section $107(a)(1)(C)$ or $107(a)(2)(D)$ ";
2	and
3	(B) in paragraph (35)(C) by striking
4	"107(a)(1)" and inserting "107(a)(1)(A)";
5	(2) in section 107 (42 U.S.C. 9607)—
6	(A) in subsection (d)(3) by striking "the
7	provisions of paragraph (1), (2), (3), or (4) of
8	subsection (a) of this section" and inserting
9	"subsection (a)";
10	(B) in subsection (f)(1) by striking "sub-
11	paragraph (C) of subsection (a)" each place it
12	appears and inserting "subsection (a)(2)(C)";
13	(C) in subsection (l)(1) by striking "para-
14	graph (1)" and inserting "paragraph (1)(A)";
15	and
16	(D) in subsection (m) by striking "sub-
17	section (a)(1)" and inserting "subsection
18	(a)(1)(A)";
19	(3) in section 108(a)(1) (42 U.S.C. 9608(a)(1))
20	by striking "paragraph (1)" and inserting "para-
21	graph (1)(A)";
22	(4) in section $114(c)(1)$ (42 U.S.C.
23	9614(c)(1))—
24	(A) by striking " $(a)(3)$ or $(a)(4)$ " and in-
25	serting " $(a)(1)(C)$ or $(a)(1)(D)$ "; and

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(B) by striking "(a)(1) or (a)(2)" and in-
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 2
             serting "(a)(1)(A) or (a)(1)(B)";
 3
             (5) in section 119(d) (42 U.S.C. 9619(d)) by
        striking "(1), (2), (3) or (4)" and inserting "(1)(A),
 4
 5
        (1)(B), (1)(C), or (1)(D)";
 6
             (6) in section 122(j)(2) (42 U.S.C. 9622(j)(2))
 7
        by
              striking
                          "107(a)(4)(C)"
                                            and
                                                    inserting
        "107(a)(2)(C)"; and
 8
 9
             (7) in section 124(b)(2) (42 U.S.C. 9624(b)(2))
        by striking "(1), (2), (3), or (4)" and inserting
10
        "(1)(A), (1)(B), (1)(C), or (1)(D)".
11
    SEC. 304. INNOCENT PARTIES.
12
        (a) Liability Relief for Innocent Parties.—
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    Section 107(b) (42 U.S.C. 9607(b)) is amended to read
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    as follows:
        "(b) Defenses to Liability.—
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             "(1) IN GENERAL.—There shall be no liability
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        under subsection (a) of this section for a person oth-
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        erwise liable who can establish by a preponderance
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        of the evidence that the release or threat of release
21
        of a hazardous substance and the damages resulting
22
        therefrom were caused solely by—
                  "(A) an act of God;
23
                  "(B) an act of war:
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1 "(C) an act or omission of a third party 2 other than an employee or agent of the defend-3 ant, or than one whose act or omission occurs in connection with a contractual relationship, 4 5 existing directly or indirectly, with the defend-6 ant (except where the sole contractual arrange-7 ment arises exclusively from a contract for car-8 riage by a common carrier by rail), if the de-9 fendant establishes by a preponderance of the 10 evidence that (i) the defendant exercised due 11 care with respect to the hazardous substance 12 concerned, taking into consideration the charac-13 teristics of such hazardous substance, in light 14 of all relevant facts and circumstances, and (ii) 15 the defendant took precautions against foresee-16 able acts or omissions of any such third party 17 and the consequences that could foreseeably re-18 sult from such acts or omissions; or 19 "(D) any combination of acts or omissions 20 described in subparagraphs (A), (B), and (C). "(2) Liability relief for innocent par-21 22

"(2) LIABILITY RELIEF FOR INNOCENT PAR-TIES.—There shall be no liability under subsection (a) of this section for a person otherwise liable who can establish by a preponderance of the evidence that such person is one or more of the following:

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1	"(A) Innocent owners or opera-
2	TORS.—A person whose liability is based solely
3	on the person's status as a current or former
4	owner or operator of the facility or vessel and
5	who can establish by a preponderance of the
6	evidence that—
7	"(i) the person did not, by any act or
8	omission, cause or contribute to the release
9	or threatened release of hazardous sub-
10	stances that caused the incurrence of re-
11	sponse costs;
12	"(ii) the person exercised due care
13	with respect to the hazardous substances
14	concerned, including precautions against
15	foreseeable acts of third parties, taking
16	into consideration the characteristics of
17	such hazardous substances, in light of all
18	relevant facts and circumstances; and
19	"(iii) in any case in which the person
20	acquired ownership of the facility or vessel
21	after December 11, 1980, the person, prior
22	to such acquisition, made all appropriate
23	inquiry into the previous ownership and
24	uses of the facility or vessel and any real
25	property in accordance with the generally

accepted commercial and customary standards and practices of the time of acquisition.

"(B) INNOCENT RECIPIENTS OF PROPERTY
BY INHERITANCE OR BEQUEST.—A person
whose liability is based solely on the person's
status as a current or former owner or operator
of the facility or vessel and who can establish
by a preponderance of the evidence that the
person meets the requirements of clauses (i)
and (ii) of subparagraph (A) and that the person acquired the property by inheritance or bequest.

"(C) Innocent recipients of property
BY CHARITABLE DONATION.—A person whose
liability is based solely on the person's status as
a current or former owner or operator of the facility or vessel and who can establish by a preponderance of the evidence that the person
meets the requirements of clauses (i) and (ii) of
subparagraph (A) and the person holding title,
either outright or in trust, to the vessel or facility is an organization described in section 501(c)(3) of the Internal Revenue Code of 1986
and exempt from tax under section 501(a) of

1	such Code and holds such title as a result of
2	a charitable donation that qualifies under sec-
3	tion 170, 2055, or 2522 of such Code.
4	"(D) Innocent governmental enti-
5	TLES.—A person who is a government entity,
6	who acquired the facility by escheat or through
7	any other involuntary transfer or acquisition or
8	through the exercise of eminent domain author-
9	ity by purchase or condemnation, and who can
10	establish by a preponderance of the evidence
11	that the person meets the requirements of
12	clauses (i) and (ii) of subparagraph (A).
13	"(E) Innocent construction contrac-
14	TORS.—A person who is a construction contrac-
15	tor (other than a response action contractor
16	covered by section 119) and who can establish
17	by a preponderance of the evidence that—
18	"(i) the person's liability is based sole-
19	ly on construction activities that were spe-
20	cifically directed by and carried out in ac-
21	cordance with a contract with an owner or
22	operator of the facility;
23	"(ii) the person did not know or have
24	reason to know of the presence of hazard-

1	ous substances at the facility concerned be-
2	fore beginning construction activities; and
3	"(iii) the person exercised due care
4	with respect to the hazardous substances
5	discovered in the course of performing the
6	construction activity, including precautions
7	against foreseeable acts of third parties,
8	taking into consideration the characteris-
9	tics of such hazardous substance, in light
10	of all relevant facts and circumstances.
11	"(F) Contiguous property owners.—
12	A person who owns or operates real property
13	which is contiguous to, or onto which a release
14	has migrated from, real property on which there
15	has been a release or threatened release of a
16	hazardous substance and who can establish by
17	a preponderance of the evidence that—
18	"(i) the person meets the require-
19	ments of clauses (i) and (ii) of subpara-
20	graph (A); and
21	"(ii) the person's real property is or
22	may be contaminated by a release or
23	threatened release of hazardous substances
24	on property that is owned and operated by

1	persons who are not affiliated with such
2	person.
3	"(3) All appropriate inquiry.—
4	"(A) SITE-SPECIFIC BASIS.—The deter-
5	mination whether or not a person has made all
6	appropriate inquiry into the previous ownership
7	and uses of a facility or vessel within the mean-
8	ing of paragraph (2)(A)(iii) shall be made on a
9	site-specific basis.
10	"(B) Safe harbor.—A person who has
11	acquired real property shall be deemed to have
12	made all appropriate inquiry within the mean-
13	ing of paragraph (2)(A)(iii) if the person—
14	"(i) establishes that an environmental
15	site assessment has been conducted as de-
16	scribed in subparagraph (C); and
17	"(ii) maintains a compilation of the
18	information reviewed and gathered in the
19	course of the environmental site assess-
20	ment.
21	"(C) ASTM STANDARD.—For purposes of
22	subparagraph (B), an environmental site as-
23	sessment is an assessment conducted in accord-
24	ance with the standards set forth in the Amer-
25	ican Society for Testing and Materials Stand-

1	ard E1527-94, entitled 'Standard Practice for
2	Environmental Site Assessments: Phase I Envi-
3	ronmental Site Assessment Process' or with al-
4	ternative standards issued by rule by the Ad-
5	ministrator or promulgated or developed by oth-
6	ers and designated by rule by the Adminis-
7	trator.
8	"(4) Limitations.—No defense shall be avail-
9	able under this subsection to—
10	"(A) a person who obtained actual knowl-
11	edge of a release or threat of release of a haz-
12	ardous substance at a facility when such person
13	owned the real property and subsequently
14	transferred ownership of the property to an-
15	other person without disclosing such knowledge;
16	"(B) a person who knowingly and willfully
17	impedes the performance of a response action
18	or natural resource restoration at the facility;
19	"(C) a person who did not provide all le-
20	gally required notices with respect to the discov-
21	ery or release of any hazardous substances at
22	the facility; and
23	"(D) a person (other than a person de-
24	scribed in paragraph (2)(B)) who is affiliated
25	with any other person liable for response costs

1 at the facility, through any direct or indirect 2 familial relationship, or any contractual, cor-3 porate, or financial relationship other than that 4 created by the instruments by which title to the facility is conveyed or financed or by a contract 6 for the sale of goods or services. 7 "(5) Windfall Liens.— "(A) IN GENERAL.—In any case in which 8 9 there are unrecovered response costs incurred 10 by the United States at a facility for which an 11 owner of the facility is not liable by reason of 12 paragraph (2), and the conditions described in 13 subparagraph (C) are met, the United States 14 shall have a lien upon such facility for such un-15 recovered costs. "(B) Special rules.—A lien under this 16 17 paragraph— 18 "(i) shall not exceed the increase in 19 fair market value of the property attrib-20 utable to the response action at the time of 21 a subsequent sale or other disposition of 22 the property; 23 "(ii) shall arise at the time costs are 24 first incurred by the United States with re-

spect to a response action at the facility;

1	"(iii) shall be subject to the require-
2	ments for notice and validity established in
3	paragraph (3) of subsection (l); and
4	"(iv) shall continue until the earlier of
5	satisfaction of the lien or recovery of all re-
6	sponse costs incurred at the facility.
7	"(C) Conditions.—The conditions re-
8	ferred to in subparagraph (A) are the following:
9	"(i) A response action for which there
10	are unrecovered costs is carried out at the
11	facility.
12	"(ii) Such response action increases
13	the fair market value of the facility above
14	the fair market value of the facility that
15	existed in the 6-month period preceding
16	the date that response action began.
17	"(D) Limitations.—No lien under this
18	paragraph shall arise (i) with respect to prop-
19	erty for which the property owner preceding the
20	current owner is not a liable party or has re-
21	solved its liability under this Act, or (ii) in any
22	case in which an environmental assessment gave
23	the owner or operator no reason to know of the
24	release of hazardous substances.".

1	(c) Conforming Amendment to Definitions.—
2	Section 101 (42 U.S.C. 9601) is amended by striking
3	paragraph (35).
4	SEC. 305. LIABILITY RELIEF FOR SMALL BUSINESSES AND
5	DE MINIMIS PARTIES.
6	(a) Limitation on Liability for Small Busi-
7	NESSES.—Section 107 (42 U.S.C. 9607) is amended by
8	adding at the end the following new subsection:
9	"(n) Limitation on Liability for Small Busi-
10	NESSES.—
11	"(1) In general.—With respect to actions
12	taken before October 23, 1997, a small business
13	concern may be liable under subsection (a) for re-
14	sponse costs or damages at a facility or vessel on the
15	National Priorities List only if—
16	"(A) the small business concern is an
17	owner or operator or former owner or operator
18	of the facility or vessel and the hazardous sub-
19	stances disposed of at the facility or vessel dur-
20	ing the small business concern's ownership or
21	operation contributed significantly, or could
22	contribute significantly, to the cost of a re-
23	sponse or to natural resources damages at the
24	facility or vessel: or

1	"(B) the small business concern is an ar-
2	ranger or transporter for disposal and the haz-
3	ardous substances the person arranged for dis-
4	posal or transported for disposal at the facility
5	or vessel contributed significantly, or could con-
6	tribute significantly, to the cost of a response or
7	to natural resources damages at the facility or
8	vessel.
9	"(2) Small business concern defined.—In
10	this subsection, the term 'small business concern'
11	means a business entity that—
12	"(A) on average over the previous 3 years,
13	has no more than 75 full-time employees or the
14	equivalent thereof; and
15	"(B) in its taxable year preceding the date
16	of notification by the President that the busi-
17	ness entity is a potential responsible party, has
18	\$3,000,000 or less in gross revenues or a net
19	profit margin of less than 3 percent.".
20	(b) DE MINIMIS THRESHOLDS FOR SUPERFUND LI-
21	ABILITY.—Section 107 is further amended by adding at
22	the end the following:
23	"(o) DE MINIMIS LIABILITY THRESHOLDS.—
24	"(1) Arranger or transporter.—Subject to
25	paragraph (4), with respect to actions taken before

- October 23, 1997, a person that arranged or transported for the disposal at a facility on the National Priorities List shall not be liable for response costs or damages under subsection (a)(1)(C) or (a)(1)(D) to the extent that materials containing hazardous substances that the person arranged or transported for such disposal consist of de minimis toxicity materials or de minimis volume materials.
 - "(2) OWNER OR OPERATOR.—Subject to paragraph (4), with respect to actions taken before October 23, 1997, a person that owned or operated a facility on the National Priorities List shall not be liable for response costs or damages under subsection (a)(1)(A) or (a)(1)(B) if the materials containing hazardous substances that were disposed of at the facility during the person's ownership or operation of the facility consist only of de minimis toxicity materials or de minimis volume materials.
 - "(3) MIXTURES OF EXEMPT MATERIALS.—The determinations under paragraphs (1) and (2) of whether or not a person is liable for response costs or damage shall be made without regard to whether de minimis toxicity materials are mixed with de minimis volume materials or de minimis volume materials.

1	"(4) LIMITATION.—If de minimis volume mate-
2	rials disposed of at a facility contribute significantly,
3	or could contribute significantly to the cost of re-
4	sponse or to natural resource damages at the facil-
5	ity, paragraphs (1) and (2) shall not apply to the
6	person who arranged for disposal at the facility or
7	transported the materials to the facility for disposal
8	or who owned or operated the facility at the time of
9	disposal.
10	"(5) Definitions.—In this section, the follow-
11	ing definitions apply:
12	"(A) DE MINIMIS TOXICITY MATERIALS.—
13	The term 'de minimis toxicity materials'
14	means—
15	"(i) municipal solid waste;
16	"(ii) municipal sewage sludge; or
17	"(iii) materials that, regardless of
18	whether the source is a household, institu-
19	tion, commercial enterprise, industrial fa-
20	cility, or any other generator, contains con-
21	centrations of hazardous substances that
22	are no greater than, and no more toxic
23	than, such municipal solid waste.

1	"(B) DE MINIMIS VOLUME MATERIALS.—
2	The term 'de minimis volume materials'
3	means—
4	"(i) conditionally exempt small quan-
5	tity generator waste under regulations is-
6	sued pursuant to section 3001(d) of the
7	Solid Waste Disposal Act (42 U.S.C.
8	6921(d)), regardless of when generated; or
9	"(ii) materials that are not subject to
10	regulation under subtitle C of such Act, re-
11	gardless of when generated, and that con-
12	stitute less than 1 percent of the volume of
13	those materials disposed of at the facility
14	or vessel that are not de minimis toxicity
15	materials.
16	"(C) Municipal sewage sludge.—The
17	term 'municipal sewage sludge' means solid,
18	semisolid, or liquid residue removed during the
19	treatment of municipal waste water, domestic
20	sewage, or other waste water at or by publicly
21	owned treatment works, federally owned treat-
22	ment works, or treatment works that, regard-
23	less of ownership, primarily treat municipal
24	waste water or domestic sewage.

"(D) 1 MUNICIPAL WASTE.—The SOLID 2 term 'municipal solid waste' means all waste materials generated by households, including 3 4 single and multi-family residences, and hotels and motels, and waste materials generated by 5 6 commercial, institutional. and industrial 7 sources, to the extent such materials (i) are substantially similar to waste materials nor-8 9 mally generated by households, notwithstanding 10 differences in volume, or (ii) are collected and 11 disposed of with other municipal solid waste or 12 municipal sewage sludge as part of normal mu-13 nicipal solid waste collection services. The term 14 includes food and vard waste, paper, clothing, 15 appliances, consumer product packaging, dis-16 posable diapers, office supplies, cosmetics, glass 17 and metal food containers, elementary or sec-18 ondary school science laboratory waste, and 19 household hazardous waste. The term does not 20 include combustion ash generated by resource 21 recovery facilities or municipal incinerators or 22 waste the disposal of which is regulated under 23 subtitle C of the Solid Waste Disposal Act, re-24 gardless of when generated.".

1	(c) Ineligibility for Exemptions.—Section 107
2	is further amended by adding at the end the following:
3	"(p) Ineligibility for Exemptions.—
4	"(1) Impeding response or restoration.—
5	The exemptions and limitations set forth in sub-
6	sections (n) and (o) and section 127 shall not apply
7	to any person with respect to a facility if such per-
8	son impedes the performance of a response action or
9	natural resource restoration at the facility.
10	"(2) Failure to respond to information
11	REQUEST.—The exemptions and limitations set forth
12	in subsections (n) and (o) and section 127 shall not
13	apply to any person who—
14	"(A) willfully fails to submit a complete
15	and timely response to an information request
16	under section $104(e)$ or $128(i)(2)$; or
17	"(B) knowingly makes any false or mis-
18	leading material statement or representation in
19	any such response.
20	"(3) Failure to provide cooperation and
21	FACILITY ACCESS.—The exemptions and limitations
22	set forth in subsections (n) and (o) and section 127
23	shall not apply to any owner or operator of a facility
24	who does not provide reasonable cooperation and fa-

- 1 cility access to persons authorized to conduct re-
- 2 sponse actions at the facility.".
- 3 (d) Small Business Ombudsman.—The Adminis-
- 4 trator shall establish a small business Superfund assist-
- 5 ance section within the small business ombudsman office
- 6 at the Environmental Protection Agency. Such section
- 7 shall carry out the following functions:
- 8 (1) Act as a clearinghouse of information for 9 small businesses regarding the Comprehensive Envi-10 ronmental Response, Compensation, and Liability 11 Act of 1980. Such information shall be comprehen-12 sible to a lay person and shall include information 13 regarding the exemptions to liability under section 14 107 of such Act, the allocation process under section 15 128 of such Act, requirements and procedures for
- expedited settlements pursuant to section 122(g) of such Act, and de minimis status and ability-to-pay
- procedures.
- 19 (2) Provide general advice and assistance to 20 small businesses as to their questions and problems 21 concerning liability and the exemptions to liability 22 under such Act and the allocation and settlement 23 processes, except that such advice and assistance

shall not include any legal advice as to liability or

1	any other legal representation. The ombudsman
2	shall not participate in the allocation process.
3	SEC. 306. AMENDMENTS TO SECTION 113.
4	(a) Petitions.—Section 113(a) (42 U.S.C. 9613(a))
5	is amended as follows:
6	(1) By striking "upon application by any inter-
7	ested person" and inserting "by any interested per-
8	son through the filing of a petition for review".
9	(2) By striking "application shall be made" and
10	inserting "petition shall be filed".
11	(b) PERIOD IN WHICH ACTION MAY BE BROUGHT.—
12	Section 113(g) (42 U.S.C. 9613(g)) is amended by strik-
13	ing paragraphs (2) and (3) and inserting the following:
14	"(2) Actions for recovery of costs.—(A)
15	Except as provided in subparagraph (C), an initial
16	action for recovery of costs referred to in section
17	107 must be commenced—
18	"(i) for a removal action, within 3 years
19	after completion of all removal action taken
20	with respect to the facility, including off-site
21	disposal of any removed materials, except that
22	if physical on-site construction of the remedial
23	action is initiated within 3 years after the com-
24	pletion of all removal action taken with respect
25	to the facility, costs incurred for removal action

1	may be recovered in a cost recovery action
2	brought under clause (ii); and
3	"(ii) for a remedial action, within 6 years
4	after initiation of physical on-site construction
5	of the remedial action.
6	"(B) In any such action described in this para-
7	graph, the court shall enter a declaratory judgment
8	on liability for response costs or damages that will
9	be binding in such action or in any subsequent ac-
10	tion or actions to recover further response costs or
11	damages. A subsequent action or actions under sec-
12	tion 107 for further response costs at the vessel or
13	facility may be maintained at any time during the
14	response action, but must be commenced no later
15	than 3 years after the date of completion of all re-
16	sponse action. Except as otherwise provided in this
17	paragraph, an action may be commenced under sec-
18	tion 107 for recovery of costs at any time after such
19	costs have been incurred.
20	"(C) An action by any potentially responsible
21	party against another potentially responsible party
22	for recovery of any response costs or damages must
23	be commenced within the later of—
24	"(i) the time limitations set forth in sub-
25	paragraph (A); or

1	"(ii) where recovery is sought for costs or
2	damages paid pursuant to a judgment or settle-
3	ment, 3 years after—
4	"(I) the date of judgment in any ac-
5	tion under this Act for recovery of such
6	costs or damages; or
7	"(II) the date of any administrative
8	order or judicial settlement for recovery of
9	the costs or damages paid or incurred pur-
10	suant to such a settlement.".
11	(c) Limitations on Contribution Actions.—Sec-
12	tion 113(f) (42 U.S.C. 9613(f)) is amended as follows:
13	(1) In paragraph (1)—
14	(A) by striking "Any person" in the first
15	sentence and inserting "Except as provided in
16	paragraph (4), any person who is liable or po-
17	tentially liable under section 107(a)";
18	(B) by striking ", during or following any
19	civil action under section 106 or under section
20	107(a)." and inserting "in a claim asserted
21	under section 107(a).";
22	(C) by striking "this section" in the second
23	sentence and inserting "section 107(a), this sec-
24	tion,"; and

1	(D)	by	striking	the	sentence	beginning
2	with "No	thing	g in this s	subse	ction".	

- (2) By striking paragraph (2) and inserting the following:
- "(2) Settlements.—A person who has resolved its liability to the United States in an administrative or judicially approved settlement shall not be liable for contribution or any other claims by any person other than a State acting under section 107(a)(2)(A) (and not as a potentially responsible party) regarding response actions, response costs, or damages addressed in the settlement. A person who has resolved its liability to a State or an Indian tribe in an administrative or judicially approved settlement shall not be liable for contribution or any other claims by persons other than the United States Government acting under section 107(a)(2)(A) (and not as a potentially responsible party) regarding response actions, response costs or damages addressed in the settlement for which the State or Indian tribe has a claim under this title. Such settlement does not discharge any other potentially responsible persons unless its terms so provide, but it reduces the potential liability of such other persons by the amount of the settlement. The protection afforded

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- by this subsection shall include protection against claims, under Federal or State law, that may be as-serted against the settling party for recovery of response costs or damages incurred or paid by another person, if such costs or damages are addressed in the settlement, but shall not include protection against claims based on contractual indemnification or other express contractual agreements to pay such costs or damages.".
 - (3) By adding at the end the following new paragraph:
 - "(4) Limitations on contribution actions.—(A) There shall be no right of contribution under this subsection in any of the following circumstances:
 - "(i) The person asserting the right of contribution has waived the right in a settlement pursuant to this Act.
 - "(ii) The person from whom contribution is sought is not liable under this Act.
 - "(iii) The person from whom contribution is sought has entered into a settlement with the United States pursuant to section 122(g), with respect to matters addressed in that settlement.

1	"(B) Any person who commences an action for
2	contribution shall be liable to the person against
3	whom the claim of contribution is brought for all
4	reasonable costs of defending against the claim, in-
5	cluding all reasonable attorneys' and expert witness
6	fees, if—
7	"(i) the action is barred by subparagraph
8	(A);
9	"(ii) the action is brought against a person
10	who is protected from such suits pursuant to
11	section 113(f)(2) by reason of a settlement with
12	the United States; or
13	"(iii) the action is brought during the mor-
14	atorium pursuant to section 128 (relating to al-
15	location).".
16	SEC. 307. LIABILITY OF RESPONSE ACTION CONTRACTORS.
17	(a) Extension of Negligence Standard.—Sub-
18	section (a) of section 119 (42 U.S.C. 9619(a)) is amended
19	as follows:
20	(1) In paragraph (1) by striking "title or under
21	any other Federal law" and inserting "title, under
22	any other Federal law or under the law of any State
23	or political subdivision of a State".
24	(2) By adding at the end of paragraph (1) the
25	following: "Notwithstanding the preceding sentence.

- 1 this section shall not apply in determining the liabil-
- 2 ity of a response action contractor under the law of
- any State or political subdivision thereof if the State
- 4 has enacted a law determining the liability of a re-
- 5 sponse action contractor.".
- 6 (3) By adding at the end of paragraph (2) the
- 7 following: "Such conduct shall be evaluated based on
- 8 the generally accepted standards and practices in ef-
- 9 fect at the time and place that the conduct oc-
- 10 curred.".
- 11 (b) Clarification of Liability.—Section 119(a)
- 12 (42 U.S.C. 9219(a)) is amended by inserting after para-
- 13 graph (4) the following:
- 14 "(5) Liability.—Notwithstanding any other
- provision of this Act, any liability of a response ac-
- tion contractor under this Act shall be determined
- solely in accordance with this section.".
- 18 (c) Extension of Indemnification Authority.—
- 19 Section 119(c) is amended by adding at the end of para-
- 20 graph (1) the following: "Any such agreement may apply
- 21 to claims for negligence arising under Federal law or
- 22 under the law of any State or political subdivision of a
- 23 State.".
- 24 (d) Indemnification for Threatened Re-
- 25 Leases.—Section 119(c)(5) is amended in subparagraph

- 1 (A) by inserting "or threatened release" after "release"
- 2 each place it appears.
- 3 (e) Extension of Coverage to All Response
- 4 ACTIONS.—Section 119(e)(1) is amended as follows:
- 5 (1) By striking "carrying out an agreement
- 6 under section 106 or 122".
- 7 (2) By striking "any remedial action under this
- 8 Act at a facility listed on the National Priorities
- 9 List, or any removal action under this Act," and in-
- serting "any response as defined by section
- 11 101(25),".
- 12 (f) Extension Relating to Sureties.—Section
- 13 119 is amended—
- 14 (1) in subsection (e)(2)(C) by striking "and be-
- 15 fore January 1, 1996,"; and
- 16 (2) in subsection (g)(5) by striking ", or after
- 17 December 31, 1995".
- 18 (g) Limitation on Actions.—Section 119 is
- 19 amended by adding at the end the following:
- 20 "(h) Limitation on Actions Against Response
- 21 ACTION CONTRACTORS.—No action to recover for any in-
- 22 jury to property, real or personal, or for bodily injury or
- 23 wrongful death, or any other expenses or costs arising out
- 24 of the performance of services under a response action
- 25 contract, nor any action for contribution or indemnity for

- 1 damages sustained as a result of such injury, shall be
- 2 brought against any response action contractor more than
- 3 6 years after the completion of work at any site under
- 4 such contract. Notwithstanding the preceding sentence,
- 5 this section shall not—
- 6 "(1) bar recovery for a claim caused by the con-
- 7 duct of the response action contractor that is grossly
- 8 negligent or that constitutes intentional misconduct;
- 9 "(2) affect any right of indemnification that
- such response action contractor may have under this
- section or may acquire by written agreement with
- 12 any party; or
- 13 "(3) apply in any State or political subdivision
- thereof if the State has enacted a statute of repose
- determining the liability of a response action con-
- 16 tractor.".
- 17 SEC. 308. AMENDMENTS TO SECTION 122.
- 18 (a) Enhancement of Settlement Authori-
- 19 TIES.—Section 122 (42 U.S.C. 9622) is amended as fol-
- 20 lows:
- 21 (1) By striking the last 2 sentences of sub-
- section (a).
- 23 (2) By adding at the end of subsection (d)(1)
- the following:

1	"(D) DISPUTE RESOLUTION.—Any consent
2	decree shall require the parties to attempt expe-
3	ditiously to resolve disagreements concerning
4	implementation of the remedial action infor-
5	mally with the appropriate Federal and State
6	agencies. Each consent decree shall provide au-
7	thority for the Federal district court with juris-
8	diction over the decree to resolve any disagree-
9	ments not resolved by the parties.".

- (3) By adding at the end of subsection (e)(1) the following:
 - "(D) For each potentially responsible party, the evidence that indicates that each element of liability contained in section 107(a) is present.".
- (4) By striking paragraph (6) of subsection (e) and inserting the following:
- "(6) Notification of procedures not use the procedures in this section, the President shall notify in writing potentially responsible parties at the facility of such decision and the reasons why use of the procedures is inappropriate. A decision of the President to use or not to use the procedures in this section is not subject to judicial review.".

1	(5) By adding at the end the following:
2	"(n) Inconsistent Response Action.—When ei-
3	ther the President, or a potentially responsible party pur-
4	suant to an administrative order or consent decree under
5	this Act, has initiated a remedial investigation and fea-
6	sibility study for a particular facility under this Act, no
7	potentially responsible party may undertake any response
8	action at the facility unless such response action has been
9	authorized by the President or the State under applicable
10	law.
11	"(o) Retention of Funds.—
12	"(1) Interest bearing accounts.—If, as
13	part of any settlement agreement under this Act, a
14	potentially responsible party will be paying amounts
15	to the President for carrying out any response ac-
16	tion, the President may retain such amounts in in-
17	terest bearing accounts, and use such amounts, to-
18	gether with accrued interest, without further appro-
19	priation, to conduct or enable other persons to con-
20	duct such response action.
21	"(2) Financial instruments.—If, as part of
22	any settlement agreement for carrying out a re-
23	sponse action under this Act, a potentially respon-
24	sible party will be paying amounts to the President

the Administrator is authorized to accept ownership

1 of a financial instrument running irrevocably to the 2 benefit of the United States to conduct, or enable 3 other persons to conduct, such response actions. For the purposes of this paragraph, the term 'financial instrument' means an annuity contract, funding 5 6 agreement, or similar instrument acceptable to the 7 Secretary of the Treasury, that is purchased by one 8 or more potentially responsible parties, and has a 9 defined schedule of periodic payments which coin-10 cides with the obligations set forth in the settlement 11 agreement. Periodic payments under such a financial 12 instrument will be made to the owner, or as the 13 owner directs, for response costs at the facility which 14 is the subject of the settlement agreement.

15 "(p) Challenge to Cost Recovery Component OF SETTLEMENT.—Notwithstanding the limitations on re-16 view in section 113(h), and except as provided in sub-17 18 section (g) of this section, a person whose potential claim for response costs or contribution is limited as a result 19 of contribution protection afforded by an administrative 20 21 settlement under this section may challenge the cost recovery component of such settlement. Such a challenge may be made only by filing a complaint against the Administrator in the United States District Court within 60 days after such settlement becomes final. Venue shall lie in the

1	district in which the principal office of the appropriate re-
2	gion of the Environmental Protection Agency is located.
3	Any review of an administrative settlement shall be limited
4	to the administrative record, and the settlement shall be
5	upheld unless the objecting party can demonstrate on that
6	record that the decision of the President to enter into the
7	administrative settlement was arbitrary, capricious, or
8	otherwise not in accordance with law.
9	"(q) Unsuccessful Challengers Liable for
10	Attorneys' Fees.—Any party who challenges any settle-
11	ment entered into between the President and any poten-
12	tially responsible party under this Act, and who is not suc-
13	cessful in overturning or modifying the settlement, shall
14	be liable to the United States and any settling party for
15	all reasonable attorneys' fees and costs incurred in defend-
16	ing the settlement.".
17	(b) Mixed Funding.—Paragraph (1) of section
18	122(b) (42 U.S.C. 9622(b)) is amended to read as follows:
19	"(1) Mixed funding.—
20	"(A) Settlements.—Where an agree-
21	ment under this section requires parties to the
22	agreement to perform response actions at sites
23	on the National Priorities List the costs of
24	which will exceed the aggregate equitable shares

of response costs of the parties to the agree-

ment, the President shall reimburse such parties from the Fund for such costs, in proportion to their percentage equitable shares of response costs, as determined under section 128, or as agreed to by the parties and the President. If such agreement was entered into before October 23, 1997, the President's obligation to provide reimbursement under this subparagraph shall apply as provided in section 311 of the Superfund Acceleration, Fairness, and Efficiency Act.

"(B) Administrative order under section 106 requires parties receiving the order to perform response actions at sites on the National Priorities List the cost of which will exceed the aggregate equitable shares of response costs of the parties receiving the order, the President shall reimburse such parties from the Fund for such costs, in proportion to their percentage equitable shares or response costs, as determined under section 128, or as agreed to by the parties and the President. If such order was issued before October 23, 1997, the President's obligation to provide reimbursement under this sub-

paragraph shall apply as provided in section 311 of the Superfund Acceleration, Fairness, and Efficiency Act.

"(C) Cost recovery.—In any case in which the President provides funding under subparagraph (A) or (B) (referred to in this paragraph as 'mixed funding'), the President shall make all reasonable efforts to recover the amount of such monies under section 107 or under other relevant authorities from persons who are liable for such costs under section 107(a) and are not parties to the settlement agreement. The provision of mixed funding shall not be contingent on the recovery by the United States of response costs from such persons.

"(D) PAYMENT.—Mixed funding shall be paid out during the course of the response action, using reasonable progress payments at significant milestones. A reimbursement payment is subject to equitable offset or recoupment by the Administrator at any time the party fails to perform the work in a proper and timely manner.

1 "(E) Source of funds.—Payments made 2 under this paragraph shall be paid from 3 amounts made available by section 111(a)(1). If 4 funds are unavailable in any fiscal year to pro-5 vide all payments required under this para-6 graph, the President may delay payment until 7 funds are available. Interest shall be paid on 8 unpaid balances at the rate equal to that of the 9 current average market yield on outstanding 10 marketable obligations of the United States 11 with a maturity of 1 year. Priority shall be 12 given based on timing of completion of the response actions for which reimbursement is 13 14 sought. The President's decisions regarding 15 availability and priority of funding in any fiscal 16 year shall not be subject to judicial review.". 17 REVIEWABILITY.—Section 122(b) (42 U.S.C. 9622(b)) is amended— 18 19 (1) by striking paragraphs (2) and (3); and 20 (2) by redesignating paragraph (4) as para-21 graph (2). 22 (d) Final Covenants.—Section 122(f) is amended 23 as follows: 24 (1) By striking paragraph (1) and inserting the 25 following:

1	"(1) Final covenants.—The President shall
2	offer potentially responsible parties who enter into
3	settlement agreements that are in the public interest
4	a final covenant not to sue concerning any liability
5	to the United States under this Act, including a cov-
6	enant with respect to future liability, for response
7	actions or response costs addressed in the settle-
8	ment, if all of the following conditions are met:
9	"(A) The settling party agrees to perform,

- "(A) The settling party agrees to perform, or there are other adequate assurances of the performance of, a final remedial action authorized by the Administrator for the release or threat of release that is the subject of the settlement.
- "(B) The settlement agreement has been reached prior to the commencement of litigation against the settling party under section 106 or 107 of this Act with respect to this facility.
- "(C) The settling party waives all contribution rights against other potentially responsible parties at the facility.
- "(D) The settling party pays a premium that compensates for the risks of remedy failure; future liability resulting from unknown conditions; and unanticipated increases in the

cost of any uncompleted response action, unless the settling party is performing the response action. The President shall have sole discretion to determine the appropriate amount of any such premium, and such determinations are commit-ted to the President's discretion. The President has discretion to waive or reduce the premium payment for persons who demonstrate an in-ability to pay such a premium.

- "(E) The remedial action does not rely on institutional controls to ensure continued protection of human health and the environment.
- "(F) The settlement is otherwise acceptable to the United States.".
- (2) In paragraph (2) by striking "remedial" each place it appears and inserting "response".
- (3) By striking paragraph (3) and inserting the following:
- "(3) DISCRETIONARY COVENANTS.—For settlements under this Act for which covenants under paragraph (1) are not available, the President may, in his discretion, provide any person with a covenant not to sue concerning any liability to the United States under this Act, if the covenant not to sue is in the public interest. Such covenants shall be sub-

1 ject to the requirements of paragraph (5). The 2 President may include any conditions in such cov-3 enant not to sue, including the additional condition referred to in paragraph (5). In determining whether 5 such conditions or covenants are in the public inter-6 est, the President shall consider the nature and 7 scope of the commitment by the settling party under 8 the settlement, the effectiveness and reliability of the 9 response action, the nature of the risks remaining at 10 the facility, the strength of evidence, the likelihood 11 of cost recovery, the reliability of any response ac-12 tion or actions to restore, replace, or acquire the 13 equivalent of injured natural resources, the extent to 14 which performance standards are included in the 15 order or decree, the extent to which the technology 16 used in the response action is demonstrated to be ef-17 fective, and any other factors relevant to the protec-18 tion of human health and the environment.".

- (4) By striking paragraph (4) and redesignating paragraphs (5) and (6) as paragraphs (4) and (5), respectively.
- (5) In subparagraph (A) of paragraph (5) (as so redesignated)—
- 24 (A) by striking "remedial" and inserting 25 "response";

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1	(B) by striking "paragraph (2)" in the
2	first sentence and inserting "paragraph (1) or
3	(2)";
4	(C) by striking "de minimis settlements"
5	and inserting "de minimis and other expedited
6	settlements pursuant to subsection (g) of this
7	section"; and
8	(D) by striking "the President certifies
9	under paragraph (3) that remedial action has
10	been completed at the facility concerned", and
11	inserting "that the response action that is the
12	subject of the settlement agreement is se-
13	lected".
14	(6) In subparagraph (B) of paragraph (5) (as
15	so redesignated)—
16	(A) by striking "In extraordinary cir-
17	cumstances, the" and inserting "The";
18	(B) by striking "those referred to in para-
19	graph (4) and";
20	(C) by striking "if other terms," and in-
21	serting ", if the agreement containing the cov-
22	enant not to sue provides for payment of a pre-
23	mium to address possible remedy failure or any
24	releases that may result from unknown condi-
25	tions, and if other terms,": and

1	(D) by adding at the end the following:
2	"The President may waive or reduce the pre-
3	mium payment for persons who demonstrate an
4	inability to pay such a premium.".
5	(e) Expedited Final Settlements.—Section 122
6	is further amended as follows:
7	(1) In subsection (g) by striking "(g)" and all
8	that follows through the period at the end of sub-
9	paragraph (A) of paragraph (1) and inserting the
10	following:
11	"(g) Expedited Final Settlement.—
12	"(1) Parties eligible for expedited set-
13	TLEMENT.—The President shall, as promptly as pos-
14	sible, offer to reach a final administrative or judicial
15	settlement with potentially responsible parties who,
16	in the judgment of the President, meet one or more
17	of the following conditions for eligibility for an expe-
18	dited settlement:
19	"(A) The potentially responsible party's in-
20	dividual contribution to the release of hazard-
21	ous substances at the facility as an owner or
22	operator, arranger for disposal, or transporter
23	for disposal is de minimis. The contribution of
24	hazardous substance to a facility by a poten-

1	tially responsible party is de minimis if both of
2	the following conditions are met:
3	"(i) The potentially responsible par-
4	ty's volumetric contribution of materials
5	containing hazardous substances is mini-
6	mal in comparison to the total volumetric
7	contributions of materials containing haz-
8	ardous substances at the facility; such indi-
9	vidual contribution is presumed to be mini-
10	mal if it is one percent or less of the total
11	volumetric contribution at the facility, un-
12	less the Administrator identifies a different
13	threshold based on site-specific factors.
14	"(ii) The potentially responsible par-
15	ty's hazardous substances do not present
16	toxic or other hazardous effects that are
17	significantly greater than those of other
18	hazardous substances at the facility.".
19	(2) In subsection (g) by inserting after subpara-
20	graph (B) of paragraph (1) the following:
21	"(C)(i) The potentially responsible party is
22	a natural person, a small business, or a munici-
23	pality and can demonstrate to the United
24	States an inability or limited ability to pay re-
25	sponse costs. A party who enters into a settle-

1	ment pursuant to this subparagraph shall be
2	deemed to have resolved its liability under this
3	Act to the United States for all matters ad-
4	dressed in the settlement.
5	"(ii) For purposes of this subparagraph,
6	the following provisions apply:
7	"(I) In the case of a small business
8	the President shall take into consideration
9	the ability to pay of the business, if re-
10	quested by the business. The term 'ability
11	to pay' means the President's reasonable
12	expectation of the ability of the small busi-
13	ness to pay its total settlement amount
14	and still maintain its basic business oper-
15	ations. Such consideration shall include the
16	business's overall financial condition and
17	demonstrable constraints on its ability to
18	raise revenues.
19	"(II) Any business requesting such
20	consideration shall promptly provide the
21	President with all relevant information
22	needed to determine the business's ability
23	to pay.
24	"(III) If the President determines
25	that a small business is unable to nay its

total settlement amount immediately, the
President shall consider alternative payment methods as may be necessary or appropriate. The methods to be considered
may include installment payments to be
paid during a period of not to exceed 10
years and the provision of in-kind services.

"(iii) Any municipality which is a poten-

"(iii) Any municipality which is a potentially responsible party may submit for consideration by the President an evaluation of the potential impact of the settlement on essential services that the municipality must provide, and the feasibility of making delayed payments or payments over time. If a municipality asserts that it has additional environmental obligations besides its potential liability under this Act, then the municipality may create a list of the obligations, including an estimate of the costs of complying with such obligations.

"(iv) Any municipality which is a potentially responsible party may establish an inability to pay through an affirmative showing that such payment of its liability under this Act would either—

1	"(I) create a substantial demonstrable
2	risk that the municipality would default on
3	existing debt obligations, be forced into
4	bankruptcy, be forced to dissolve, or be
5	forced to make budgetary cutbacks that
6	would substantially reduce current levels of
7	protection of public health and safety; or
8	"(II) necessitate a violation of legal
9	requirements or limitations of general ap-
10	plicability concerning the assumption and
11	maintenance of fiscal municipal obliga-
12	tions.
13	"(v) This subparagraph does not limit or
14	affect the President's authority to evaluate any
15	person's ability to pay or to enter into settle-
16	ments with any person based on that person's
17	inability to pay.".
18	(3) By striking paragraphs (2) and (3) of sub-
19	section (g) and inserting the following:
20	"(2) Basis of Determination.—Any person
21	who enters into a settlement pursuant to this sub-
22	section shall provide any information requested by
23	the President or by an allocator in accordance with
24	section 128(l)(1) or section 104(e). The determina-

tion of whether a person is eligible for an expedited

settlement shall be made on the basis of all information available to the President at the time the determination is made. The President's determination as to the eligibility of a party that is not a department, agency, or instrumentality of the United States for settlement pursuant to this section shall not be subject to judicial review. If the President determines that a party is not eligible for a settlement pursuant to this section, the President shall explain the basis for that determination in writing to any person who requests such a settlement.

- "(3) Additional factors relevant to setthement with a municipality pursuant to this Act, the President may take additional equitable factors into account in determining an appropriate settlement amount, including the limited resources available to that party, and any in-kind services that the party may provide to support the response action at the facility. In considering the value of in-kind services, the President shall consider the fair market value of those services.".
- (4) In subsection (g)(4) by striking "\$500,000" and inserting "\$2,000,000".

1	(5) By striking paragraph (5) of subsection (g)
2	and inserting the following:
3	"(5) Definitions.—In this subsection, the fol-
4	lowing definitions apply:
5	"(A) Municipality.—The term 'munici-
6	pality' means a political subdivision of a State,
7	including a city, county, village, town, township,
8	borough, parish, school district, sanitation dis-
9	trict, water district, or other public entity per-
10	forming local governmental functions. The term
11	also includes a natural person acting in the ca-
12	pacity of an official, employee, or agent of any
13	entity referred to in the preceding sentence in
14	the performance of governmental functions.
15	"(B) SMALL BUSINESS.—The term 'small
16	business' refers to any business entity that em-
17	ploys no more than 100 individuals and is a
18	'small business concern' as defined under the
19	Small Business Act (15 U.S.C. 631 et seq.).".
20	(6) In subsection (h)—
21	(A) by striking the subsection heading and
22	inserting the following: "AUTHORITY TO SET-
23	TLE CLAIMS FOR FINES, CIVIL PENALTIES,
24	Punitive Damages, and Cost Recovery.—
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(B) by striking "costs incurred" in the first sentence of paragraph (1) and inserting "past and future costs incurred or that may be incurred":

(C) by inserting after "if the claim has not been referred to the Department of Justice for further action." in the first sentence of paragraph (1) the following: "The head of any department or agency with the authority to seek fines, civil penalties, or punitive damages under this Act may consider, compromise, and settle claims for any such fines, civil penalties, or punitive damages which may otherwise be assessed in civil administrative or judicial proceedings if the claim has not been referred to the Department of Justice for further action. If the total claim for response costs, fines, civil penalties, or punitive damages exceeds \$3,000,000, such claim may be compromised and settled only with the prior written approval of the Attorney General.";

(D) by striking "\$500,000 (excluding interest), any claim referred to in the preceding sentence" in the second sentence of paragraph (1) and inserting "\$2,000,000 (excluding inter-

1	est), any claim for response costs referred to in
2	this subsection"; and
3	(E) by striking paragraph (4).
4	SEC. 309. CLARIFICATION OF LIABILITY FOR RECYCLING
5	TRANSACTIONS.
6	Title I (42 U.S.C. 9601 et seq.) is amended by adding
7	at the end the following:
8	"SEC. 127. RECYCLING TRANSACTIONS.
9	"(a) Liability Clarification.—As provided in
10	subsections (b), (c), (d), (e), and (f), a person who ar-
11	ranged for the recycling of recyclable material or trans-
12	ported such material shall not be liable under sections
13	107(a)(1)(C) and 107(a)(1)(D) with respect to a facility
14	on the National Priorities List.
15	"(b) Recyclable Material Defined.—For pur-
16	poses of this section, the term 'recyclable material'
17	means—
18	"(1) scrap paper, plastic, glass, textiles, rubber
19	(other than whole tires), and metal, as well as minor
20	amounts of material incident to or adhering to the
21	scrap material as a result of its normal and cus-
22	tomary use prior to becoming scrap;
23	"(2) spent lead-acid, spent nickel-cadmium, and
24	other spent batteries; and
25	"(3) used oil.

1	"(c) Transactions Involving Scrap Paper,
2	PLASTIC, GLASS, TEXTILES, OR RUBBER.—
3	"(1) In General.—Transactions involving
4	scrap paper, scrap plastic, scrap glass, scrap textiles,
5	or scrap rubber (other than whole tires) shall be
6	deemed to be arranging for recycling if the person
7	who arranged for the transaction (by selling recycla-
8	ble material or otherwise arranging for the recycling
9	of recyclable material) can demonstrate by a prepon-
10	derance of the evidence that all of the following cri-
11	teria were met at the time of the transaction:
12	"(A) The recyclable material met a com-
13	mercial specification grade.
14	"(B) A market existed for the recyclable
15	material.
16	"(C) A substantial portion of the recyclable
17	material was made available for use as a feed-
18	stock for the manufacture of a new saleable
19	product.
20	"(D) The recyclable material could have
21	been a replacement or substitute for a virgin
22	raw material, or the product to be made from
23	the recyclable material could have been a re-
24	placement or substitute for a product made, in
25	whole or in part, from a virgin raw material.

1	"(E) For transactions occurring on or
2	after the 90th day following the date of the en-
3	actment of this section, the person exercised
4	reasonable care to determine that the facility
5	where the recyclable material would be handled
6	processed, reclaimed, or otherwise managed by
7	another person (hereinafter in this section re-
8	ferred to as a 'consuming facility') was in com-
9	pliance with substantive (not procedural or ad-
10	ministrative) provisions of any Federal, State
11	or local environmental law or regulation, or
12	compliance order or decree issued pursuant
13	thereto, applicable to the handling, processing
14	reclamation, storage, or other management ac-
15	tivities associated with the recyclable material
16	"(2) Reasonable care.—For purposes of this
17	subsection, 'reasonable care' shall be determined
18	using criteria that include—
19	"(A) the price paid in the recycling trans-
20	action;
21	"(B) the ability of the person to detect the
22	nature of the consuming facility's operations
23	concerning its handling, processing, reclama-
24	tion, or other management activities associated
25	with the recyclable material, and

"(C) the result of inquiries made to the appropriate Federal, State, or local environmental agency (or agencies) regarding the consuming facility's past and current compliance with substantive (not procedural or administrative) provisions of any Federal, State, or local environmental law or regulation, or compliance order or decree issued pursuant thereto, applicable to the handling, processing, reclamation, storage, or other management activities associated with the recyclable material.

"(3) TREATMENT OF CERTAIN REQUIREMENTS
AS SUBSTANTIVE PROVISIONS.—For purposes of this
subsection, a requirement to obtain a permit applicable to the handling, processing, reclamation, or other
management activities associated with the recyclable
materials shall be deemed to be a substantive provision.

"(d) Transactions Involving Scrap Metal.—

"(1) IN GENERAL.—Transactions involving scrap metal shall be deemed to be arranging for recycling if the person who arranged for the transaction (by selling recyclable material or otherwise arranging for the recycling of recyclable material) can

1	demonstrate by a preponderance of the evidence that
2	at the time of the transaction—
3	"(A) the person met the criteria set forth
4	in subsection (c) with respect to the scrap
5	metal;
6	"(B) the person was in compliance with
7	any applicable regulations or standards regard-
8	ing the storage, transport, management, or
9	other activities associated with the recycling of
10	scrap metal that the Administrator issues under
11	the Solid Waste Disposal Act (42 U.S.C. 6901
12	et seq.) after the date of the enactment of this
13	section and with regard to transactions occur-
14	ring after the effective date of such regulations
15	or standards; and
16	"(C) the person did not melt the scrap
17	metal prior to the transaction.
18	"(2) Melting of scrap metal.—For pur-
19	poses of paragraph (1)(C), melting of scrap metal
20	does not include the thermal separation of 2 or more
21	materials due to differences in their melting points
22	(referred to as 'sweating').
23	"(3) SCRAP METAL DEFINED.—In this sub-
24	section, the term 'scrap metal' means bits and pieces
25	of metal parts (such as bars, turnings, rods, sheets,

and wire) or metal pieces that may be combined together with bolts or soldering (such as radiators, scrap automobiles, and railroad box cars) which when worn or superfluous can be recycled, except for scrap metals that the Administrator excludes from this definition by regulation and shipping containers of a capacity from 30 liters to and including 3,000 liters, whether intact or not, having any hazardous substances (but not metal bits or pieces) contained in or adhering thereto.

"(e) Transactions Involving Batteries.—

"(1) IN GENERAL.—Transactions involving spent lead-acid batteries, spent nickel-cadmium batteries, or other spent batteries shall be deemed to be arranging for recycling if the person who arranged for the transaction (by selling recyclable material or otherwise arranging for the recycling of recyclable material) can demonstrate by a preponderance of the evidence that at the time of the transaction—

"(A) the person met the criteria set forth in subsection (c) with respect to the spent leadacid batteries, spent nickel-cadmium batteries, or other spent batteries but did not recover the valuable components of such batteries; and

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1	"(B)(i) with respect to transactions involv-
2	ing lead-acid batteries, the person was in com-
3	pliance with applicable Federal environmental
4	regulations or standards, and any amendments
5	thereto, regarding the storage, transport, man-
6	agement, or other activities associated with the
7	recycling of spent lead-acid batteries;
8	"(ii) with respect to transactions involving
9	nickel-cadmium batteries, Federal environ-
10	mental regulations or standards are in effect re-

"(II) with respect to transactions involving nickel-cadmium batteries, Federal environmental regulations or standards are in effect regarding the storage, transport, management, or other activities associated with the recycling of spent nickel-cadmium batteries, and the person was in compliance with applicable regulations or standards or any amendments thereto; or

"(iii) with respect to transactions involving other spent batteries, Federal environmental regulations or standards are in effect regarding the storage, transport, management, or other activities associated with the recycling of such batteries, and the person was in compliance with applicable regulations or standards or any amendments thereto.

"(2) Recovery of valuable battery components.—For purposes of paragraph (1)(A), a

person who, by contract, arranges or pays for proc-1 2 essing of batteries by an unrelated third person and 3 receives from such third person materials reclaimed from such batteries shall not thereby be deemed to 5 recover the valuable components of such batteries. 6 "(f) Transactions Involving Used Oil.— 7 "(1) IN GENERAL.—Transactions involving 8 used oil shall be deemed to be arranging for recy-9 cling if the person who arranged for the transaction 10 (by selling recyclable material or otherwise arranging 11 for the recycling of recyclable material) can dem-12 onstrate by a preponderance of the evidence that at 13 the time of the transaction— "(A) the recyclable material was sent to a 14 15 facility that recycled used oil by using it as feed 16 stock for the manufacture of a new saleable 17 product; 18 "(B) the recyclable material was not mixed 19 with any material that is a hazardous waste 20 under section 3001 of the Solid Waste Disposal 21 Act (42 U.S.C. 6921), regardless of when gen-22 erated; 23 "(C) the person met the criteria specified 24 in subparagraphs (D) and (E) of subsection

1	(c)(1), as modified by paragraphs (2) and (3)
2	of subsection (c), with respect to used oil;
3	"(D) the person was in compliance with
4	any regulations or standards for the manage-
5	ment of used oil promulgated under the Solid
6	Waste Disposal Act (42 U.S.C. 6901 et seq.)
7	that were in effect on the date of the trans-
8	action; and
9	"(E) the transaction was not for the pur-
10	pose of recycling used oil by using it for dust
11	suppression.
12	"(2) Used oil defined.—In this subsection,
13	the term 'used oil' means any oil that has been re-
14	fined from crude oil, or any synthetic oil, that has
15	been used or stored. Such term does not include any
16	oil that is subject to regulation under section
17	6(e)(1)(A) of the Toxic Substances Control Act (15
18	U.S.C. 2605(e)(1)(A)), relating to regulations pre-
19	scribing methods for disposal of polychlorinated
20	biphenyls.
21	"(g) Exclusions.—
22	"(1) In general.—The exemptions set forth in
23	subsections (c), (d), (e), and (f) shall not apply if—

1	"(A) the person had an objectively reason-
2	able basis to believe at the time of the recycling
3	transaction that—
4	"(i) the recyclable material would not
5	be recycled;
6	"(ii) in the case of recyclable mate-
7	rials other than used oil, the recyclable ma-
8	terial would be burned as fuel or for en-
9	ergy recovery or incineration; or
10	"(iii) for transactions occurring on or
11	before the 90th day following the date of
12	the enactment of this section, the consum-
13	ing facility was not in compliance with a
14	substantive (not a procedural or adminis-
15	trative) provision of any Federal, State, or
16	local environmental law or regulation, or
17	compliance order or decree issued pursuant
18	thereto, applicable to the handling, proc-
19	essing, reclamation, or other management
20	activities associated with the recyclable
21	material;
22	"(B) the person had reason to believe that
23	hazardous substances had been added to the re-
24	cyclable material for purposes other than proc-
25	essing for recycling;

1 "(C) the person failed to exercise reason-2 able care with respect to the management and 3 handling of the recyclable material (including 4 adhering to customary industry practices cur-5 rent at the time of the recycling transaction de-6 signed to minimize, through source control, con-7 tamination of the recyclable material by hazard-8 ous substances); or 9 "(D) the recyclable material— "(i) contained 10 polychlorinated 11 biphenyls at a concentration in excess of 12 the threshold for regulation under section 6(e)(1)(A) of the Toxic Substances Control 13 14 Act (15 U.S.C. 2605(e)(1)(A)), relating to 15 regulations prescribing methods for dis-16 posal of polychlorinated biphenyls, as in ef-17 fect on the date of the transaction; or 18 "(ii) contained at the time of the recy-19 cling transaction a concentration of a solid 20 waste that has been determined by the Ad-21 ministrator, after notice and comment, to 22 be inherently waste-like pursuant to sec-

tion 261.2(d) of title 40, Code of Federal

Regulations.

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1 "(2) Objectively reasonable basis.—For 2 purposes of paragraph (1)(A), an objectively reason-3 able basis for belief shall be determined using criteria that include the size of the person's business, 5 customary industry practices (including customary 6 industry practices current at the time of the recy-7 cling transaction designed to minimize, through 8 source control, contamination of the recyclable mate-9 rial by hazardous substances), the price paid in the 10 recycling transaction, and the ability of the person 11 to detect the nature of the consuming facility's oper-12 ations concerning its handling, processing, reclama-13 tion, or other management activities associated with 14 the recyclable material.

- "(3) TREATMENT OF CERTAIN REQUIREMENTS
 AS SUBSTANTIVE PROVISIONS.—For purposes of this
 subsection, a requirement to obtain a permit applicable to the handling, processing, reclamation, or other
 management activities associated with recyclable material shall be deemed to be a substantive provision.
- "(h) Effect on Other Liability.—Nothing in this section shall be deemed to affect the liability of a person under subparagraph (A) or (B) of section 107(a)(1).
- 24 "(i) Relationship to Liability Under Other
- 25 Laws.—Nothing in this section shall affect—

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1 "(1) liability under any other Federal, State, or 2 local statute or regulation promulgated pursuant to 3 any such statute, including any requirements pro-4 mulgated by the Administrator under the Solid Waste Disposal Act (42 U.S.C. 6901 et seq.); or 5 6 "(2) the ability of the Administrator to promul-7 gate regulations under any other statute, including 8 the Solid Waste Disposal Act (42 U.S.C. 6901 et 9 seq.). 10 "(j) Allocations.—Any person relieved from liability for recycling transactions under this section at a facility on the National Priorities List shall be deemed an exempt party for purposes of section 128(n)(4).". 14 SEC. 310. ALLOCATION. 15 Title I is amended by adding at the end the following new section: 16 17 "SEC. 128. ALLOCATION. 18 "(a) Response Actions Subject to Alloca-19 TION.— 20 "(1) RESPONSE ACTIONS NOT SUBJECT TO A 21 SETTLEMENT OR ORDER.—Upon request of 2 or more potentially responsible parties at a facility or 22 23 vessel on the National Priorities List, the President

shall initiate an allocation under this section for a

response action at the facility or vessel if—

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1	"(A) the performance of such response ac-
2	tion is not the subject of a consent decree en-
3	tered before October 23, 1997, or an adminis-
4	trative order issued before October 23, 1997;
5	and
6	"(B) the aggregate costs of all response
7	actions at the facility or vessel are estimated by
8	the President to exceed \$5,000,000.
9	"(2) Response actions subject to settle-
10	MENT OR ORDER.—Upon request of 2 or more po-
11	tentially responsible parties at a facility or vessel on
12	the National Priorities List, the President shall initi-
13	ate an allocation under this section for response ac-
14	tions that are undergoing construction pursuant to
15	a consent decree entered before October 23, 1997, or
16	an administrative order issued before October 23,
17	1997, if such allocation is provided for under section
18	311(d) of the Superfund Acceleration, Fairness, and
19	Efficiency Act.
20	"(b) Excluded Facilities.—The allocation process
21	under this section shall not apply to any facility or vessel
22	owned or operated by the United States and any facility
23	or vessel—
24	"(1) for which there is only one potentially re-
25	sponsible party; or

- 1 "(2) for which there has been a final settle-
- 2 ment, decree, or order that determines the allocated
- 3 shares of all potentially responsible parties with re-
- 4 spect to such response costs.
- 5 "(c) Initiation of Allocation.—The President
- 6 shall initiate the allocation process under this section by
- 7 identifying all potentially responsible parties at the facility
- 8 or vessel, notifying them that response costs at the facility
- 9 or vessel shall be subject to an allocation, and informing
- 10 them of their rights and obligations under this section.
- 11 "(d) Early Offer of Settlement.—As soon as
- 12 practicable and prior to the selection of an allocator, the
- 13 President shall provide an estimate of the aggregate Fund
- 14 share in accordance with subsection (n)(4). The President
- 15 shall offer to provide mixed funding to settling parties on
- 16 the basis of this estimate.
- 17 "(e) Representation of the United States and
- 18 AFFECTED STATES.—The Administrator or the Attorney
- 19 General, as a representative of the Fund, and a represent-
- 20 ative of any State that is or may be responsible pursuant
- 21 to section 104(c)(3) for any costs of a response action that
- 22 is the subject of an allocation shall be entitled to partici-
- 23 pate in the allocation proceeding to the same extent as
- 24 any allocation party.

- 1 "(f) Scope of Allocations.—Each allocation
- 2 under this section shall apply to the costs of all response
- 3 actions at a facility unless, the allocator determines, in
- 4 the allocator's sole discretion, that it should apply only
- 5 to one or more of such response actions at the facility.
- 6 "(g) Moratorium on Litigation.—
- 7 "(1) Moratorium on Litigation.—No person 8 may commence any civil action or assert any claim 9 under this Act seeking recovery of any response 10 costs, or contribution toward such costs, in connec-11 tion with any response action for which the Presi-12 dent has initiated an allocation under this section, 13 until 150 days after issuance of the allocator's re-14 port or of a second or subsequent report under this 15 section.
 - "(2) STAY.—If any action or claim referred to in paragraph (1) is pending on the date of enactment of this section or on the date of initiation of an allocation, such action or claim (including any pendant claim under State law over which a court is exercising jurisdiction) shall be stayed until 150 days after the issuance of the allocator's report or of a second or subsequent report under this section, unless the court determines that a stay will result in manifest injustice.

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1	"(3) Tolling of limitations period.—Any
2	applicable limitations period with respect to actions
3	subject to paragraph (1) shall be tolled from the ear-
4	lier of—
5	"(A) the date of listing of the facility on
6	the National Priorities List, where such listing
7	occurs after the date of enactment of this sec-
8	tion; or
9	"(B) the commencement of the allocation
10	process pursuant to this section, until 180 days
11	after rejects or waives its right to reject the
12	allocator's report.
13	"(h) Effect on Principles of Liability.—The
14	allocation process under this section shall not be construed
15	to modify or affect in any way the principles of liability
16	under this title as determined by the courts of the United
17	States.
18	"(i) Selection of Allocator.—
19	"(1) In general.—The person selected to
20	serve as allocator in an allocation process shall be a
21	neutral third party who is not an employee of any
22	potentially responsible party at the facility or of the
23	United States. The allocator shall be selected by the
24	potentially responsible parties or by the President in
25	accordance with this subsection.

- 1 "(2) List of allocators.—The President 2 shall prepare, publish, and periodically revise a list 3 of neutral allocators who the President determines 4 are qualified to perform allocations under this sec-5 tion.
- 6 "(3) SELECTION BY PARTIES.—The potentially
 7 responsible parties shall select an allocator and no8 tify the President of such selection. If the allocator
 9 is not on the list published by the President, the
 10 President may reject such selection.
 - "(4) Selection by the president.—If an allocator is not selected as provided in paragraph (3) within 60 days after the date on which the President receives a request to initiate an allocation process, the President shall promptly select a person to serve as allocator. The President's act of selecting an allocator shall not be subject to judicial review.
- 18 "(j) RETENTION OF ALLOCATOR.—Upon selection of19 an allocator, the President shall promptly—
- 20 "(1) enter into a contract with the allocator to 21 provide allocation services in accordance with this 22 section for reasonable compensation, in a manner 23 that does not restrict the allocator's discretion to 24 conduct the allocation process in a fair, efficient, 25 and impartial manner;

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1	"(2) notify all potentially responsible parties at
2	the facility that the allocator has been retained, and
3	make available to them, within 30 days of the reten-
4	tion of the allocator, all responses to information re-
5	quests, as well as all other relevant information re-
6	lating to the facility, including the information speci-
7	fied in section 122(e)(1); and
8	"(3) provide to the allocator all information ob-
9	tained under section 104(e), including information
10	entitled to protection under section 1905 of title 18,
11	United States Code, or exempt from disclosure pur-
12	suant to section 552(a) of title 5, United States
13	Code.
14	"(k) Allocation List.—The President shall pro-
15	vide the allocator with a list of potentially responsible par-
16	ties, at the facility, to be known as the allocation list. To
17	the extent practicable, the President shall identify—
18	"(1) exempt parties (parties who are exempt
19	from liability);
20	"(2) settlement parties (parties who have set-
21	tled all their liability with respect to the site and
22	have contribution protection for all response costs);
23	"(3) nonviable parties (parties that are bank-
24	rupt, insolvent, or defunct); and

1	"(4) allocation parties (all other parties identi-
2	fied on the list).

"(1) AUTHORITIES OF ALLOCATOR.—

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"(1) Information gathering.—

"(A) IN GENERAL.—To gather such information as is necessary to conduct a fair, efficient and impartial allocation, an allocator is authorized to exercise the information-gathering authority conferred upon the President under sections 122(e)(3)(B) and 104(e)(2). The allocator may also request the Administrator to exany information gathering authority under this Act, and may request the Attorney General to enforce any information request or subpoena issued by the allocator. A party from whom information is sought under this section shall not assert any privilege as a basis for withholding any information from the allocator. Notwithstanding any other provision of law, the allocator shall not be considered an agency of the United States Government subject to the requirements of section 552 of title 5, United States Code.

"(B) SUMMARY.—Each information request issued by the allocator shall be accom-

panied by a summary that explains (i) the obligation of the person to provide a full and timely response to the request, (ii) each of the elements of the required certification, and (iii) the defenses to liability under the statute.

"(C) Document repository.—The allocator shall establish and maintain a document repository containing copies of all documents and information provided by the President or any allocation party pursuant to this section or generated by the allocator during the allocation. The documents and information in the document repository shall be available only to the allocation parties for review and copying at their own expense, subject to the confidentiality provisions of subsection (r).

"(2) Amendment of allocation list.—

"(A) IN GENERAL.—Based on the information obtained or developed by the allocator, the allocator, after consultation with the President, may amend the list of potentially responsible parties for the facility provided by the President to add, delete, or change the status of such parties.

1 "(B) Nomination of Parties.—Alloca-2 tion parties may submit to the allocator the 3 names of additional potentially responsible par-4 ties and the allocator may add such persons to 5 the allocation list into the appropriate category, 6 after consultation with the President. Any allo-7 cation party that is added to the allocation list 8 as an allocation party following submission of 9 the person's name to the allocator by an alloca-10 tion party, but is assigned a zero share by the allocator or is later removed from the allocation 12 list by the allocator, that other party's costs of 13 participating in the allocation (including reason-14 able attorney's fees) shall be borne by the party 15 who submitted the person's name to the allo-16 cator.

- "(C) Notice.—The allocator shall promptly inform the President of any changes made to the allocation list.
- "(D) STATUS OF DECISIONS.—A decision of the allocator with respect to the allocation list under this paragraph shall apply only within the allocation process and shall not estop any claims made by the United States or any other

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1	person, and shall not be subject to judicial re-
2	view.
3	"(m) Expedited Settlements.—The allocator
4	shall notify the President of any allocation party who the
5	allocator has determined is eligible for an expedited settle-
6	ment under section 122(g). The President shall offer an
7	expedited settlement to such party within 120 days of the
8	date of the notice, unless the President determines such
9	party is not eligible for an expedited settlement. If the
10	President does not make the determination before the last
11	day of the 120-day period and does not offer the party
12	an expedited settlement within that period, the party shall
13	have no further liability under this Act and shall be treat-
14	ed as an exempt party for the purposes of this section.
15	"(n) Allocation Determination.—
16	"(1) Allocation process.—The allocator
17	shall determine the equitable share of response costs
18	of each potentially responsible party at the facility
19	and the Fund, based on the factors and consider-
20	ations in paragraph (3).
21	"(2) CONDUCT OF ALLOCATION PROCESS.—The
22	allocator shall conduct the allocation process and
23	render a decision based solely on the provisions of
24	this section. Each allocation party, including the
25	representative of the Fund, shall be afforded an op-

1	portunity to be heard (orally or in writing, or both).
2	and an opportunity to comment on a draft allocation
3	report.
4	"(3) Equitable factors for allocation.—
5	In determining the equitable share of response costs
6	attributable to each potentially responsible party, the
7	allocator shall consider the following:
8	"(A) The amount of hazardous substances
9	contributed by each allocation party.
10	"(B) The degree of toxicity of the hazard-
11	ous substances contributed by each allocation
12	party.
13	"(C) The mobility of the hazardous sub-
14	stances contributed by each allocation party.
15	"(D) The degree of involvement of each al-
16	location party in the generation, transportation
17	treatment, storage, disposal, or release of the
18	hazardous substances.
19	"(E) The degree of care exercised by each
20	allocation party with respect to the hazardous
21	substances, taking into account the characteris-
22	tics of the hazardous substances.
23	"(F) The degree to which the allocation
24	party caused, contributed to, or consented to

1	the release or threat of release of hazardous
2	substances at the facility.
3	"(G) The cooperation of each allocation
4	party in the performance of any response ac-
5	tion, in the provision of complete and timely in-
6	formation to the allocator and the President
7	and in the orderly conduct of the allocation
8	process.
9	"(H) Such other equitable factors as the
10	allocator determines are appropriate based on
11	site-specific circumstances.
12	"(4) Fund share.—For each response action
13	that is the subject of an allocation under this sec-
14	tion, the allocator shall determine, based on the fac-
15	tors in paragraph (3), the share of response costs,
16	if any, to be allocated to the Fund. Such amount
17	shall be used to determine the amount of mixed
18	funding provided under section 122(b). The Fund
19	share shall consist of the sum of following amounts
20	"(A) The amount attributable to the ag-
21	gregate share of response costs that the allo-
22	cator determines to be attributable to nonviable
23	parties who are not affiliated with any alloca-

tion party.

"(B) The amount attributable to the difference in the aggregate share of response costs that the allocator determines to be attributable to settlement parties who have resolved their liability to the United States for the response and the amount actually assumed by those parties in any settlement for the response action with the United States. Except where such settlements include a consideration of ability to pay, the allocator may presume that the amount accepted by the United States in a settlement is that party's equitable share.

"(C) The amount attributable to the aggregate share of response costs that the allocator determines to be attributable to persons who are entitled to an exemption from liability under subsection (n) or (o) of section 107 or section 127.

"(5) UNATTRIBUTABLE SHARE.—The share attributable to the aggregate share of response costs incurred to respond to materials containing hazardous substances for which no generator, transporter, or owner or operator at the time of disposal can be identified shall be divided pro rata among the alloca-

- 1 tion parties and the Fund share determined under
- 2 paragraph (4).
- 3 "(o) Expedited Allocation.—At the request of
- 4 the allocation parties or the United States, to assist in
- 5 reaching settlement, the allocator may, prior to reaching
- 6 a final allocation of response costs among all parties, first
- 7 provide an estimate of the aggregate Fund share, in ac-
- 8 cordance with subsection (n)(4), and an estimate of the
- 9 aggregate share of the allocation parties.
- 10 "(p) Allocation Report.—Unless all allocation
- 11 parties settle their liability prior to the completion of the
- 12 allocation process, the allocator shall issue an allocation
- 13 report identifying the share of response costs attributable
- 14 to each potentially responsible party at the facility, indi-
- 15 vidually and by category of party, and the share of re-
- 16 sponse costs to be paid by the Fund, in accordance with
- 17 subsection (n)(4).
- 18 "(q) Settlement Before Allocation Deter-
- 19 MINATION.—
- 20 "(1) Settlement of all response costs.—
- 21 At any time before the issuance of an allocation re-
- port or of a second or subsequent report, any group
- of allocation parties may submit to the allocator a
- 24 private allocation for any response action that is
- 25 within the scope of the allocation. If such private al-

- location meets each of the following criteria, the allocator shall promptly adopt it as the allocation report:
 - "(A) The private allocation is a binding allocation of 100 percent of the past, present, and future costs of the response action.
 - "(B) The private allocation does not allocate any share to any person who is not a signatory to the private allocation.
 - "(C) The signatories to the private allocation waive their rights to seek recovery of response costs or contribution under this Act with respect to the response action from any other party at the facility.
 - "(2) OTHER SETTLEMENTS.—The President may use the authority under section 122(g) to enter into settlement agreements with respect to any response action that is the subject of an allocation at any time. Any allocation party that enters into such a settlement agreement shall be a settlement party for the purposes of this section and shall no longer be an allocation party.
- 23 "(r) Confidentiality.—Except to the extent that 24 such documents, materials, or records of information are 25 also contained in the administrative record established

- 1 pursuant to section 113(k), all documents and materials
- 2 submitted to the allocator or placed in the document re-
- 3 pository established under subsection (l)(1), together with
- 4 the record of any information generated or obtained by
- 5 the allocator during the allocation process, shall be con-
- 6 fidential, as follows:
- 7 "(1) No disclosure under section 552 of
- 8 TITLE 5.—Notwithstanding any other provision of
- 9 law, such documents, materials, or records shall not
- be subject to disclosure to any person under section
- 11 552 of title 5, United States Code.
- 12 "(2) Prohibition on use in other mat-
- 13 TERS.—The allocator, each allocation party, the Ad-
- ministrator, and the Attorney General may not use
- such documents, materials, or records in any other
- matter or proceeding or for any other purpose other
- than the allocation process itself, and such docu-
- ments, materials, or records shall not be discoverable
- or admissible in any other matter or proceeding or
- for any purpose other than the allocation process it-
- self, except—
- 22 "(A) a new allocation for the same re-
- 23 sponse action;

1	"(B) an initial allocation pursuant to this
2	section for a different response action at the
3	same facility;
4	"(C) a penalty proceeding for noncompli-
5	ance with an information request or subpoena
6	for the purpose of establishing the fact of the
7	violation;
8	"(D) a judicial proceeding for the purpose
9	of approving a settlement; or
10	"(E) as may be required by court order.
11	"(3) Requirement to ensure confiden-
12	TIALITY.—The allocator and all parties to the alloca-
13	tion shall take such measures as are necessary to en-
14	sure that the confidentiality provisions of this para-
15	graph are maintained.
16	"(4) Discoverability and admissibility.—
17	If the original of any document or material submit-
18	ted to the allocator or placed in the document repos-
19	itory was, in the hands of the party that provided
20	it, otherwise discoverable or admissible, then such
21	original document, if subsequently sought from such
22	party, shall remain so. If a fact generated or ob-
23	tained during the allocation was, in the hands of a

witness, otherwise discoverable or admissible, then

1	such testimony, if subsequently sought from such
2	other party, shall remain so.
3	"(5) No waiver of privilege.—The submis-
4	sion of testimony, documents, or information pursu-
5	ant to the allocation process shall not constitute a
6	waiver of any privilege applicable to the testimony,
7	documents, or information under any Federal or
8	State law or rule of discovery or evidence.
9	"(s) Rejection of Allocation Report.—
10	"(1) Written Determination.—The Admin-
11	istrator and the Attorney General may jointly reject
12	an allocator's report only if they jointly publish in
13	the Federal Register, within 150 days after receipt
14	of the report, a written determination that—
15	"(A) no rational interpretation of the facts
16	before the allocator, in light of the factors re-
17	quired to be considered, would form a reason-
18	able basis for the shares assigned to the parties;
19	or
20	"(B) the allocation process was affected by
21	bias, substantial procedural error, fraud, or un-
22	lawful conduct.
23	"(2) Waiver of right to reject alloca-
24	TION REPORT.—The Administrator and the Attorney
25	General shall waive the right to reject the allocation

1	report and such report shall be deemed to be the
2	basis for allocating response costs, including costs to
3	be paid by the Fund—
4	"(A) after the 150th day following its issu-
5	ance, if no written determination under para-
6	graph (1) has been published;
7	"(B) after the United States has accepted
8	a settlement offer based on the allocation; or
9	"(C) after the Administrator provides writ-
10	ten notice to any allocation party that the Unit-
11	ed States accepts the allocation report as the
12	basis for allocating shares of responsibility for
13	a response action.
14	"(3) Judicial review.—The determinations of
15	the Administrator and the Attorney General under
16	this subsection shall not be subject to judicial re-
17	view.
18	"(t) Second and Subsequent Allocations.—If
19	the United States rejects an allocator's report in accord-
20	ance with subsection (s), the allocation parties shall select
21	an allocator pursuant to this subsection to perform, on
22	an expedited basis, a new allocation based on the same
23	record available to the previous allocator, unless the Unit-
24	ed States rejection of the previous allocation was based
25	in whole or in significant part on deficiencies in the record.

1	The moratorium and stay periods provided in subsection
2	(f) shall be extended until 150 days after issuance of the
3	new allocation report, and the tolling period provided in
4	subsection (f) shall be extended until 180 days after the
5	President rejects or waive his right to object to the second
6	or subsequent allocation report. The allocation parties
7	may select an allocator that performed one or more pre-
8	vious allocations at the same facility, unless the United
9	States rejection of the previous allocation was based, in
10	whole or in part, on bias, fraud, or unlawful conduct by
11	the allocator.
12	"(u) Settlements Based on Allocations.—
13	"(1) In general.—
14	"(A) Subject to subparagraph (B), the
15	President shall accept an offer of settlement of
16	liability for a response action that is the subject
17	of an allocation if—
18	"(i) the offer is made within 90 days
19	after issuance of the allocator's report; and
20	"(ii) the offer is based on the share of
21	response costs specified by the allocator
22	and contains the terms and conditions set
23	forth in paragraph (2) and such other
24	terms and conditions (other than the allo-

1	cated share of response costs) as are ac-
2	ceptable to the President.
3	"(B) The requirement of subparagraph (A)
4	to accept an offer of settlement shall not apply
5	if the Administrator and the Attorney General
6	reject the allocation report pursuant to sub-
7	section (s).
8	"(2) Settlement Provisions.—The President
9	may enter into a settlement with respect to a re-
10	sponse action that is the subject of an allocation in
11	accordance with this section. Each settlement shall
12	include the following provisions:
13	"(A) Protection from claims for contribu-
14	tion in accordance with section $113(f)(2)$.
15	"(B) Provisions through which each set-
16	tling party shall receive mixed funding in ac-
17	cordance with section $122(b)(1)$.
18	"(C) Covenants not to sue, consistent with
19	section 122(f).
20	"(v) Administrative Orders.—Any allocation
21	party who, following the completion of the allocation, is
22	issued an order under section 106 with respect to the re-
23	sponse action that is the subject of the allocation, who
24	complies with such order, and who incurs costs in excess
25	of the person's allocated percentage share of response

1	costs, shall receive mixed funding as provided in section
2	122(b)(1) in the amount of such excess.
3	"(w) Post-Settlement Litigation.—Following
4	expiration of the moratorium periods under subsection (e),
5	the United States may commence an action under this Act
6	against any allocation party that has not resolved its liabil-
7	ity to the United States following an allocation, seeking
8	to recover response costs that are not recovered through
9	settlements with other persons. All such actions shall be
10	governed by the principles of liability under this Act as
11	determined by the courts of the United States.
12	"(x) Response Costs.—
13	"(1) Description.—The following costs shall
14	be considered response costs for purposes of this
15	Act:
16	"(A) Costs incurred by the United States
17	of implementing the allocation procedure set
18	forth in this section, including reasonable fees
19	and expenses of the allocator.
20	"(B) Costs incurred by the United States
21	for any mixed funding under section 122(b).
22	"(2) Settled Parties.—Any costs of alloca-
23	tion described in paragraph $(1)(A)$ and incurred
24	after a party has settled all of its liability with re-
25	spect to the response action or actions that are the

1	subject of the allocation may not be recovered from
2	such party.
3	"(y) Federal, State, and Local Agencies.—All
4	Federal, State, and local governmental departments, agen-
5	cies, or instrumentalities that are identified as allocation
6	parties shall be subject to, and be entitled to the benefits
7	of, the allocation process and allocation determination pro-
8	vided by this section to the same extent as any other party.
9	"(z) Savings Provisions.—Except as otherwise ex-
10	pressly provided, nothing in this section shall limit or af-
11	fect the following:
12	"(1) The President's—
13	"(A) authority to exercise the powers con-
14	ferred by sections 103, 104, 105, 106, 107, or
15	122;
16	"(B) authority to commence an action
17	against a party where there is a contempora-
18	neous filing of a judicial consent decree resolv-
19	ing that party's liability;
20	"(C) authority to file a proof of claim or
21	take other action in a proceeding under title 11,
22	United States Code;
23	"(D) authority to file a petition to preserve
24	testimony under Rule 27 of the Federal Rules
25	of Civil Procedure; or

- 1 "(E) authority to take action to prevent 2 dissipation of assets, including actions under 3 chapter 176 of title 28, United States Code.
- 4 "(2) The ability of any person to resolve its li-5 ability at a facility to any other person at any time 6 before or during the allocation process.
 - "(3) The validity, enforceability, finality, or merits of any judicial or administrative order, judgment, or decree issued, signed, lodged, or entered, before the date of enactment of this paragraph with respect to liability under this Act, or authority to modify any such order, judgment, or decree with regard to the response action addressed in the order, judgment or decree.
 - "(4) The validity, enforceability, finality, or merits of any pre-existing contract or agreement relating to any allocation of responsibility or any indemnity for, or sharing of, any response costs under this Act.".

20 SEC. 311. TRANSITION RULES.

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21 (a) Validity of Existing Settlements and Or-22 ders.—All settlements, consent decrees, and judicial and 23 administrative orders entered into or issued before the 24 date of the enactment of this Act and any allocations of 25 response costs under such settlements, judgments, consent

- 1 decrees, and administrative orders shall remain in full
- 2 force and effect.
- 3 (b) Validity of Existing Contracts and Agree-
- 4 Ments.—All existing contracts and agreements relating to
- 5 any allocation of responsibility or indemnity for response
- 6 costs entered into before the date of the enactment of this
- 7 Act shall remain in full force and effect.
- 8 (c) Mixed Funding for Performing Parties.—
- 9 Notwithstanding subsections (a) and (b), parties who are
- 10 responsible for carrying out a response action pursuant
- 11 to a consent decree entered into before October 23, 1997,
- 12 under section 122 of the Comprehensive Environmental
- 13 Response, Compensation, and Liability Act of 1980 or
- 14 pursuant to an administrative order issued under section
- 15 106 of such Act before October 23, 1997, shall be entitled
- 16 to mixed funding under section 122(b)(1) of such Act with
- 17 respect to that response action in the amount of—
- 18 (1) the total shares of response costs attrib-
- 19 utable to any party exempted from liability under
- 20 section 107(n), 107(o), or 127 of such Act, if such
- 21 parties have not resolved their liability with respect
- to such costs on or before October 23, 1997; and
- 23 (2) the total shares of response costs incurred
- after the date of the enactment of this Act attrib-
- 25 utable to any party who is bankrupt, insolvent, or

- defunct if such party has not resolved such party's
- 2 liability with respect to such costs on or before Octo-
- 3 ber 23, 1997.
- 4 (d) Allocations at Facilities Under Order or
- 5 Decree.—The total amount of the mixed funding pro-
- 6 vided under subsection (c) shall be determined by agree-
- 7 ment between the President and the parties who are carry-
- 8 ing out a response action to which subsection (c) applies,
- 9 or, if no such agreement is entered into within 120 days
- 10 of the date of the enactment of this Act, by an allocator
- 11 described in section 128 of the Comprehensive Environ-
- 12 mental Response, Compensation, and Liability Act of
- 13 1980, using the equitable factors described in section
- 14 128(n) of such Act. If requested by 50 percent of such
- 15 parties, such allocation shall address the relative shares
- 16 of response costs of all potentially responsible parties with
- 17 respect to the facility. The United States may commence
- 18 an action under this Act against any potentially respon-
- 19 sible party that has not resolved its liability with respect
- 20 to such response costs following the allocation, seeking to
- 21 recover those response costs that are not recovered
- 22 through settlements with other persons, including costs of
- 23 mixed funding provided under this section.
- 24 (e) Contribution Claims Against Nonsettling
- 25 Parties.—Parties who are incurring or have incurred re-

1	sponse costs with respect to the remedial action or actions
2	that are the subject of an order or decree described in
3	subsection (a) shall retain all rights to seek contribution
4	to such costs from parties who have not resolved their li-
5	ability with respect to such costs and who are not exempt
6	from liability under section 107(n), 107(o), or 127 of the
7	Comprehensive Environmental Response, Compensation,
8	and Liability Act of 1980, and are not bankrupt, insolvent,
9	or defunct.
10	TITLE IV—BROWNFIELDS
11	REVITALIZATION
12	SEC. 401. BROWNFIELDS.
13	(a) In General.—Title I (42 U.S.C. 9601 et seq.),
14	as amended by section 109 of this Act, is further amended
15	by adding at the end the following:
16	"SEC. 129. BROWNFIELDS.
17	"(a) Definitions.—In this section, the following
18	definitions apply:
19	"(1) Administrative cost.—The term 'ad-
20	ministrative cost' does not include the cost of—
21	"(A) site inventories;
22	"(B) investigation and identification of the
23	extent of contamination;
24	"(C) design and performance of a response
25	action; or

1	"(D) monitoring of natural resources.
2	"(2) Brownfield facility.—
3	"(A) IN GENERAL.—The term 'brownfield
4	facility' means real property with respect to
5	which expansion or redevelopment is com-
6	plicated by the presence or potential presence of
7	a hazardous substance.
8	"(B) EXCLUDED FACILITIES.—The term
9	'brownfield facility' does not include—
10	"(i) any portion of real property that
11	is the subject of an ongoing removal or
12	planned removal under section 104;
13	"(ii) any portion of real property that
14	is listed or has been proposed for listing on
15	the National Priorities List;
16	"(iii) a land disposal unit with respect
17	to which—
18	"(I) a closure notification under
19	subtitle C of the Solid Waste Disposal
20	Act (42 U.S.C. 6921 et seq.) has been
21	submitted; and
22	"(II) closure requirements have
23	been specified in a closure plan or
24	permit;

1	"(iv) any portion of real property with
2	respect to which a cleanup is proceeding
3	under a permit, an administrative order, or
4	a judicial consent decree entered into by
5	the United States or an authorized State
6	under this Act, the Solid Waste Disposal
7	Act (42 U.S.C. 6901 et seq.), the Federal
8	Water Pollution Control Act (33 U.S.C.
9	1251 et seq.), the Toxic Substances Con-
10	trol Act (15 U.S.C. 2601 et seq.), or the
11	Safe Drinking Water Act (42 U.S.C. 300f
12	et seq.);
13	"(v) a facility that is owned or oper-
14	ated by a department, agency, or instru-
15	mentality of the United States, except a
16	facility located on lands held in trust for
17	an Indian tribe; or
18	"(vi) a portion of a facility for which
19	assistance for response activity has been
20	obtained under subtitle I of the Solid
21	Waste Disposal Act (42 U.S.C. 6991 et
22	seq.) from the Leaking Underground Stor-
23	age Tank Trust Fund established under
24	section 9508 of the Internal Revenue Code
25	of 1986.

1	"(3) Eligible entity.—
2	"(A) IN GENERAL.—The term 'eligible en-
3	tity' means—
4	"(i) a State or a political subdivision
5	of a State, including—
6	"(I) a general purpose unit of
7	local government; and
8	"(II) a regional council or group
9	of general purpose units of local gov-
10	ernment;
11	"(ii) a redevelopment agency that is
12	chartered or otherwise sanctioned by a
13	State or other unit of government; and
14	"(iii) an Indian tribe.
15	"(B) EXCLUDED ENTITIES.—The term 'el-
16	igible entity' does not include any entity that is
17	not in full compliance with the requirements of
18	an administrative order or a judicial consent de-
19	cree which has been entered into by the United
20	States or an authorized State under this Act,
21	the Solid Waste Disposal Act (42 U.S.C. 6901
22	et seq.), the Federal Water Pollution Control
23	Act (33 U.S.C. 1251 et seq.), the Toxic Sub-
24	stances Control Act (15 U.S.C. 2601 et seq.),
25	or the Safe Drinking Water Act (42 U.S.C.

1	300f et seq.) with respect to the real property
2	or portion thereof which is the subject of the
3	order or judicial consent decree.
4	"(b) Brownfield Assessment Grant Pro-
5	GRAM.—
6	"(1) ESTABLISHMENT OF PROGRAM.—The
7	President shall establish a program to provide
8	grants to eligible entities for inventory and assess-
9	ment of brownfield facilities.
10	"(2) Assistance for site assessment.—On
11	approval of an application made by an eligible entity,
12	the President may make grants to the eligible entity
13	to be used for developing an inventory and conduct-
14	ing an assessment of 1 or more brownfield facilities.
15	"(3) Applications.—
16	"(A) IN GENERAL.—Any eligible entity
17	may submit an application to the President, in
18	such form as the President may require, for a
19	grant under this subsection for 1 or more
20	brownfield facilities.
21	"(B) Application requirements.—An
22	application for a grant under this subsection
23	shall include information relevant to the rank-
24	ing criteria established under paragraph (4) for

1	the facility or facilities for which the grant is
2	requested.
3	"(4) Ranking Criteria.—The President shall
4	establish a system for ranking grant applications
5	submitted under this subsection that includes the
6	following criteria:
7	"(A) The demonstrated need for Federal
8	assistance.
9	"(B) The extent to which a grant will
10	stimulate the availability of other funds for en-
11	vironmental remediation and subsequent rede-
12	velopment of the area in which the brownfield
13	facilities are located.
14	"(C) The estimated extent to which a
15	grant would facilitate the identification of or fa-
16	cilitate a reduction in health and environmental
17	risks.
18	"(D) The potential to stimulate economic
19	development of the area, such as the following:
20	"(i) The relative increase in the esti-
21	mated fair market value of the area as a
22	result of any necessary response action.
23	"(ii) The potential of a grant to cre-
24	ate new or expand existing business and

1	employment opportunities on completion of
2	any necessary response action.
3	"(iii) The estimated additional tax
4	revenues expected to be generated by eco-
5	nomic redevelopment in the area in which
6	a brownfield facility is located.
7	"(E) The financial involvement of the
8	State and local government in any response ac-
9	tion planned for a brownfield facility and the
10	extent to which the response action and the
11	proposed redevelopment is consistent with any
12	applicable State or local community economic
13	development plan.
14	"(F) The extent to which the site assess-
15	ment and subsequent development involves the
16	active participation and support of the local
17	community.
18	"(5) Maximum grant amount per facil-
19	ITY.—A grant made to an eligible entity under this
20	subsection shall not exceed \$200,000 with respect to
21	any brownfield facility covered by the grant.
22	"(c) Brownfield Remediation Grant Pro-
23	GRAM.—
24	"(1) Establishment of program.—The
25	President shall establish a program to provide

grants to eligible entities to be used for capitalization of revolving loan funds for remedial actions at brownfield facilities.

"(2) Assistance for site remediation.—
Upon approval of an application made by an eligible entity, the President may make grants to the eligible entity to be used for establishing a revolving loan fund. Any fund established using such grants shall be used to make loans to a State, a site owner, or a site developer for the purpose of carrying out remedial actions at 1 or more brownfield facilities.

"(3) Applications.—

- "(A) IN GENERAL.—Any eligible entity may submit an application to the President, in such form as the President may require, for a grant under this subsection.
- "(B) APPLICATION REQUIREMENTS.—An application under this section shall include information relevant to the ranking criteria established under paragraph (4).
- "(4) Ranking criteria.—The President shall establish a system for ranking grant applications submitted under this subsection that includes the following criteria:

1	"(A) The adequacy of the financial con-
2	trols and resources of the eligible entity to ad-
3	minister a revolving loan fund in accordance
4	with this title.
5	"(B) The ability of the eligible entity to
6	monitor the use of funds provided to loan re-
7	cipients under this title.
8	"(C) The ability of the eligible entity to en-
9	sure that a remedial action funded by the grant
10	will be conducted under the authority of a State
11	cleanup program that ensures that the remedial
12	action is protective of human health and the en-
13	vironment.
14	"(D) The ability of the eligible entity to
15	ensure that any cleanup funded under this Act
16	will comply with all laws that apply to the
17	eleanup.
18	"(E) The need of the eligible entity for fi-
19	nancial assistance to clean up brownfield sites
20	that are the subject of the application, taking
21	into consideration the financial resources avail-
22	able to the eligible entity.
23	"(F) The ability of the eligible entity to
24	ensure that the applicants repay the loans in a
25	timely manner.

1	"(G) The plans of the eligible entity for
2	using the grant to stimulate economic develop-
3	ment or creation of recreational areas on com-
4	pletion of the cleanup.
5	"(H) The plans of the eligible entity for
6	using the grant to stimulate the availability of
7	other funds for environmental remediation and
8	subsequent redevelopment of the area in which
9	the brownfield facilities are located.
10	"(I) The plans of the eligible entity for
11	using the grant to facilitate a reduction of
12	health and environmental risks.
13	"(5) Maximum Grant amount.—A grant
14	made to an eligible entity under this subsection may
15	not exceed \$1,000,000.
16	"(d) General Provisions.—
17	"(1) Sunset.—No amount shall be available
18	from the Fund for purposes of this section after the
19	fifth fiscal year after the date of the enactment of
20	this section.
21	"(2) Prohibition.—No part of a grant under
22	this section may be used for the payment of pen-
23	alties, fines, or administrative costs.
24	"(3) Audits.—The President shall audit an ap-
25	propriate number of grants made under subsections

1	(b) and (c) to ensure that funds are used for the
2	purposes described in this section.
3	"(4) Agreements.—
4	"(A) TERMS AND CONDITIONS.—Each
5	grant made under this section shall be subject
6	to an agreement that—
7	"(i) requires the eligible entity to
8	comply with all applicable Federal and
9	State laws;
10	"(ii) requires the eligible entity to use
11	the grant exclusively for the purposes spec-
12	ified in subsection $(b)(2)$ or $(c)(2)$;
13	"(iii) in the case of an application by
14	a State under subsection (c)(2), requires
15	payment by the State of a matching share,
16	of at least 50 percent of the amount of the
17	grant, from other sources of funding;
18	"(iv) requires that grants under this
19	section will not supplant State or local
20	funds normally provided for the purposes
21	specified in subsection $(b)(2)$ or $(c)(2)$; and
22	"(v) contains such other terms and
23	conditions as the President determines to
24	be necessary to ensure proper administra-
25	tion of the grants.

1 "(B) LIMITATION.—The President shall 2 not place terms or conditions on grants made 3 under this section other than the terms and 4 conditions specified in subparagraph (A).

"(5) LEVERAGING.—An eligible entity that receives a grant under this section may use the funds for part of a project at a brownfield facility for which funding is received from other sources, including other Federal sources, but the grant shall be used only for the purposes described in subsection (b)(2) or (c)(2).

"(e) Approval.—

"(1) Initial grant.—Before the expiration of the fourth quarter of the first fiscal year following the date of the enactment of this section, the President shall make grants under this section to eligible entities and States that submit applications, before the expiration of the second quarter of such year, that the President determines have the highest rankings under the ranking criteria established under subsection (b)(4) or (c)(4).

"(2) Subsequent Grants.—Beginning with the second fiscal year following the date of enactment of this section, the President shall make an annual evaluation of each application received during

- 1 the prior fiscal year and make grants under this sec-
- 2 tion to eligible entities and States that submit appli-
- 3 cations during the prior year that the President de-
- 4 termines have the highest rankings under the rank-
- 5 ing criteria established under subsection (e)(3) or
- 6 (f)(3).".
- 7 (b) Funding.—Section 111 (42 U.S.C. 9611) is
- 8 amended by adding at the end the following:
- 9 "(q) Brownfield Assessments and Remediation
- 10 Grant Programs.—
- 11 "(1) Brownfield assessment grant pro-
- 12 GRAM.—For each of fiscal years 1998 through 2002,
- not more than \$20,000,000 of the amounts available
- in the Fund may be used to carry out section
- 15 129(b).
- 16 "(2) Brownfield remediation grant pro-
- 17 GRAM.—For each of fiscal years 1998 through 2002,
- not more than \$65,000,000 of the amounts available
- in the Fund may be used to carry out section
- 20 129(c).".
- 21 SEC. 402. ASSISTANCE FOR VOLUNTARY CLEANUP PRO-
- GRAMS.
- 23 (a) State Response Programs.—Title I (42)
- 24 U.S.C. 9601 et seq.) is further amended by adding at the
- 25 end the following:

1 "SEC. 130. STATE VOLUNTARY CLEANUP PROGRAMS.

- 3 may provide technical and other assistance to States to
- 4 establish and expand State voluntary cleanup programs.
- 5 "(b) Eligible Purposes.—The purposes for which
- 6 assistance may be provided under subsection (a) include
- 7 the following:
- 8 "(1) Providing technical assistance for response
- 9 actions.
- 10 "(2) Providing adequate opportunities for pub-
- 11 lic participation, including prior notice and oppor-
- tunity for comment in appropriate circumstances, in
- selecting response actions.
- "(3) Developing streamlined procedures to en-
- 15 sure expeditious response actions.
- 16 "(4) Providing oversight and enforcement of re-
- sponse actions.
- 18 "(c) Prohibition on Conditions.—A State may
- 19 request assistance under this section for 1 or more eligible
- 20 purposes. The President may require that such assistance
- 21 be used to carry out the eligible purposes for which the
- 22 assistance is provided, but may not require as a condition
- 23 of such assistance that the State take actions unrelated
- 24 to such purposes.".
- 25 (b) Funding.—Section 111 (42 U.S.C. 9611) is fur-
- 26 ther amended by adding at the end the following:

- 1 "(r) State Voluntary Cleanup Program.—For
- 2 each of fiscal years 1998 through 2002, not more than
- 3 \$25,000,000 of the amounts available in the Fund may
- 4 be used for assistance to States to maintain, establish, and
- 5 administer State voluntary cleanup programs during the
- 6 first 5 full fiscal years following the date of enactment
- 7 of this subsection. The amount of such assistance shall
- 8 be distributed among each of the States that notifies the
- 9 Administrator of the State's intent to establish a State
- 10 voluntary cleanup program and each of the States with
- 11 a State voluntary cleanup program. For each fiscal year
- 12 there shall be available to each State voluntary cleanup
- 13 program a grant in the amount of at least \$250,000.".
- 14 SEC. 403. ENFORCEMENT IN CASES OF A RELEASE SUBJECT
- 15 TO A STATE PLAN.
- Title I (42 U.S.C. 9601 et seq.) is further amended
- 17 by adding at the end the following:
- 18 "SEC. 131. ENFORCEMENT IN CASES OF A RELEASE SUB-
- 19 **JECT TO A STATE PLAN.**
- 20 "(a) Enforcement.—Except as provided in sub-
- 21 paragraph (B), in the case of a facility that is not listed
- 22 or proposed for listing on the National Priorities List and
- 23 at which there is a release or threatened release of a haz-
- 24 ardous substance, neither the President nor any other per-

1	son (other than a State) may use any authority under this
2	Act—
3	"(1) to take an administrative enforcement ac-
4	tion;
5	"(2) to take a judicial enforcement action; or
6	"(3) to bring a private civil action against any
7	person regarding any release or threatened release
8	that is within the scope of the plan,
9	if a voluntary response action is being conducted under
10	a plan approved by a State or a response action has been
11	certified as complete by a State.
12	"(b) Exceptions.—The President may bring an ad-
13	ministrative enforcement action or a judicial enforcement
14	action with respect to a facility under this Act if—
15	"(1) the State requests the President to take
16	such action;
17	"(2) the President determines that—
18	"(A) response actions are immediately re-
19	quired to prevent, limit, or mitigate an emer-
20	gency;
21	"(B) there is an immediate risk to public
22	health or welfare or the environment; and
23	"(C) the State will not take the necessary
24	response actions in a timely manner:

1	"(3) the Agency for Toxic Substances and Dis-
2	ease Registry issues a public health advisory with re-
3	spect to the facility; or
4	"(4) the President determines that contamina-
5	tion has migrated across a State line, resulting in
6	the need for further response action to protect
7	human health or the environment.".
8	TITLE V—STATE ROLE
9	SEC. 501. STATE DELEGATION AT NPL FACILITIES.
10	(a) State Delegation.—Title I (42 U.S.C. 9601
11	et seq.) is amended—
12	(1) by inserting after the heading for title I the
13	following:
14	"Subtitle A—General Provisions";
15	and
16	(2) by adding at the end the following:
17	"Subtitle B—State Role
18	"SEC. 151. STATE DELEGATION AT NPL FACILITIES.
19	"(a) State Authority.—
20	"(1) ACTIONS FOR WHICH AUTHORITY MAY BE
21	DELEGATED.—The Administrator may, in accord-
22	ance with this section, delegate authority to a State
23	to take any or all of the following actions at any or
24	all facilities within the State that are listed on the
25	National Priorities List:

1	"(A) Response actions under section 104.
2	"(B) Actions under sections 106, 107, 122,
3	and 128.
4	"(C) Authority under subsections (e) and
5	(h) (other than subsection $(h)(2)$) of section
6	120.
7	"(D) Remedy selections under section 121.
8	"(E) Community participation activities
9	under section 117.
10	"(2) Application for state authority.—
11	The Governor of a State may submit to the Admin-
12	istrator an application for State delegation of 1 or
13	more of the authorities listed in paragraph (1) with
14	respect to 1 or more facilities, and may seek amend-
15	ments to its delegated authority to add or delete fa-
16	cilities or actions for which authority is delegated.
17	Any such application shall contain the following:
18	"(A) A list of facilities on the National
19	Priorities List within the State for which au-
20	thority is requested and the actions under para-
21	graph (1) with respect to such facilities for
22	which authority is requested.
23	"(B) A certification, with adequate sup-
24	porting documentation, that the State has ade-
25	quate legal authority, financial resources, and

1	personnel resources to request, accept, admin-
2	ister, and enforce the authority requested.
3	"(C) In the case of a State that is not au-
4	thorized to administer and enforce corrective
5	action requirements pursuant to section 3006 of
6	the Solid Waste Disposal Act, a certification,
7	with supporting documentation, that the State
8	has the organization and expertise to admin-
9	ister and enforce the authority requested.
10	"(D) If the delegation includes facilities at
11	which source, special nuclear, or byproduct ma-
12	terials have been released or at which there is
13	a threat of such a release, a certification, with
14	supporting documentation, that the State has
15	expertise in radionuclides.
16	"(3) Notice and comment.—The Adminis-
17	trator shall provide notice and an opportunity for
18	public comment with respect to an application sub-
19	mitted under paragraph (2).
20	"(4) Approval and disapproval of applica-
21	TION.—
22	"(A) IN GENERAL.—On the last day of the
23	120-day period beginning on the date the Ad-
24	ministrator receives an application made in ac-
25	cordance with paragraph (2), the application is

1	deemed to be approved unless within such 120-
2	day period the Administrator disapproves the
3	application by making 1 of the following find-
4	ings:
5	"(i) A finding that the State does not
6	have adequate legal authority, financial re-
7	sources, or personnel resources to request,
8	accept, administer, or enforce the authority
9	requested.
10	"(ii) In the case of an application sub-
11	mitted by a State required to make the
12	certification described in paragraph (2)(C),
13	a finding that the State does not have the
14	organization or expertise to administer and
15	enforce the authority requested.
16	"(B) FINDING WITH RESPECT TO EXPER-
17	TISE IN RADIONUCLIDES.—If the Administrator
18	finds that the State does not have expertise in
19	radionuclides, the Administrator may dis-
20	approve that portion of the application which
21	includes facilities at which source, special nu-
22	clear, or byproduct materials have been released
23	or at which there is a threat of such a release.
24	"(C) Terms and conditions prohib-
25	ITED.—The Administrator may not, as a condi-

tion of granting an application for delegation, include any term or condition unrelated to the authority being delegated, except that the Administrator may include terms and conditions to ensure timely and effective recovery by the State of response costs paid by funds from the Fund and to ensure adequate information and documentation by the State to allow such cost recovery.

"(D) Explanation and resubmittal.—
If the Administrator disapproves an application by making 1 of the findings in clause (i) or (ii) of subparagraph (A), or a portion of the application by making a finding under subparagraph (B), the Administrator shall notify the Governor in writing of the disapproval and explain the basis for such finding within 90 days after receiving the application. A notification under this subparagraph is final agency action for purposes of judicial review. A Governor may submit a revised application any time after receiving notice of disapproval.

23 "(b) STATE REMEDY SELECTION RESPONSIBILITIES
 24 AND AUTHORITIES.—

1	"(1) IN GENERAL.—When selecting a remedy at
2	a facility for which the State has been delegated au-
3	thority to take such action pursuant to subsection
4	(a), a State shall select a remedy pursuant to section
5	121.
6	"(2) Permit Waivers.—The State selecting a
7	remedy in accordance with paragraph (1) shall have
8	the authority to waive procedural requirements ap-
9	plicable to remedial actions in accordance with sec-
10	tion 121(d).
11	"(c) State Enforcement Responsibilities and
12	Authorities.—
13	"(1) In general.—When determining liability
14	for response costs and damages at a facility for
15	which the State has been delegated authority to take
16	such action pursuant to subsection (a), the State
17	shall make such determinations in accordance with
18	section 107.
19	"(2) Expedited settlements.—A State for
20	which authority has been delegated under subsection
21	(a) shall provide for expedited settlements in accord-
22	ance with section 122.
23	"(3) Use of allocation procedures.—
24	"(A) IN GENERAL.—When the State has
25	been delegated authority to take enforcement

1	action at a facility for which an allocation is re-
2	quired under section 128, the State shall con-
3	duct such allocation in accordance with section
4	128. In addition, the State shall—
5	"(i) complete a potentially responsible
6	party search for the site and make the re-
7	sults of the search available to the allo-
8	cator and the potentially responsible par-
9	ties; and
10	"(ii) notify Federal, State, tribal, and
11	foreign natural resources trustees of the
12	commencement of the allocation process
13	and, pursuant to section 104(b)(2), of po-
14	tential natural resources damages.
15	"(B) Allocation report.—When con-
16	ducting an allocation under subparagraph (A),
17	a State may accept or reject the allocation re-
18	port on the same basis as provided in section
19	128(s). If the State does not reject the alloca-
20	tion, the State shall use the allocator's report
21	as the basis of State settlements. The State
22	may recover the costs of the allocation pursuant
23	to the provisions of this Act.
24	"(C) Participation by president.—The
25	President, acting through either the Adminis-

1	trator or the Attorney General, may participate
2	in any phase of an allocation proceeding con-
3	ducted by a State under subparagraph (A) if a
4	Fund share is identified pursuant to section
5	128(n)(4).
6	"(D) Application for funding.—If a
7	State accepts an allocation report as the basis
8	for the State's settlements in accordance with
9	subparagraph (B), and the allocation report
10	identifies a Fund share, the State shall apply
11	for such funding by certifying each of the fol-
12	lowing to the Administrator and the Attorney
13	General:
14	"(i) The allocation presents a reason-
15	able basis for resolving responsibility for
16	the facility.
17	"(ii) The assignment of the Fund
18	share is in accordance with section
19	128(n)(4).
20	"(E) APPROVAL OF APPLICATION.—The
21	Administrator and the Attorney General shall
22	approve a State's application for mixed funding
23	supported by an allocation report and the cer-
24	tification described in subparagraph (D), unless

the Administrator and Attorney General deter-

25

mine, within 120 days after such request by the State, that the allocation does not meet the standards set forth in section 128. Such determination shall be made in the same manner, and shall be subject to the same limitations, as set forth in section 128.

- "(F) USE OF MIXED FUNDING.—A State may use mixed funding only to fund response actions through settlement or to reimburse parties performing work in excess of the share assigned to the parties in allocation. No such reimbursement may exceed the levels available under section 122(b)(1).
- "(G) Recovery of funds.—The State may recover funds provided through mixed funding from nonsettling responsible parties pursuant to the provisions of this Act.
- "(4) COVENANTS.—In a case in which a State, acting pursuant to delegated authority, under this section enters an administrative or judicial settlement to resolve the liability of responsible parties at the facility, the State shall confer a covenant not to sue in accordance with section 122(f), which may preclude some or all administrative or judicial action by both the President and the State to recover re-

1	sponse costs or to compel response actions at the fa-
2	cility with respect to matters addressed in the settle-
3	ment, except that such covenants shall not be bind-
4	ing on the governmental entity that did not confer
5	the covenant to the extent that—
6	"(A) the covenant purports to address nat-
7	ural resource damages;
8	"(B) the President has not been provided
9	notice of, and an opportunity to participate in,
10	the settlement concerning the response action;
11	or
12	"(C) the President objects to the settle-
13	ment within 120 days of the date of the signa-
14	ture for the record of decision or receipt of no-
15	tice of the settlement, whichever is later.
16	"(5) Cost recovery.—
17	"(A) Recovery by a transferee
18	STATE.—Of the amount of any response costs
19	recovered from a responsible party by a State
20	that is transferred responsibility under section
21	107—
22	"(i) 25 percent of the amount of any
23	Federal response cost recovered with re-
24	spect to a facility, plus an amount equal to
25	the amount of response costs incurred by

1	the State with respect to the facility, may
2	be retained by the State for use in carry-
3	ing out other response actions within the
4	State; and
5	"(ii) the remainder shall be deposited
6	in the Fund.
7	"(B) Recovery by the adminis-
8	TRATOR.—
9	"(i) In general.—The Administrator
10	may take action under section 107 to re-
11	cover response costs from a potentially re-
12	sponsible party for a facility for which re-
13	sponsibility is transferred to a State if—
14	"(I) the State notifies the Ad-
15	ministrator in writing that the State
16	does not intend to pursue action for
17	recovery of response costs under sec-
18	tion 107 against the potentially re-
19	sponsible party; or
20	"(II) the State fails to take ac-
21	tion to recover response costs within a
22	reasonable time in light of applicable
23	statutes of limitation.
24	"(ii) Notice.—If the Administrator
25	proposes to commence an action for recov-

1	ery of response costs under section 107,
2	the Administrator shall give the State writ-
3	ten notice and allow the State at least 90
4	days after receipt of the notice to com-
5	mence the action.
6	"(iii) State intervention.—If the
7	Administrator takes action against a po-
8	tentially responsible party under section
9	107 relating to a release from a facility
10	after providing a State notice under clause
11	(ii), the State may not take any other ac-
12	tion for recovery of response costs relating
13	to that release under this Act or any other
14	Federal or State law but may intervene in
15	the action brought by the Administrator as
16	a matter of right.
17	"(6) Federal intervention.—In any action
18	commenced in a court of the United States by a
19	State to recover costs described in this paragraph,
20	the Administrator may intervene as a matter of
21	right.
22	"(7) Delisting of National Priorities List
23	FACILITIES.—
24	"(A) Delisting request.—A State may
25	request that the Administrator remove from the

1	National Priorities List all or part of a facility
2	for which responsibility has been transferred to
3	the State under this section.
4	"(B) ACTION BY THE ADMINISTRATOR.—
5	The Administrator shall—
6	"(i) promptly consider a request
7	under subparagraph (A); and
8	"(ii) remove the facility or part of the
9	facility from the National Priorities List
10	unless the delisting would be inconsistent
11	with a requirement of this Act.
12	"(C) Denial of Request.—If the Admin-
13	istrator decides to deny a request for delisting
14	under subparagraph (A), the Administrator
15	shall publish the decision in the Federal Reg-
16	ister with an explanation of the reasons for the
17	denial.
18	"(D) Report.—At the end of each cal-
19	endar year, the Administrator shall submit to
20	Congress a report describing actions taken
21	under this paragraph during the year.
22	"(d) CERTIFICATION AND REVIEW OF USE OF
23	Funds.—
24	"(1) CERTIFICATION OF USE OF FUNDS.—Not
25	later than 1 year after a State receives funds pursu-

1	ant to section 153, and annually thereafter for as
2	long as the State receives such funds, the Governor
3	of the State shall submit to the Administrator the
4	following:

- "(A) A certification that the State has used the funds in accordance with the requirements of this section and this Act.
- "(B) Information describing the manner in which the State has used the funds.
- "(C) Such other information about the use of the funds as the Administrator considers necessary.

"(2) Review of use of funds.—The Administrator shall review any certification submitted by a Governor pursuant to paragraph (1). If the Administrator finds that funds were used in a manner that is inconsistent with the provisions of this Act, the Administrator shall notify the Governor in writing within 180 days after receiving the Governor's certification. If the Governor fails to demonstrate within 60 days after receiving such notice that the Administrator's finding is in error or that the inconsistency is being corrected, the Administrator may request reimbursement of such sums as the Administrator has found to be used in a manner inconsistent

with this Act or bring an action in the appropriate
United States district court to recover the amount
of funds used in a manner inconsistent with the provisions of this Act.

"(e) WITHDRAWAL OF DELEGATION.—

"(1) CERTIFIED STATES.—If the Administrator finds that a State does not meet the requirements for a delegation of authority under subsection (a)(2), or is exercising such authority in a manner inconsistent with the requirements of this Act, the Administrator may withdraw all of the State's delegated authority after providing notice and an opportunity to correct deficiencies pursuant to paragraph (2). If the Administrator finds that the State is failing to meet the cost recovery requirements prescribed by the Administrator pursuant to subsection (a)(3)(C), the Administrator may withdraw all of the enforcement authority delegated to the State under subsection (a)(1)(B).

"(2) NOTICE AND OPPORTUNITY TO RECTIFY.—
The Administrator shall notify a State in writing prior to withdrawing authority delegated pursuant to subsection (a). If the State has not addressed the deficiencies listed in the Administrator's notification

1	within 120 days after receiving the notification, the
2	authority may be withdrawn.
3	"(f) RETAINED FEDERAL AUTHORITY.—
4	"(1) General rule.—Except as provided in
5	paragraph (2) and subsections (e) and (e), the Presi-
6	dent is prohibited from taking any action under sec-
7	tion 104 (other than section 104(e)), 106, 107, 117,
8	121, 122, or 128, or under subsection (e) or (h)
9	(other than subsection (h)(2)) of section 120, at any
10	facility on the National Priorities List for which au-
11	thority to take such actions has been delegated to a
12	State under this section.
13	"(2) Exceptions.—The President may take an
14	action under this Act, notwithstanding a delegation
15	of the Federal authority to take such action to a
16	State under this section, if—
17	"(A) the State requests the President to
18	take such action;
19	"(B) the President determines that—
20	"(i) response actions are immediately
21	required to prevent, limit, or mitigate an
22	emergency;
23	"(ii) there is an immediate risk to
24	public health or welfare or the environ-
25	ment; and

1	"(iii) the State will not take the nec-
2	essary response actions in a timely man-
3	ner;
4	"(C) the Agency for Toxic Substances and
5	Disease Registry issues a public health advisory
6	with respect to the facility; or
7	"(D) the President determines that con-
8	tamination has migrated across a State line, re-
9	sulting in the need for further response action
10	to protect human health or the environment.
11	"(g) Relationship to Cooperative Agree-
12	MENTS.—Nothing in this section shall affect the authority
13	of the Administrator under section $104(d)(1)$ to enter into
14	a cooperative agreement with a State, a political subdivi-
15	sion, or an Indian tribe.".
16	(b) Relationship to Other Laws.—Section
17	114(a) (42 U.S.C. 9614(a)) is amended by striking
18	"Nothing" and inserting the following: "Except as pro-
19	vided in paragraphs (1) and (2) of section 151(b), noth-
20	ing".
21	(c) Conforming Amendment.—Section 106(a) (42
22	U.S.C. 9606(a)) is amended by inserting after "Attorney
23	General of the United States" the following: "(or, in the
24	case of a State delegation under section 151, the appro-
25	priate State official)".

SEC. 502. STATE AUTHORIZATION AT NPL FACILITIES.

- 2 Subtitle B of title I, as added by section 501 of this
- 3 Act, is amended by adding at the end the following:
- 4 "SEC. 152. STATE AUTHORIZATION AT NPL FACILITIES.
- 5 "(a) State Authority.—
- 6 "(1) ACTIONS FOR WHICH A STATE MAY RE-7 CEIVE AUTHORIZATION.—The Administrator may, in 8 accordance with this section, authorize a State to 9 implement the State's hazardous substance response 10 program in lieu of the response action authorities of 11 this Act at any or all of the facilities within the 12 State that are listed on the National Priorities List. 13 Except as provided by this section, a State author-14 ized under this section shall have sole authority 15 under this Act to take or secure all necessary re-16 sponse actions for the release or threatened release 17 of a hazardous substance at facilities for which the 18 State has received authorization.

"(2) APPLICATION FOR STATE AUTHORIZA-TION.—The Governor of a State may submit to the Administrator an application for State authorization with respect to 1 or more facilities, and may seek amendments to its authorization to add or delete facilities. Any such application shall contain the following:

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1	"(A) A list of facilities on the National
2	Priorities List within the State for which au-
3	thorization is requested.
4	"(B) Information sufficient to demonstrate
5	that the State has adequate legal authority, fi-
6	nancial and personnel resources, organization,
7	and expertise to administer and enforce State
8	hazardous substance response program at the
9	facilities for which authorization is requested.
10	"(C) If the authorization includes facilities
11	at which source, special nuclear, or byproduct
12	materials have been released or at which there
13	is a threat of such a release, a demonstration
14	that the State has expertise in radionuclides.
15	"(D) A request for delegation under sec-
16	tion 151(a)(1)(B) of Federal enforcement au-
17	thority with respect to any facility for which the
18	State seeks authorization.
19	"(E) Information sufficient to demonstrate
20	that response actions to be taken by the State
21	under the authorization will protect human
22	health and the environment.
23	"(F) A certification, with adequate sup-
24	porting documentation, that the State has pro-

1	cedures to provide meaningful opportunities for
2	public participation.
3	"(3) Notice and comment.—The Adminis-
4	trator shall provide notice and an opportunity for
5	public comment with respect to an application sub-
6	mitted under paragraph (2).
7	"(4) Approval and disapproval of applica-
8	TION.—
9	"(A) IN GENERAL.—On or before the last
10	day of the 180-day period beginning on the date
11	the Administrator receives an application made
12	in accordance with paragraph (2), the Adminis-
13	trator shall approve or disapprove the applica-
14	tion. If the Administrator disapproves the appli-
15	cation, the Administrator shall make 1 of the
16	following findings:
17	"(i) A finding that the State does not
18	have adequate legal authority, financial
19	and personnel resources, organization, or
20	expertise to administer or enforce the
21	State hazardous substance response pro-
22	gram at the facilities for which authoriza-
23	tion is requested.
24	"(ii) With respect to a request for au-
25	thorization for a facility at which source,

1	special nuclear, or byproduct materials
2	have been released or at which there is a
3	threat of such a release, a finding that the
4	State does not have expertise in radio-
5	nuclides.
6	"(iii) A finding that the State has not
7	requested delegation of Federal enforce-
8	ment authority under section 151(a)(1)(B)
9	or that the State is ineligible to receive
10	such authority under section $151(a)(3)(A)$.
11	"(iv) A finding that response actions
12	to be taken by the State under the author-
13	ization will not protect human health and
14	the environment.
15	"(v) A finding that the State does not
16	have procedures to provide meaningful op-
17	portunities for public participation.
18	"(B) FINDINGS WITH RESPECT TO EXPER-
19	TISE IN RADIONUCLIDES.—If the Administrator
20	finds that the State does not have expertise in
21	radionuclides, the Administration may dis-
22	approve that portion of the application which
23	includes facilities at which source, special nu-
24	clear, or byproduct materials have been released

or at which there is a threat of such a release.

"(C) Terms and conditions prohibition of granting an application for State authorization, place any terms or conditions on an
authorization made pursuant to this section, except that the Administrator may prescribe requirements to ensure timely and effective recovery by the State of response costs paid by funds
from the Fund and to ensure adequate information and documentation by the State to allow
such cost recovery.

"(D) Explanation and Resubmittal.—
If the Administrator disapproves an application by making 1 of the findings in subparagraph (A), or a portion of the application by making a finding under subparagraph (B), the Administrator shall notify the Governor in writing of the disapproval and explain the basis for such finding within 180 days after receiving the application. A notification under this subparagraph is final agency action for purposes of judicial review. A Governor may submit a revised application any time after receiving notice of disapproval.

"(5) Failure to act.—If the Administrator does not make a determination under paragraph (3) with respect to an application on or before the last day of the 180-day period specified in paragraph (3), on such last day the application is deemed to be denied and the State shall be entitled to judicial review of such denial under section 113(b).

"(6) Expedited authorization.—

"(A) PILOT PROGRAM.—Notwithstanding paragraph (4), the Administrator shall provide an expedited process for the evaluation of the applications of not more than 6 States qualified for authorization under this section. The Administrator shall identify such States not later than 30 days after the date of the enactment of this section.

"(B) APPROVAL AND DISAPPROVAL.—An application submitted by a State identified by the Administrator under subparagraph (A) on or before the last day of the 12-month period beginning on the date of the enactment of this section shall be deemed to be approved on the last day of the 180-day period specified in paragraph (3) unless, on or before such last day, the Administrator publishes in the Federal Register

1	an explanation of why such State does not meet
2	the criteria for authorization established under
3	this section.
4	"(C) NOTICE AND COMMENT.—The Ad-
5	ministrator shall provide notice and an oppor-
6	tunity for public comment with respect to an
7	application submitted under this paragraph.
8	"(D) Report to congress.—Not later
9	than 3 years after the date of the enactment of
10	this section, the Administrator shall transmit to
11	Congress a report on the status of any facilities
12	for which a State has received authorization
13	under this section.
14	"(E) REGULATIONS.—Not later than 4
15	years after the date of the enactment of this
16	section, the Administrator shall issue regula-
17	tions providing criteria for expedited authoriza-
18	tion of States under this section.
19	"(b) State Responsibilities and Authorities.—
20	"(1) Certification of use of funds.—Not
21	later than 1 year after a State receives funds pursu-
22	ant to section 153, and annually thereafter for as
23	long as the State receives such funds, the Governor
24	of the State shall submit to the Administrator the

following:

1	"(A) A certification that the State has
2	used the funds in accordance with the require-
3	ments of this section and State law.
4	"(B) Information describing the manner in
5	which the State has used the funds.
6	"(C) Such other information about the use
7	of the funds as the Administrator considers
8	necessary.
9	"(2) Delisting of National Priorities List
10	FACILITIES.—After notice and an opportunity for
11	public comment, a State authorized pursuant to sub-
12	section (a) with respect to a facility may delist the
13	facility, or portion thereof, from the National Prior-
14	ities List if—
15	"(A) the State finds that no further action
16	to address the contamination at the facility (or
17	portion thereof) is necessary to adequately pro-
18	tect public health and the environment; or
19	"(B) cleanup is proceeding at the facility
20	under the Solid Waste Disposal Act.
21	"(3) Enforcement.—Any State that receives
22	approval of an application made under subsection
23	(a)(2) shall receive delegation of enforcement au-
24	thorities under section 151(a)(1)(B) and shall imple-

1	ment such authorities in accordance with section
2	151(e).
3	"(c) Federal Responsibilities and Authori-
4	TIES.—
5	"(1) REVIEW OF USE OF FUNDS.—The Admin-
6	istrator shall review any certification submitted by a
7	Governor pursuant to subsection (b)(1). If the Ad-
8	ministrator finds that funds were used in a manner
9	that is inconsistent with the provisions of this sec-
10	tion, the Administrator shall notify the Governor in
11	writing within 180 days after receiving the Gov-
12	ernor's certification. If the Governor fails to dem-
13	onstrate within 60 days after receiving such notice
14	that the Administrator's finding is in error, or that
15	the inconsistency is being corrected, the Adminis-
16	trator may request reimbursement of such sums as
17	the Administrator has found to be used in a manner
18	inconsistent with this section or bring an action in
19	the appropriate United States district court to re-
20	cover the amount of funds used in a manner incon-
21	sistent with the provisions of this section.
22	"(2) WITHDRAWAL OF AUTHORIZATION.—
23	"(A) CERTIFIED STATES.—If the Adminis-
24	trator finds that a State does not meet the re-
25	quirements for authorization under subsection

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(a)(2), or fails to meet terms and conditions for authorization added pursuant to subsection (a)(4)(C), or is exercising such authority in a manner inconsistent with the requirements of this section, the Administrator may withdraw the State's authorization after providing notice and an opportunity to correct deficiencies pursuant to subparagraph (B).

> "(B) NOTICE AND OPPORTUNITY TO REC-TIFY.—The Administrator shall notify a State in writing prior to withdrawing authorization approved pursuant to subsection (a). If the State has not addressed the deficiencies listed in the Administrator's notification in a timely manner after receiving the notification, the authority may be withdrawn.

"(3) Prohibited actions.—

"(A) IN GENERAL.—Except as provided in this paragraph or in subsections (b)(3) and (d), the Administrator is prohibited from taking any actions under this Act at any facility on the National Priorities List for which authorization has been granted under this section.

"(B) EXCEPTIONS.—The President may take action under this Act, notwithstanding an

1	authorization of a State under this section to
2	take such action in lieu of Federal action, if—
3	"(i) the State requests the President
4	to take such action;
5	"(ii) the President determines that—
6	"(I) response actions are imme-
7	diately required to prevent, limit, or
8	mitigate an emergency;
9	"(II) there is an immediate risk
10	to public health or welfare or the envi-
11	ronment; and
12	"(III) the State will not take the
13	necessary response actions in a timely
14	manner;
15	"(iii) the Agency for Toxic Substances
16	and Disease Registry issues a public health
17	advisory with respect to the facility; or
18	"(iv) the President determines that
19	contamination has migrated across a State
20	line, resulting in the need for further re-
21	sponse action to protect human health or
22	the environment.
23	"(d) Relationship to Cooperative Agree-
24	MENTS.—Nothing in this section shall affect the authority
25	of the Administrator under section 104(d)(1) to enter into

- 1 a cooperative agreement with a State or political subdivi-
- 2 sion or Indian tribe.".
- 3 SEC. 503. FEDERAL FUNDING OF STATE ACTIONS UNDER
- 4 STATE DELEGATION OR STATE AUTHORIZA-
- 5 TION.
- 6 Subtitle B of title I, as added by section 501 of this
- 7 Act, is further amended by adding at the end the follow-
- 8 ing:
- 9 "SEC. 153. FEDERAL FUNDING.
- 10 "(a) In General.—The Administrator shall provide
- 11 grants to, or enter into contracts or cooperative agree-
- 12 ments with, States to which responsibility has been trans-
- 13 ferred under section 151 or section 152.
- 14 "(b) Level of Funding.—Once every 3 years with
- 15 respect to paragraphs (1) and (2), and once each year with
- 16 respect to paragraph (3), the Administrator and the State
- 17 shall determine the Federal resources necessary for the
- 18 State to undertake the responsibilities delegated to the
- 19 State under section 151, or for which the State is author-
- 20 ized to take action in lieu of the Federal program under
- 21 section 152, as follows:
- 22 "(1) Administrative costs.—The Adminis-
- trator shall provide funding for State administration
- of the Federal program delegated under section 151,
- or for administration of the State response program

1	in lieu of the Federal program under section 152,
2	based on the number of facilities and the activities
3	at the facilities for which the State has received del-
4	egation or authorization. Such funding may be based
5	on a calculation of the fixed costs of program admin-
6	istration. In no case shall such funding be less than
7	the funding levels necessary for Federal administra-
8	tion of the same activities.

- "(2) Preconstruction costs.—The Administrator and the States shall agree upon funding for all preconstruction activities for which the State has received delegation or authorization. Such funding may be based on anticipated outputs and standard pricing factors.
- "(3) Remedy construction costs.—The Administrator shall provide funding for remedy construction at a site for which the State has such authority under section 151 or section 152, if—
 - "(A) the remedial design for the site is complete; and
- 21 "(B) in the case of a State with enforce-22 ment authority for the site, the State certifies 23 that—

1	"(i) there are no viable potentially re-
2	sponsible parties capable of performing the
3	response action; or
4	"(ii) enforcement measures have been
5	attempted and the remedial action would
6	be delayed absent funding from the Fund.
7	"(c) Integration Into the National
8	PRIORITIZATION PANEL PROCESS.—
9	"(1) In general.—The Administrator shall in-
10	clude transferred facilities in the process for allocat-
11	ing funds among facilities.
12	"(2) Consideration.—In allocating funding
13	among facilities, the Administrator—
14	"(A) shall not take into consideration
15	whether a transfer of responsibility has been
16	made at any listed facility; and
17	"(B) shall apply the same decisionmaking
18	criteria and factors (including the need to main-
19	tain activity at facilities at which construction
20	has been commenced) in the same manner to all
21	facilities.
22	"(3) Publication of List.—The Adminis-
23	trator shall publish a proposed list of facilities at
24	which a response action will be taken.
25	"(d) Use of Funds.—

1	"(1) Pre-remedial funds.—A State may use
2	funds provided under subsections (b)(1) and (b)(2)
3	to take any actions or perform any duties necessary
4	to implement—
5	"(A) any authority delegated to the State
6	under section 151; and
7	"(B) any State hazardous substance re-
8	sponse program activity that the State has re-
9	ceived authorization to implement in lieu of the
10	Federal program under section 152.
11	"(2) Remedy construction funds.—A State
12	shall use funds provided under subsection (b)(3) to
13	construct the remedy at the facility for which fund-
14	ing is provided. If the remedy is completed at a cost
15	below the estimated cost, a State may retain 50 per-
16	cent of the excess funds for site remediation under
17	the State response program.
18	"(e) Limitation on Reimbursement for Re-
19	MOVAL ACTIONS UNDER SECTION 104.—Reimbursement
20	to a State for exercising any removal authority under sec-
21	tion 151 or 152 shall be limited to those facilities for
22	which removal authority is specifically delegated or au-
23	thorized under such sections, except as provided in section
24	123.

1	"(f) Cost Share.—A State may not use funds pro-
2	vided under this section unless the State provides assur-
3	ances that it will pay the amount described in section
4	104(c)(3). A State may not use funds appropriated to
5	carry out the purposes of this section to make such pay-
6	ments.".
7	SEC. 504. TRANSFER OF AUTHORITIES.
8	Subtitle B of title I, as added by section 501 of this
9	Act, is further amended by adding at the end the follow-
10	ing:
11	"SEC. 154. TRANSFER OF AUTHORITIES.
12	"A delegation of authority under section 151, or an
13	authorization of a State to implement its own laws in lieu
14	of this Act under section 152, shall become effective on
15	or before the 60th day following the date of the approval
16	of such delegation or authorization.".
17	SEC. 505. STATE COST SHARE.
18	Section $104(c)(3)$ (42 U.S.C. $9604(c)(3)$) is amended
19	to read as follows:
20	"(3) State cost share.—
21	"(A) AGREEMENT.—Neither the Adminis-
22	trator nor a State described in subparagraph
23	(B) may provide any remedial action pursuant
24	to this section unless the State first enters into
25	a contract or cooperative agreement with the

1	Administrator providing assurances deemed
2	adequate by the Administrator that the State
3	will pay, in cash or through in-kind contribu-
4	tions, 10 percent of the costs of the remedial
5	action and the costs of operation and mainte-
6	nance.
7	"(B) APPLICABILITY.—Subparagraph (A)
8	shall apply to a State notwithstanding any dele-
9	gation of authority pursuant to section 151(a)
10	to take remedial action or any authorization
11	pursuant to section 152(a) to take remedial ac-
12	tion.
13	"(C) MIXED FUNDING.—Subparagraph (A)
14	shall not apply with respect to mixed funding
15	under section 122(b)(1).".
16	SEC. 506. ADDITIONS TO NATIONAL PRIORITIES LIST.
17	(a) Governors' Concurrence Required.—Sec-
18	tion 105 (42 U.S.C. 9605) is amended by adding after
19	subsection (h) of such section, as added by section 224
20	of this Act, the following:
21	"(i) Concurrence of Governors Required for
22	Additions to National Priorities List.—
23	"(1) In general.—The President may add a
24	facility to the National Priorities List only with the

1	concurrence of the Governor of the State in which
2	the facility is located.
3	"(2) Exception.—Notwithstanding paragraph
4	(1), the President may add a facility to the National
5	Priorities List without the concurrence of the Gov-
6	ernor if, as of the date that is 12 months following
7	the President's request for concurrence—
8	"(A) the Governor has not taken a re-
9	sponse action to address the release or threat-
10	ened release of hazardous substances at the fa-
11	cility; and
12	"(B) the facility presents sufficient risks
13	under the Hazard Ranking System to be listed
14	as a national priority under section
15	105(a)(8)(B).
16	"(j) NPL Deferrals.—
17	"(1) Deferrals to other federal author-
18	ITY.—The President generally shall defer listing a
19	facility on the National Priorities List if long-term
20	remedial action will be conducted under other Fed-
21	eral authorities, including the Solid Waste Disposal
22	Act (42 U.S.C. 6901 et seq.), the Surface Mining
23	Control and Reclamation Act of 1977 (30 U.S.C.
24	1201 et seq.), the Federal Insecticide, Fungicide,
25	and Rodenticide Act (7 U.S.C. 136 et seq.), and the

- 1 Atomic Energy Act of 1954 (42 U.S.C. 2011 et
- $2 ext{seq.}$).
- 3 "(2) Deferral to state response ac-
- 4 TION.—The President generally shall defer listing a
- 5 facility on the National Priorities List if remedial
- 6 action that will provide long-term protection of
- 7 human health and the environment is underway at
- 8 that facility under a State response program.".
- 9 (b) Cross Reference.—Section 105(a)(8)(B) (42
- 10 U.S.C. 9605(a)(8)(B)) is amended by inserting after
- 11 "shall revise the list" the following: ", subject to sub-
- 12 section (h),".
- 13 SEC. 507. STATE AND LOCAL REIMBURSEMENT FOR RE-
- 14 SPONSE ACTIONS.
- 15 Section 123 (42 U.S.C. 9623) is amended to read as
- 16 follows:
- 17 "SEC. 123. REIMBURSEMENT TO STATE AND LOCAL GOV-
- 18 ERNMENTS.
- 19 "(a) Application.—Any State or general purpose
- 20 unit of local government for a political subdivision which
- 21 is affected by a release or threatened release at any facility
- 22 may apply to the President for reimbursement under this
- 23 section.
- 24 "(b) Reimbursement.—

"(1) EMERGENCY RESPONSE.—The President is authorized to reimburse a State or general purpose unit of local government for expenses incurred in carrying out emergency response actions necessary to prevent or mitigate injury to human health or the environment associated with the release or threatened release of any hazardous substance or pollutant or contaminant. Such actions may include, where appropriate, security fencing to limit access, response to fires and explosions, and other activities which require immediate response at the State or local level.

"(2) STATE OR LOCAL FUNDS NOT SUP-PLANTED.—Reimbursement under this section shall not supplant State or local funds normally provided for response.

"(c) Amount.—

"(1) Reimbursement to states and general purpose units of local government to a State or general purpose unit of local government under subsection (b)(1) may not exceed \$25,000 for a single response. The reimbursement under this section with respect to a single facility shall be limited to the State or general purpose unit of local government

- having jurisdiction over the political subdivision inwhich the facility is located.
- 3 "(2) LIMITATION.—The amounts allowed for 4 the State and general purpose units of local govern-5 ment may not be combined for any single response
- 6 action.
- 7 "(d) Procedure.—Reimbursements authorized pur-
- 8 suant to this section shall be in accordance with rules pro-
- 9 mulgated by the Administrator within 1 year after the
- 10 date of the enactment of the Superfund Acceleration,
- 11 Fairness, and Efficiency Act.".
- 12 SEC. 508. STATE ROLE AT FEDERAL FACILITIES.
- 13 Section 120(g) (42 U.S.C. 9620(g)) is amended to
- 14 read as follows:
- 15 "(g) STATE ROLE AT FEDERAL FACILITIES.—
- 16 "(1) Enforcement and dispute resolu-
- 17 TION.—(A) An interagency agreement under this
- section between a State and any department, agen-
- cy, or instrumentality of the United States shall be
- 20 enforceable by the State or the Federal department,
- agency, or instrumentality in the United States dis-
- trict court for the district in which the facility is lo-
- cated. The district court shall have the jurisdiction
- 24 to enforce compliance with any provision, standard,
- regulation, condition, requirement, order, or final de-

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termination which has become effective under such agreement, and to impose any appropriate civil penalty provided for any violation of the agreement, not to exceed \$25,000 per day.

"(B) At a Federal facility in a State to which the President's authorities under subsection (e)(4) have been transferred pursuant to section 151(a), if the State does not concur in the remedy selection proposed by the Federal department, agency, or instrumentality that owns or operates the facility, the parties shall enter into dispute resolution as provided in the interagency agreement. If there is no interagency agreement, the State shall, not later than 120 days after the transfer of authorities under section 151(a), enter into an agreement with the head of the department, agency, or instrumentality on a process for resolving disputes regarding remedy selection for the facility. If a dispute is unresolved after using the process under the interagency agreement or dispute resolution agreement, the head of the Federal department, agency, or instrumentality that owns the Federal facility and the Governor of the State shall attempt to resolve such dispute by consensus. If no agreement is reached between the head of the Federal department, agency, or instru-

mentality and the Governor, the State may issue the final determination. In order to compel implementation of the State's selected remedy, the State must bring a civil action in the appropriate United States district court. The district court shall have jurisdiction as provided in subparagraph (A) to issue any relief that may be necessary to implement the remedial action, to impose appropriate civil penalties not to exceed \$25,000 per day from the date the selected remedy becomes final, and to review any challenges to the State's final determination consistent with the standards set forth in section 113(j) of this Act.

"(2) LIMITATION.—Except as necessary to implement the transfer of the Administrator's authorities to a State pursuant to section 151(a), nothing in this subsection shall be construed as altering, modifying, or impairing in any manner, or authorizing the unilateral modification of, any terms of any agreement, permit, administrative or judicial order, decree, or interagency agreement existing on the effective date of the Superfund Acceleration, Fairness, and Efficiency Act. Any other modifications or revisions of an interagency agreement entered into under this section shall require the consent of all

1	parties to such agreement, and absent such consent
2	the agreement shall remain unchanged.
3	"(3) Effect on other authorities.—Noth-
4	ing in this subsection shall affect the exercise by a
5	State of any other authorities that may be applicable
6	to Federal facilities in the State.".
7	TITLE VI—NATURAL RESOURCES
8	DAMAGES
9	SEC. 601. NATURAL RESOURCES DEFINED.
10	Section 101(16) (42 U.S.C. 9601(16)) is amended by
11	striking "belonging to" and all that follows before the pe-
12	riod at the end.
13	SEC. 602. CONSULTATION WITH NATURAL RESOURCES
13 14	SEC. 602. CONSULTATION WITH NATURAL RESOURCES TRUSTEES.
14	TRUSTEES.
14 15	TRUSTEES. Section $104(c)(2)$ is amended by inserting "and the
14 15 16 17	TRUSTEES. Section $104(c)(2)$ is amended by inserting "and the affected natural resource trustee or trustees" after "State
14 15 16 17	TRUSTEES. Section $104(c)(2)$ is amended by inserting "and the affected natural resource trustee or trustees" after "State or States".
14 15 16 17	TRUSTEES. Section $104(c)(2)$ is amended by inserting "and the affected natural resource trustee or trustees" after "State or States". SEC. 603. LIABILITY.
114 115 116 117 118	TRUSTEES. Section $104(c)(2)$ is amended by inserting "and the affected natural resource trustee or trustees" after "State or States". SEC. 603. LIABILITY. Section $107(f)$ (42 U.S.C. $9707(f)$) is amended by
14 15 16 17 18 19 20	TRUSTEES. Section $104(c)(2)$ is amended by inserting "and the affected natural resource trustee or trustees" after "State or States". SEC. 603. LIABILITY. Section $107(f)$ (42 U.S.C. $9707(f)$) is amended by striking " $(f)(1)$ " and all that follows through the period
14 15 16 17 18 19 20 21	Section $104(c)(2)$ is amended by inserting "and the affected natural resource trustee or trustees" after "State or States". SEC. 603. LIABILITY. Section $107(f)$ (42 U.S.C. $9707(f)$) is amended by striking " $(f)(1)$ " and all that follows through the period at the end of paragraph (1) and inserting the following:
14 15 16 17 18 19 20 21	Section 104(c)(2) is amended by inserting "and the affected natural resource trustee or trustees" after "State or States". SEC. 603. LIABILITY. Section 107(f) (42 U.S.C. 9707(f)) is amended by striking "(f)(1)" and all that follows through the period at the end of paragraph (1) and inserting the following: "(f) NATURAL RESOURCES LIABILITY.—

1	TRIES.—Except as provided by subparagraph
2	(B), in the case of an injury to, destruction of,
3	or loss of natural resources under subsection
4	(a)(2)(C), liability shall be—
5	"(i) to the United States Government,
6	for natural resources belonging to, man-
7	aged by, or held in trust by the United
8	States Government or selected for transfer
9	(but not transferred on or before the date
10	of the injury, destruction, or loss) to an
11	Alaska Native Corporation as part of the
12	acreage entitlement of the Corporation
13	under the Alaska Native Claims Settlement
14	Act (43 U.S.C. 1601 et seq.);
15	"(ii) to a State, for natural resources
16	within the State belonging to, managed by,
17	or held in trust by the State or allocated
18	to the State pursuant to an interstate com-
19	pact to which the State is a signatory;
20	"(iii) to an Indian tribe, for natural
21	resources belonging to, managed by, grant-
22	ed rights to by treaty, or held in trust by
23	the tribe, or belonging to a member of
24	such tribe if such resources are subject to
25	a trust restriction on alienation; and

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"(iv) in any case in which subsection
(n) applies, to the government of a foreign
country for natural resources belonging to,
managed by, or held in trust by the foreign
country.

"(B) Exceptions to liability require-MENTS.—No liability to the United States, a State, an Indian tribe, or a foreign country shall be imposed under subsection (a)(2)(C)where the party sought to be charged has demonstrated that the damages to natural resources complained of were specifically identified as an irreversible and irretrievable commitment of natural resources in an environmental impact statement, or other comparable environment analysis, and the decision to grant a permit or license authorizes such commitment of natural resources, and the facility or project was otherwise operating within the terms of its permit or license, so long as, in the case of damages to an Indian tribe occurring pursuant to a Federal permit or license, the issuance of that permit or license was not inconsistent with the fiduciary duty of the United States with respect to the Indian tribe.

1	"(C) Public trustees of natural
2	RESOURCES.—The President, the authorized
3	representative of a State, or the authorized rep-
4	resentative of an Indian tribe shall act on be-
5	half of the public or the Indian tribe, as appro-
6	priate, as trustee for a natural resource to re-
7	cover for damages under this section. The au-
8	thorized representative of a foreign country
9	shall act on behalf of the public of such country
10	as trustee for a natural resource to recover for
11	damages under this section.".
12	SEC. 604. DESIGNATION OF TRUSTEES.
13	(a) Designation of Indian Tribe and Foreign
14	Trustees.—Section $107(f)(2)$ (42 U.S.C. $9707(f)(2)$) is
15	amended—
16	(1) by striking the paragraph heading and in-
17	serting the following: "Designation of Federal,
18	STATE, INDIAN TRIBE, AND FOREIGN TRUSTEES.—";
19	and
20	(2) by striking subparagraph (C) and inserting
21	the following:
22	"(C) Indian tribe.—The elected council
23	or elected head official of an Indian tribe shall
24	designate Indian tribe officials who may act on
25	behalf of the Indian tribe as trustees for natu-

1	ral resources under this Act and section 311 of
2	the Federal Water Pollution Control Act and
3	shall notify the President of such designations.
4	Such Indian tribe officials shall assess damages
5	to natural resources for the purposes of this
6	Act and such section 311 for those natural re-
7	sources under their trusteeship.
8	"(D) Foreign trustees.—The head of
9	any foreign government may designate the
10	trustee who shall act on behalf of the govern-
11	ment as trustee for natural resources under this
12	Act and section 311 of the Federal Water Pol-
13	lution Control Act. Such trustee shall assess
14	damages to natural resources for the purposes
15	of this Act and such section 311 for those natu-
16	ral resources under their trusteeship.".
17	(b) Relationship Among Trustees.—Section
18	107(f)(2) (42 U.S.C. $9707(f)(2)$) is further amended by
19	adding at the end the following:
20	"(E) Designation of Lead decision-
21	MAKING TRUSTEE.—
22	"(i) IN GENERAL.—If more than one
23	trustee is designated for a natural resource
24	under this paragraph, the following trustee

1	may elect to serve as the lead decisionmak-
2	ing trustee for the resource:
3	"(I) The United States, for re-
4	sources belonging to or held in trust
5	by the United States or for which the
6	United States exercises primary man-
7	agement under the Endangered Spe-
8	cies Act of 1973 (16 U.S.C. 1531 et
9	seq.), the Magnuson-Stevens Fishery
10	Conservation and Management Act
11	(16 U.S.C. 1801 et seq.), the Migra-
12	tory Bird Treaty Act (16 U.S.C. 703
13	et seq.), the Marine Mammal Protec-
14	tion Act of 1972 (16 U.S.C. 1631 et
15	seq.), the Wild Free-Roaming Horses
16	and Burros Act (16 U.S.C. 1331 et
17	seq.), or the Bald Eagle Protection
18	Act (16 U.S.C. 668 et seq.).
19	"(II) An Indian tribe, for re-
20	sources belonging to such tribe or for
21	which the tribe is the primary man-
22	ager pursuant to a treaty.
23	"(III) A foreign country for re-
24	sources belonging to or held in trust
25	by the foreign country or for which

1	the foreign country is granted rights
2	by treaty.
3	"(IV) A State, if the State is a
4	trustee for the resource and subpara-
5	graphs (I), (II), and (III) do not
6	apply.
7	"(ii) Responsibility of lead deci-
8	SIONMAKING TRUSTEE.—A lead decision-
9	making trustee for a resource designated
10	under this subparagraph shall be respon-
11	sible for determining the measurement of
12	damages for the resource after soliciting
13	and considering the views of the other
14	trustees for the resource.
15	"(iii) Limitation.—A trustee may
16	not be designated as a lead decisionmaking
17	trustee for a resource under this subpara-
18	graph if the trustee is a potentially respon-
19	sible party with respect to damages to the
20	resource.".
21	SEC. 605. DETERMINATION OF CAUSATION.
22	Section 107(f) (42 U.S.C. 9707(f)) is amended by
23	adding at the end the following:
24	"(3) Determination of Causation.—Any de-
25	termination of whether injury to, destruction of, or

1	loss of a natural resource results from a release
2	under subsection (a)(2)(C) shall be made in accord-
3	ance with the Restatement (Second) of Torts, as in
4	effect on the date of the enactment of this para-
5	graph.".
6	SEC. 606. MEASURE OF DAMAGES.
7	Section 107(f) is further amended by adding at the
8	end the following:
9	"(4) Measure of Damages.—
10	"(A) IN GENERAL.—The measure of dam-
11	ages to a natural resource under subsection
12	(a)(2)(C) shall be limited to the following:
13	"(i) Reasonable costs of restoration of
14	the resource.
15	"(ii) The loss of use by the public of
16	the resource prior to restoration, except
17	that any such loss before December 11,
18	1980, shall not be recoverable.
19	"(iii) The costs of reasonable assess-
20	ment of damages to the resource.
21	"(B) PSYCHOLOGICAL DAMAGES.—
22	"(i) Recovery prohibited.—There
23	shall be no recovery under subsection
24	(a)(2)(C) for psychological damages.

1	"(ii) Psychological damages de-
2	FINED.—In this subparagraph, the term
3	'psychological damages' means damages
4	based on how a person or group of persons
5	feels about or perceives a resource.".
6	SEC. 607. DAMAGE ASSESSMENTS.
7	Section 107(f) (42 U.S.C. 9707(f)) is further amend-
8	ed by adding at the end the following:
9	"(5) Damage assessments.—
10	"(A) In general.—To the extent prac-
11	ticable, a Federal, State, Indian tribe, or for-
12	eign trustee designated under this subsection
13	shall base any measure of damages under para-
14	graph (4) with respect to a site on an assess-
15	ment of the specific conditions and restoration
16	requirements at the site.
17	"(B) Assessment requirements.—Any
18	assessment used by a trustee under subpara-
19	graph (A) shall be based on, and performed in
20	accordance with, generally accepted scientific
21	and technical standards, literature, and meth-
22	odologies that ensure the validity, reliability,
23	and cost-effectiveness of assessment results.".

$1\;$ Sec. 608. Process for determining damages.

2	Section 107(f) (42 U.S.C. 9707(f)) is further amend-
3	ed by adding at the end the following:
4	"(6) Process for determining damages.—
5	"(A) STANDARD OF REVIEW.—All aspects
6	of the determination or assessment of damages
7	for injury to, destruction of, or loss of natural
8	resources made by a Federal, State, Indian
9	tribe, or foreign trustee for the purposes of this
10	Act or section 311 of the Federal Water Pollu-
11	tion Control Act shall be adjudicated in a de
12	novo trial in a Federal district court.
13	"(B) Public Participation.—Any deter-
14	mination or assessment of damages to a natural
15	resource made by a Federal, State, Indian
16	tribe, or foreign trustee for purposes of this Act
17	or section 311 of the Federal Water Pollution
18	Control Act shall be made through a process
19	which allows for reasonable public participation
20	as to the scope, extent, and nature of injury to,
21	destruction of, or loss of natural resources and
22	the appropriate restoration under this section.
23	"(C) Inadmissibility of certain evi-
24	DENCE.—If, in providing for public participa-
25	tion under subparagraph (B), a Federal, State,
26	Indian tribe, or foreign trustee provides for no-

1 tice and comment and the development of a 2 public record, and if a party, including a trust-3 ee, fails to make available to the public record 4 any reasonably relevant information related to 5 the scope, extent, and nature of injury to, de-6 struction of, or loss of natural resources and the appropriate restoration under this section, 7 8 such information shall not be admissible by the 9 party as evidence in any subsequent judicial or 10 administrative proceeding.". SEC. 609. SELECTION OF RESTORATION ALTERNATIVES.

- 12 Section 107(f) (42 U.S.C. 9707(f)) is further amend-13 ed by adding at the end the following:
- 14 "(7)SELECTION OF RESTORATION ALTER-15 NATIVES.—
- "(A) IN GENERAL.—In selecting a range of 16 17 possible restoration alternatives, a Federal, 18 State, Indian tribe, or foreign trustee des-19 ignated under this subsection shall select meas-20 ures that are feasible and cost-effective.
- 21 "(B) Preference.—A trustee shall give 22 preference to any alternatives selected under 23 subparagraph (A) that meet the following requirements: 24

1	"(i) Notwithstanding the limitations
2	in paragraph (4), the incremental costs are
3	justified by the incremental benefits.
4	"(ii) Restoration is achieved in a time-
5	ly manner.".
6	SEC. 610. USE OF SUMS RECOVERED BY TRUSTEES.
7	Section 107(f) (42 U.S.C. 9707(f)) is further amend-
8	ed by adding at the end the following:
9	"(8) Use of sums recovered by trust-
10	EES.—
11	"(A) Use of sums recovered by the
12	UNITED STATES.—Sums recovered for damages
13	to natural resources by the United States Gov-
14	ernment as a trustee under this subsection shall
15	be retained by the trustee, without further ap-
16	propriation, for use only to restore, replace, or
17	acquire the equivalent of such natural re-
18	sources.
19	"(B) Use of sums recovered by a
20	STATE, INDIAN TRIBE, OR FOREIGN COUN-
21	TRY.—Sums recovered for damages to natural
22	resources by a State, Indian tribe, or foreign
23	country as a trustee under this subsection shall
24	be available for use only to restore, replace, or

1	acquire the equivalent of such natural resources
2	by the State, Indian tribe, or foreign country.".
3	SEC. 611. RELATION TO OTHER LAWS; DAMAGES OCCUR-
4	RING BEFORE DECEMBER 11, 1980.
5	Section 107(f) (42 U.S.C. 9707(f)) is further amend-
6	ed by adding at the end the following:
7	"(9) Relation to other laws.—
8	"(A) Double recovery prohibited.—
9	Any trustee who receives compensation for
10	damages or claims with respect to a natural re-
11	source pursuant to this section shall be pre-
12	cluded from recovering compensation for the
13	damages or claims with respect to the same
14	natural resource pursuant to any other State or
15	Federal law. Any trustee who receives com-
16	pensation for damages or claims with respect to
17	a natural resource pursuant to any other Fed-
18	eral or State law shall be precluded from receiv-
19	ing compensation for damages or claims with
20	respect to the same natural resource as pro-
21	vided in this section.
22	"(B) Double liability prohibited.—
23	Any person who pays compensation to one or
24	more parties for damages or claims with respect
25	to a natural resource pursuant to this section

1 shall not be required to pay compensation for 2 damages or claims with respect to the same 3 natural resource pursuant to this Act or any other State or Federal law. Any person who pays compensation for damages or claims with 6 respect to a natural resource pursuant to any 7 other Federal or State law shall not be required 8 to pay compensation for damages or claims with 9 respect to the same natural resource as pro-10 vided in this section.

- "(C) Person defined.—In this paragraph, the term 'person' has the meaning given such term by section 101 and also includes an Indian tribe and a foreign country.
- "(10) Damages occurring before december 11, 1980.—There shall be no recovery for damages to natural resources under the authority of subsection (a)(2)(C) where such damages and the release of a hazardous substance from which such damages resulted have occurred wholly before December 11, 1980.".

22 SEC. 612. RESTORATION.

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- Section 107(f) (42 U.S.C. 9707(f)) is further amend-24 ed by adding at the end the following:
- 25 "(11) Restoration.—

"(A) RESTORATION DEFINED.—In this subsection, the term 'restoration' means actions to restore, replace, or acquire the equivalent of an injured natural resource that return the injured natural resource to the condition that would exist had the release not occurred, as measured by reinstatement of the consumptive and nonconsumptive services provided to the public by the resource.

"(B) Measurement of restoration of certain resources.—

"(i) Resources protected under wilderness act or marine protection, restoration of an injured biological resource that is protected under the Wilderness Act (16 U.S.C. 1131 et seq.), or that is located in a marine sanctuary designated under the Marine Protection, Research, and Sanctuaries Act of 1972 (16 U.S.C. 1431 et seq.), may be measured by reinstatement of populations of such resource to the condition that would exist had the release not occurred.

1	"(ii) Resources protected under
2	ENDANGERED SPECIES ACT OF 1973.—For
3	purposes of this subsection, restoration of
4	a resource that is protected under the En-
5	dangered Species Act of 1973 (16 U.S.C.
6	1531 et seq.) may be measured by compli-
7	ance with existing or planned recovery
8	plans and requirements developed for such
9	resource under section 1533(f) of such
10	Act.".
11	SEC. 613. RECOVERY BY FOREIGN CLAIMANTS.
12	Section 107 is amended by adding at the end the fol-
13	lowing:
14	"(n) Recovery by Foreign Claimants.—
15	"(1) Required showing by foreign claim-
16	ANTS.—
17	"(A) In general.—In addition to satisfy-
18	ing the other requirements of this Act, to re-
19	cover damages under subsection (a)(2)(C) a for-
20	eign claimant shall demonstrate that—
21	"(i) the claimant has not been other-
22	wise compensated for the damages; and
23	"(ii) recovery is authorized by a treaty
24	or executive agreement between the United
25	States and the claimant's country, or the

1	Secretary of State, in consultation with the
2	Attorney General and other appropriate of-
3	ficials, has certified that the claimant's
4	country provides a comparable remedy for
5	United States claimants.
6	"(2) Releases in foreign countries.—A
7	foreign claimant may make a claim for damages re-
8	sulting from a release, or substantial threat of a re-
9	lease, in or on the territorial sea, internal waters, or
10	adjacent shoreline of a foreign country, only if the
11	release is from—
12	"(A) an Outer Continental Shelf facility or a
13	deepwater port;
14	"(B) a vessel in the navigable waters; or
15	"(C) a vessel carrying a hazardous substance
16	as cargo between 2 places in the United States.
17	"(3) Foreign claimant defined.—In this sub-
18	section, the term 'foreign claimant' means—
19	"(A) the government of a foreign country;
20	and
21	"(B) an agency or political subdivision of a
22	foreign country.".
23	SEC. 614. APPLICABILITY.
24	(a) In General.—The amendments made by this
25	title shall not apply to an action to recover natural re-

- 1 source damages under section 107(f) in which a trial has
- 2 begun before July 1, 1997, or in which a final settlement,
- 3 decree, or order has been issued before such date.
- 4 (b) Expired Actions Under Section 113(g)(1).—
- 5 The amendments made by this title shall not be construed
- 6 to affect any action for damages that has expired under
- 7 section 113(g)(1) of the Comprehensive Environmental
- 8 Response, Compensation, and Liability Act of 1980 (42)
- 9 U.S.C. 9601 et seq.), as in effect on the day before the
- 10 date of the enactment of this Act.

11 TITLE VII—OIL POLLUTION

- 12 SEC. 701. NATURAL RESOURCES DEFINED.
- Section 1001(20) of the Oil Pollution Act of 1990
- 14 (33 U.S.C. 2701) is amended by striking "belonging to"
- 15 and all that follows before the semicolon at the end.
- 16 SEC. 702. LIABILITY.
- 17 Section 1006(a) of the Oil Pollution Act of 1990 (33
- 18 U.S.C. 2706(a)) is amended to read as follows:
- 19 "(a) Liability.—In the case of natural resources
- 20 damages under section 1002(b)(2)(A), liability shall be—
- 21 "(1) to the United States Government, for nat-
- ural resources belonging to, managed by, or held in
- trust by the United States Government or selected
- 24 for transfer (but not transferred on or before the
- date of the injury, destruction, or loss) to an Alaska

1	Native Corporation as part of the acreage entitle-
2	ment of the Corporation under the Alaska Native
3	Claims Settlement Act (43 U.S.C. 1601 et seq.);
4	"(2) to a State, for natural resources within the
5	State belonging to, managed by, or held in trust by
6	the State or allocated to the State pursuant to an
7	interstate compact to which the State is a signatory;
8	"(3) to an Indian tribe, for natural resources
9	belonging to, managed by, granted rights to by trea-
10	ty, or held in trust by the tribe, or belonging to a
11	member of the tribe if such resources are subject to
12	a trust restriction on alienation; and
13	"(4) in any case in which section 1007 applies,
14	to the government of a foreign country, for natural
15	resources belonging to, managed by, or held in trust
16	by the country.".
17	SEC. 703. DESIGNATION OF LEAD DECISIONMAKING TRUST-
18	EE.
19	Section 1006(b) of the Oil Pollution Act of 1990 (33
20	U.S.C. 2706(b)) is amended by adding at the end the fol-
21	lowing:
22	"(6) Designation of Lead Decisionmaking
23	TRUSTEE.—
24	"(A) IN GENERAL.—If more than one
25	trustee is designated for a natural resource

1	under this subsection, the following trustee may
2	elect to serve as the lead decisionmaking trustee
3	for the resource:
4	"(i) The United States, for resources
5	belonging to or held in trust by the United
6	States or for which the United States is
7	the primary manager under the Endan-
8	gered Species Act of 1973 (16 U.S.C.
9	1531 et seq.), the Magnuson-Stevens Fish-
10	ery Conservation and Management Act (16
11	U.S.C. 1801 et seq.), the Migratory Bird
12	Treaty Act (16 U.S.C. 703 et seq.), the
13	Marine Mammal Protection Act of 1972
14	(16 U.S.C. 1631 et seq.), the Wild Free-
15	Roaming Horses and Burros Act (16
16	U.S.C. 1331 et seq.), or the Bald Eagle
17	Protection Act (16 U.S.C. 668 et seq.).
18	"(ii) An Indian tribe, for resources be-
19	longing to such tribe or for which the tribe
20	is the primary manager pursuant to a trea-
21	ty.
22	"(iii) A foreign country, for resources
23	belonging to or held in trust by the foreign
24	country or for which the foreign country is
25	granted rights by treaty.

1	"(iv) A State, if the State is a trustee
2	for the resource and clauses (i), (ii), and
3	(iii) do not apply.
4	"(B) Responsibility of Lead Decision-
5	MAKING TRUSTEE.—A lead decisionmaking
6	trustee for a resource designated under this
7	paragraph shall be responsible for determining
8	the measurement of damages for the resource
9	after soliciting and considering the views of the
10	other trustees for the resource.
11	"(C) LIMITATION.—A trustee may not be
12	designated as a lead decisionmaking trustee for
13	a resource under this subparagraph if the trust-
14	ee is a potentially responsible party with respect
15	to damages to the resource.".
16	SEC. 704. SELECTION OF RESTORATION ALTERNATIVES.
17	Section 1006(c)(5) of the Oil Pollution Act of 1990
18	(33 U.S.C. 2706(c)(5)) is amended to read as follows:
19	"(5) Selection of Restoration Alter-
20	NATIVES.—
21	"(A) In general.—In selecting a range of
22	possible restoration alternatives, a Federal,
23	State, Indian tribe, or foreign trustee des-
24	ignated under subsection (b) shall select meas-
25	ures that are feasible and cost-effective.

1	"(B) Preference.—A trustee shall give
2	preference to any alternatives selected under
3	subparagraph (A) that meet the following re-
4	quirements:
5	"(i) Notwithstanding the limitations
6	in section $1006(d)(2)$, the incremental
7	costs are justified by the incremental bene-
8	fits.
9	"(ii) Restoration is achieved in a time-
10	ly manner.".
11	SEC. 705. MEASURE OF DAMAGES.
12	(a) In General.—Section 1006(d)(1) of the Oil Pol-
13	lution Act of 1990 (33 U.S.C. 2706(d)(1)) is amended to
14	read as follows:
15	"(1) In general.—The measure of natural re-
16	sources damages under section 1002(b)(2)(A) shall
17	be limited to the following:
18	"(A) Reasonable costs of restoration of the
19	resource.
20	"(B) The loss of use by the public of the
21	resource prior to restoration.
22	"(C) The costs of reasonable assessment of
23	damages to the resource.".
24	(b) Psychological Damages.—Section 1006(d) of
25	such Act (33 U.S.C. 2706(d)) is amended—

1	(1) by redesignating paragraphs (2) and (3) as
2	paragraphs (3) and (4), respectively; and
3	(2) by inserting after paragraph (1) the follow-
4	ing:
5	"(2) Psychological damages.—
6	"(A) RECOVERY PROHIBITED.—There
7	shall be no recovery under section
8	1002(b)(2)(A) for psychological damages.
9	"(B) PSYCHOLOGICAL DAMAGES DE-
10	FINED.—In this paragraph, the term 'psycho-
11	logical damages' means damages based on how
12	a person or group of persons feels about or per-
13	ceives a resource.".
14	(c) Relation to Other Laws.—Section 1006(d)(4)
15	of such Act, as so redesignated, is amended to read as
16	follows:
17	"(4) Relation to other laws.—
18	"(A) Double Recovery Prohibited.—
19	Any trustee who receives compensation for
20	damages or claims with respect to a natural re-
21	source pursuant to this section shall be pre-
22	cluded from recovering compensation for the
23	damages or claims with respect to the same
24	natural resource pursuant to any other State or
25	Federal law. Any trustee who receives com-

pensation for damages or claims with respect to a natural resource pursuant to any other Federal or State law shall be precluded from receiving compensation for the damages or claims with respect to the same natural resource as provided in this section.

"(B) Double Liability prohibited.—
Any person who pays compensation to one or more parties for damages or claims with respect to a natural resource pursuant to this section shall not be required to pay compensation for the damages or claims with respect to the same natural resource pursuant to this Act or any other State or Federal law. Any person who pays compensation for damages or claims with respect to a natural resource pursuant to any other Federal or State law shall not be required to pay compensation for the damages or claims with respect to the same natural resource pursuant as provided in this section.

"(C) PERSON DEFINED.—In this paragraph, the term 'person' has the meaning given such term by section 1001 and also includes the United States, an Indian tribe, and a foreign country.".

1 SEC. 706. DAMAGE ASSESSMENTS.

2	Section 1006(e)(2) of the Oil Pollution Act of 1990
3	(33 U.S.C. 2706(e)(2)) is amended to read as follows:
4	"(2) Damage assessments.—
5	"(A) In General.—To the extent prac-
6	ticable, a Federal, State, Indian tribe, or for-
7	eign trustee designated under this subsection
8	shall base any measure of damages under sec-
9	tion 1002(b)(2)(A) with respect to a site on an
10	assessment of the specific conditions and res-
11	toration requirements at the site.
12	"(B) Assessment requirements.—Any
13	assessment used by a trustee under subpara-
14	graph (A) shall be based on, and performed in
15	accordance with, generally accepted scientific
16	and technical standards, literature, and meth-
17	odologies that ensure the validity, reliability,
18	and cost-effectiveness of assessment results.".
19	SEC. 707. PROCESS FOR DETERMINING DAMAGES.
20	Section 1006(e) of the Oil Pollution Act of 1990 (33
21	U.S.C. 2706(e)) is amended by adding at the end the fol-
22	lowing:
23	"(3) Process for determining damages.—
24	"(A) STANDARD OF REVIEW.—Any deter-
25	mination or assessment of damages for injury
26	to destruction of or loss of natural resources

made by a Federal, State, Indian tribe, or foreign trustee for the purposes of section 1002(b)(2)(A)) shall be adjudicated in a de novo trial in a Federal district court.

"(B) Public Participation.—All aspects of the determination or assessment of damages to a natural resource made by a Federal, State, Indian tribe, or foreign trustee for purposes of section 1002(b)(2)(A)) shall be made through a process which allows for reasonable public participation as to the scope, extent, and nature of injury to, destruction of, or loss of natural resources and the appropriate restoration under this section.

"(C) Inadmissibility of Certain Evidence.—If, in providing for public participation under subparagraph (B), a trustee provides for notice and comment and the development of a public record, and if a party, including a trustee, fails to make available to the public record any reasonably relevant information related to the scope, extent, and nature of damages and the appropriate restoration under this section, such information shall not be admissi-

1	ble by the party as evidence in any subsequent
2	judicial or administrative proceeding.".
3	SEC. 708. RESTORATION.
4	Section 1006 of the Oil Pollution Act of 1990 (33
5	U.S.C. 2706) is amended by adding at the end the follow-
6	ing:
7	"(h) Restoration.—
8	"(1) Restoration defined.—In this section,
9	the term 'restoration' means actions to restore, re-
10	place, or acquire the equivalent of an injured natural
11	resource that return the injured natural resource to
12	the condition that would exist had the release not
13	occurred, as measured by reinstatement of the con-
14	sumptive and nonconsumptive services provided to
15	the public by the resource.
16	"(2) Measurement of restoration of cer-
17	TAIN RESOURCES.—
18	"(A) RESOURCES PROTECTED UNDER WIL-
19	DERNESS ACT OR MARINE PROTECTION, RE-
20	SEARCH, AND SANCTUARIES ACT OF 1972.—For
21	purposes of this subsection, restoration of an
22	injured biological resource that is protected
23	under the Wilderness Act (16 U.S.C. 1131 et
24	seq.), or that is located in a marine sanctuary
25	designated under the Marine Protection. Re-

search, and Sanctuaries Act of 1972 (16 U.S.C.

2 1431 et seq.), may be measured by reinstate-

ment of populations of such resource to the

4 condition that would exist had the release not

5 occurred.

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"(B) RESOURCES PROTECTED UNDER ENDANGERED SPECIES ACT OF 1973.—For purposes of this subsection, restoration of a resource that is protected under the Endangered Species Act of 1973 (16 U.S.C. 1531 et seq.) may be measured by compliance with existing or planned recovery plans and requirements developed for such resource under section 1533(f) of such Act.".

15 SEC. 709. APPLICABILITY.

- 16 (a) IN GENERAL.—The amendments made by this
- 17 title shall not apply to an action to recover natural re-
- 18 source damages under section 1002(b)(2)(A) of the Oil
- 19 Pollution Act of 1990 (33 U.S.C. 2702(b)(2)(A)) in which
- 20 a trial has begun before July 1, 1997, or in which a final
- 21 settlement, decree, or order has been issued before such
- 22 date.
- 23 (b) Expired Actions Under Section 1017(f).—
- 24 The amendments made by this title shall not be construed
- 25 to affect any action for damages that has expired under

section 1017(f) of the Oil Pollution Act of 1990 (33) U.S.C. 2717(f)), as in effect on the day before the date of the enactment of this Act. 3 TITLE VIII—MISCELLANEOUS 4 SEC. 801. TRUST FUND DEFINED. 6 Section 101(11) (42 U.S.C. 9601(11)) is amended to 7 read as follows: "(11) The term 'Fund' or 'Trust Fund' means 8 9 the Hazardous Substance Superfund established by 10 section 9507 of the Internal Revenue Code of 11 1986.". 12 SEC. 802. INDIAN TRIBES. 13 (a) Treatment Generally.—Section 126(a) (42 14 U.S.C. 9626(a)) is amended— (1) by striking "and section 105" and inserting 15 ", section 105"; 16 17 (2) by inserting before the period at the end the following: ", section 117 (regarding public participa-18 19 tion), and section 121 (regarding selection of rem-20 edies)"; and 21 (3) by adding at the end the following: "In ap-22 plying this subsection, any reference contained in a 23 section identified in the preceding sentence to a fa-

cility located in a State shall include a facility lo-

cated on lands within the jurisdiction of a Federal

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1 Indian reservation under the jurisdiction of the 2 United States government.". 3 (b) STUDY.—Section 126(c) (42 U.S.C. 9626(c)) is amended to read as follows: 5 "(c) Health Impacts.— 6 "(1) Study.—The President shall conduct a 7 study of the health impacts on Indian tribes of pol-8 lutants, contaminants, and hazardous substances re-9 leased from facilities that have been listed or pro-10 posed for listing on the National Priorities List. 11 "(2) Report.—Not later than 2 years after the 12 date of the enactment of the Superfund Accelera-13 tion, Fairness, and Efficiency Act, the President 14 shall transmit to Congress a report on the results of 15 the study conducted under this subsection.". 16 SEC. 803. GRANTS FOR TRAINING AND EDUCATION OF 17 WORKERS. 18 Section 126(g) of the Superfund Amendments and 19 Reauthorization Act of 1986 (42 U.S.C. 9660a) is amend-20 ed— 21 by inserting "from the Fund" 22 "Grants" in each of paragraphs (1), (2), and (3); 23 and (2) by adding at the end the following: 24

1	"(4) Allocation of amounts.—Of the
2	amounts made available under section 111 to
3	carry out this subsection in a fiscal year, at
4	least 20 percent shall be allocated to non-profit
5	organizations described in paragraph (3) for
6	training minority and other community-based
7	workers who are or may be directly engaged in
8	hazardous waste removal or containment or
9	emergency response actions.".
10	TITLE IX—FUNDING
11	Subtitle A—Expenditures From the
12	Hazardous Substance Superfund
13	SEC. 901. EXPENDITURES FROM THE HAZARDOUS SUB-
14	STANCE SUPERFUND.
15	(a) Expenditures.—Section 111 (42 U.S.C. 9611)
16	is amended—
17	(1) by redesignating subsections (f) and (g) as
18	subsections (g) and (h), respectively; and
19	(2) by striking subsections (a), (b), (c), (d), and
20	(e) and inserting the following:
21	"(a) Expenditures From Hazardous Substance
22	Superfund.—
23	"(1) Subsection (b) expenditures.—The
24	following amounts of amounts appropriated to the
25	Hazardous Substance Superfund after January 1,

1 1996, pursuant to section 9507(b) of the Internal 2 Revenue Code of 1986, and of amounts credited 3 under section 9602(b) of such Code with respect to 4 those appropriated amounts shall be available for the 5 purposes specified in subsection (b): 6 "(A) For fiscal year 1998, \$550,000,000. 7 "(B) For fiscal year 1999, \$550,000,000. 8 "(C) For fiscal year 2000, \$550,000,000. 9 "(D) For fiscal year 2001, \$250,000,000. 10 "(E) For fiscal year 2002, \$250,000,000. 11 "(2) Subsections (b), (c), and (d) expendi-12 TURES.—Amounts appropriated to the Hazardous 13 Substance Superfund pursuant to section 9507(b) of 14 the Internal Revenue Code of 1986 and amounts 15 credited under section 9602(b) of such Code with re-16 spect to those appropriated amounts shall be avail-17 able as provided in appropriations Acts and may be 18 used for the purposes specified in subsections (b), 19 (c), and (d) of this section, including \$650,000,000 20 for each of fiscal years 1998 and 1999 for costs de-21 scribed in subsection (c) with respect to completion 22 of construction by September 30, 2000, of an addi-23 tional 250 sites on the National Priorities List. 24 "(b) Payments Related to Certain Reduc-TIONS, LIMITATIONS, AND EXEMPTIONS.—

1 "(1) MIXED FUNDING.—The President may use 2 amounts in the Fund made available by subsection 3 (a)(1), and appropriated under subsection (a)(2), for 4 mixed funding under section 122(b)(1) (including 5 section 311(c) mixed funding under of the 6 Superfund Acceleration, Fairness, and Efficiency 7 Act). 8 "(2) Limitations.—Amounts made available 9 by subsection (a)(1), and appropriated under sub-10 section (a)(2), for the purposes of this subsection 11 shall not exceed the following: 12 "(A) For fiscal year 1998, \$550,000,000. "(B) For fiscal year 1999, \$550,000,000. 13 14 "(C) For fiscal year 2000, \$550,000,000. "(D) For fiscal year 2001, \$250,000,000. 15 "(E) For fiscal year 2002, \$250,000,000. 16 17 Of amounts made available by subsection (a)(1) for 18 each of fiscal years 1998, 1999, and 2000, the ag-19 gregate expenditures from the Fund for mixed fund-20 ing under section 311(c)(1) of the Superfund Accel-21 eration, Fairness, and Efficiency Act may not exceed 22 \$275,000,000. No funds made available for mixed

funding under paragraph (1) may be used for pay-

ment of, or reimbursement for, any portion of attor-

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- 1 neys' fees that do not constitute necessary costs of
- 2 response consistent with section 107(a)(2)(B).
- 3 "(c) Response, Removal, and Remediation.—
- 4 The President may use amounts in the Fund appropriated
- 5 under subsection (a)(2) for costs of response, removal, and
- 6 remediation (and administrative costs directly related to
- 7 such costs), including the following:
- 8 "(1) Government response costs.—Pay-
- 9 ment of governmental response costs incurred pursu-
- ant to section 104, including costs incurred pursuant
- to the Intervention on the High Seas Act.
- 12 "(2) Private response cost claims.—Pay-
- ment of any claim for necessary response costs in-
- curred by any other person as a result of carrying
- out the national contingency plan established under
- section 105, if such costs are approved under such
- plan, are reasonable in amount based on open and
- free competition or fair market value for similar
- available goods and services, and are certified by the
- 20 responsible Federal official.
- 21 "(3) Acquisition costs under section
- 22 104(j).—The costs incurred by the President in ac-
- 23 quiring real estate or interests in real estate under
- section 104(j) (relating to acquisition of property).

- 1 "(4) STATE AND LOCAL GOVERNMENT REIM2 BURSEMENT.—Reimbursement to States and local
 3 governments under section 123; except that during
 4 any fiscal year not more than 0.1 percent of the
 5 total amount appropriated under subsection (a)(2)
 6 may be used for such reimbursements.
 - "(5) Funds for states with delegated or authorized authority.—Payment of any funds to a State pursuant to section 153.
 - "(6) Contracts and cooperative agreement of any contract or cooperative agreement under section 104(d).
 - "(7) Natural resource damage assessments.—The costs of assessing both short-term and long-term injury to, destruction of, or loss of any natural resources resulting from a release of a hazardous substance.
 - "(8) Natural resource damages.—The costs of Federal or State or Indian tribe efforts in the restoration, rehabilitation, or replacement or acquiring the equivalent of any natural resources injured, destroyed, or lost as a result of a release of a hazardous substance.

1	"(d) Administration, Oversight, Research, and
2	OTHER COSTS.—The President may use amounts in the
3	Fund appropriated under subsection (a)(2) for the follow-
4	ing costs (and administrative costs directly related to such
5	costs):
6	"(1) Investigation and enforcement.—The
7	costs of identifying, investigating, and taking en-
8	forcement action against releases of hazardous sub-
9	stances.
10	"(2) Overhead.—
11	"(A) IN GENERAL.—The costs of providing
12	services, equipment, and other overhead related
13	to the purposes of this Act and section 311 of
14	the Federal Water Pollution Control Act and
15	needed to supplement equipment and services
16	available through contractors and other non-
17	Federal entities.
18	"(B) Damage assessment capability.—
19	The costs of establishing and maintaining dam-
20	age assessment capability for any Federal agen-
21	cy involved in strike forces, emergency task
22	forces, or other response teams under the Na-
23	tional Contingency Plan.
24	"(3) Employee safety programs.—The cost
25	of maintaining programs otherwise authorized by

- this Act to protect the health and safety of employees involved in response to hazardous substance releases.
 - "(4) Grants for technical assistance.—
 The cost of grants under section 117(e) (relating to public participation grants for technical assistance).
 - "(5) Worker training and education Grants.—The cost of grants under section 126(g) of the Superfund Amendments and Reauthorization Act of 1986 for training and education of workers to the extent that such costs do not exceed \$40,000,000 for each of fiscal years 1999, 2000, 2001, 2002, and 2003.
 - "(6) ATSDR ACTIVITIES.—Any costs incurred in accordance with subsection (m) of this section (relating to ATSDR) and section 104(i), including the costs of epidemiologic and laboratory studies, health assessments, and other activities authorized by section 104(i).
 - "(7) EVALUATION COSTS UNDER PETITION PROVISIONS OF SECTION 105(d).—Costs incurred by the President in evaluation facilities pursuant to petitions under section 105(d) (relating to petitions for assessment of release).

- "(8) 1 Contract COSTS UNDER SECTION 2 104(a)(1).—The costs of contracts or arrangements 3 entered into under section 104(a)(1) to oversee and review the conduct of remedial investigations and 4 5 feasibility studies undertaken by persons other than 6 the President and the costs of appropriate Federal 7 and State oversight of remedial activities at National 8 Priorities List sites resulting from consent orders or 9 settlement agreements.
- 10 "(9) RESEARCH, DEVELOPMENT, AND DEM-11 ONSTRATION COSTS UNDER SECTION 311.—The cost 12 of carrying out section 311 (relating to research, de-13 velopment, and demonstration).
- 14 "(10) AWARDS UNDER SECTION 109.—The costs 15 of any awards granted under section 109(d) (relat-16 ing to providing information concerning violations).
- 17 "(e) LIMITATIONS ON NATURAL RESOURCES 18 CLAIMS.—No money in the Fund may be used for the pay-
- 19 ment of any claim under subsection (c)(7) or (c)(8) of this
- 20 section where such expenses are associated with injury or
- 21 loss resulting from long-term exposure to ambient con-
- 22 centrations of air pollutants from multiple or diffuse
- 23 sources.
- 24 "(f) OTHER LIMITATIONS.—

1 "(1) Limitations on payments of claims.— 2 Claims against or presented to the Fund shall not 3 be valid or paid in excess of the total unobligated balance in the Fund at any one time. Such claims 5 become valid and are payable only when additional 6 money is collected, appropriated, or otherwise added 7 to the Fund. Should the total claims outstanding at 8 any time exceed the current balance of the Fund, 9 the President shall pay such claims, to the extent 10 authorized under this section, in full in the order in which they were finally determined.

> "(2)Remedial actions AT**FEDERALLY** OWNED FACILITIES.—No money in the Fund shall be available for costs of remedial action, other than costs specified in subsection (d), with respect to federally owned facilities; except that money in the Fund shall be available for the provision of alternative water supplies (including the reimbursement of costs incurred by a municipality) in any case involving groundwater contamination outside boundaries of a federally owned facility in which the federally owned facility is not the only potentially responsible party.

> "(3) Remedial actions at facilities not LISTED ON NPL.—No money in the Fund shall be

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1	available for response actions that are not removal
2	actions under section 101(23) with respect to any
3	facility that is not listed on the National Priorities
4	List.".
5	(b) Additional Amendments.—
6	(1) Section 111.—Section 111 (42 U.S.C.
7	9611) is further amended by striking subsections (j)
8	and (n).
9	(2) Section 107.—Section 107 (42 U.S.C.
10	9607) is amended by striking subsection (k).
11	SEC. 902. AUTHORIZATION OF APPROPRIATIONS FROM
12	GENERAL REVENUES.
13	(a) Authorization.—Section 111(p)(1) is amended
14	to read as follows:
15	"(1) In general.—The following sums are au-
16	thorized to be appropriated, out of any money in the
17	Treasury not otherwise appropriated, to the Hazard-
18	ous Substance Superfund:
19	"(A) For fiscal year 1998, \$250,000,000.
20	"(B) For fiscal year 1999, \$250,000,000.
21	"(C) For fiscal year 2000, \$250,000,000.
22	"(D) For fiscal year 2001, \$250,000,000.
23	"(E) For fiscal year 2002 , $$250,000,000$.
24	In addition, there is authorized to be appropriated to
25	the Hazardous Substance Superfund for each fiscal

1	year an amount equal to so much of the aggregate
2	amount authorized to be appropriated under this
3	subsection (and section 131(b)(2)) as has not been
4	appropriated before the beginning of the fiscal year
5	involved.".
6	(b) Repeal of Duplicative Authorization.—
7	Subsection (b) of section 517 of the Superfund Amend-
8	ments and Reauthorization Act of 1986 (26 U.S.C. 9507
9	note) is hereby repealed.
10	(c) Conforming Amendment.—Section 9507(a)(2)
11	of the Internal Revenue Code of 1986 is amended by strik-
12	ing "section 517(b) of the Superfund Revenue Act of
13	1986" and inserting "section 111(p) of the Comprehensive
14	Environmental Response, Compensation, and Liability Act
15	of 1980 (42 U.S.C. 9611(p))".
16	Subtitle B—5-Year Extension of
17	Hazardous Substance Superfund
18	SEC. 911. 5-YEAR EXTENSION OF HAZARDOUS SUBSTANCE
19	SUPERFUND.
20	(a) Extension of Taxes.—
21	(1) Paragraph (1) of section 59A(e) of the In-
22	ternal Revenue Code of 1986 is amended to read as
23	follows:

1	"(1) In general.—The tax imposed by this
2	section shall apply to taxable years beginning after
3	December 31, 1997, and before January 1, 2003."
4	(2) Paragraph (1) of section 4611(e) of such
5	Code is amended to read as follows:
6	"(1) IN GENERAL.—Except as provided in para-
7	graphs (2) and (3), the Hazardous Substance
8	Superfund financing rate under this section shall
9	apply after December 31, 1997, and before January
10	1, 2003.''
11	(3) Paragraph (2) of section 4611(e) of such
12	Code is amended—
13	(A) by striking "1993" and inserting
14	"2000",
15	(B) by striking "1994" each place it ap-
16	pears and inserting "2001", and
17	(C) by striking "1995" each place it ap-
18	pears and inserting "2002".
19	(b) Extension of Repayment Deadline for
20	SUPERFUND BORROWING.—Subparagraph (B) of section
21	9507(d)(3) of such Code is amended by striking "Decem-
22	ber 31, 1995" and inserting "December 31, 2002".
23	(c) Trust Fund Purposes.—Paragraph (1) of sec-
24	tion 9507(c) of such Code is amended by striking subpara-

1	graphs (A) and (B) and inserting the following new sub-
2	paragraphs:
3	"(A) to carry out the purposes specified in
4	subsections (b), (c), and (d) of section 111
5	CERCLA, or
6	"(B) hereafter authorized by a law which
7	does not authorize the expenditure out of the
8	Superfund for a general purpose not covered by
9	subparagraph (A)."
10	(d) Coordination With Other Provisions.—
11	Paragraph (2) of section 9507(e) of such Code is amended
12	by striking "CERCLA" and all that follows through
13	"Acts)" and inserting "CERCLA, the Superfund Amend-
14	ments and Reauthorization Act of 1986, and Superfund
15	Acceleration, Fairness, and Efficiency Act (or in any
16	amendment made by any of such Acts)".

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